

# DRAFT FEASIBILITY REPORT FEASIBILITY ANALYSIS OF WATER SUPPLY FOR SMALL PUBLIC WATER SYSTEMS

CITY OF WILSON

PWS ID# 1530003, CCN# P0859

*Prepared for:*

**THE TEXAS COMMISSION ON ENVIRONMENTAL QUALITY**



*Prepared by:*

**THE UNIVERSITY OF TEXAS BUREAU OF ECONOMIC GEOLOGY**

**AND**

**PARSONS**

*Preparation of this report was financed by the Texas Commission on Environmental Quality through the Drinking Water State Revolving Fund Small Systems Assistance Program*

**AUGUST 2008**

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**AUGUST 2008**

## EXECUTIVE SUMMARY

### INTRODUCTION

The University of Texas Bureau of Economic Geology (BEG) and its subcontractor, Parsons Transportation Group Inc. (Parsons), was contracted by the Texas Commission on Environmental Quality (TCEQ) to conduct a project to assist with identifying and analyzing alternatives for use by Public Water Systems (PWS) to meet and maintain Texas drinking water standards.

The overall goal of this project was to promote compliance using sound engineering and financial methods and data for PWSs that had recently recorded sample results exceeding maximum contaminant levels (MCL). The primary objectives of this project were to provide feasibility studies for PWSs and the TCEQ Water Supply Division that evaluate water supply compliance options, and to suggest a list of compliance alternatives that may be further investigated by the subject PWS for future implementation.

This feasibility report provides an evaluation of water supply alternatives for the City of Wilson PWS, PWS ID# 1530003, Certificate of Convenience and Necessity (CCN) #P0859, located in Lynn County. The water supply system serves a population of 532 and has 212 connections. The water source comes from five active groundwater wells completed to depths ranging from 108 feet to 151 feet in the Ogallala Formation. Well #1 (G1530003A), Well #3 (G1530003B), Well #5 (G1530003D), Well #6 (G1530003E), and Well #7 (G1530003F) are rated at 75 gallons per minute (gpm), 35 gpm, 45 gpm, 40 gpm, and 30 gpm, respectively. Wells #2 and #4 are inactive.

The City of Wilson PWS recorded nitrate concentration of 10 milligrams per liter (mg/L) on six separate occasions between March 2003 and December 2004, which is equal to the maximum contaminant level (MCL) of 10 mg/L. Fluoride concentrations between 3.7 mg/L and 4.6 mg/L were recorded from October 1994 to October 1997. Selenium concentrations ranged from 0.0265 mg/L to 0.0783 mg/L from January 1997 to April 2007. Various result for these contaminants exceed the 4 mg/L MCL for fluoride, and 0.05 mg/L MCL for selenium. Therefore, City of Wilson faces compliance issues under the water quality standards for these contaminants. Recent conversations with PWS staff indicate that nitrate is no longer a concern.

Basic system information for the City of Wilson PWS is shown in Table ES.1.

**Table ES.1 City of Wilson PWS  
Basic System Information**

Population served	532
Connections	212
Average daily flow rate	0.050 million gallons per day (mgd)
Peak demand flow rate	138.9 gallons per minute
Total water system capacity	0.334 mgd
Typical fluoride range	3.7 to 4.6 mg/L
Typical nitrate range	≤10 mg/L
Typical selenium range	0.0265 mg/L to 0.0783 mg/L

### STUDY METHODS

The methods used for this project were based on a pilot project performed in 2004 and 2005 by TCEQ, BEG, and Parsons. Methods for identifying and analyzing compliance options were developed in the pilot project (a decision tree approach).

The process for developing the feasibility study used the following general steps:

- Gather data from the TCEQ and Texas Water Development Board databases, from TCEQ files, and from information maintained by the PWS;
- Conduct financial, managerial, and technical (FMT) evaluations of the PWS;
- Perform a geologic and hydrogeologic assessment of the study area;
- Develop treatment and non-treatment compliance alternatives which, in general, consist of the following possible options:
  - Connecting to neighboring PWSs via new pipeline or by pumping water from a newly installed well or an available surface water supply within the jurisdiction of the neighboring PWS;
  - Installing new wells within the vicinity of the PWS into other aquifers with confirmed water quality standards meeting the MCLs;
  - Installing a new intake system within the vicinity of the PWS to obtain water from a surface water supply with confirmed water quality standards meeting the MCLs;

- 1 • Treating the existing non-compliant water supply by various methods depending on the  
2 type of contaminant; and
- 3 • Delivering potable water by way of a bottled water program or a treated water dispenser  
4 as an interim measure only.
- 5 • Assess each of the potential alternatives with respect to economic and non-economic  
6 criteria;
- 7 • Prepare a feasibility report and present the results to the PWS.

8 This basic approach is summarized in Figure ES.1.

## 9 **HYDROGEOLOGICAL ANALYSIS**

10 The City of Wilson PWS obtains groundwater from the Ogallala-North Aquifer. Arsenic,  
11 selenium, and nitrate are commonly found in area wells at concentrations greater than the  
12 MCL. Several wells within 6.2 miles of the City of Wilson PWS wells have been found to  
13 contain fluoride and nitrate concentrations below the MCLs, but lack recent data or arsenic  
14 data. These wells would need to be resampled to verify that the water currently contains  
15 acceptable concentrations of all constituents of concern before they could be considered as  
16 water sources.

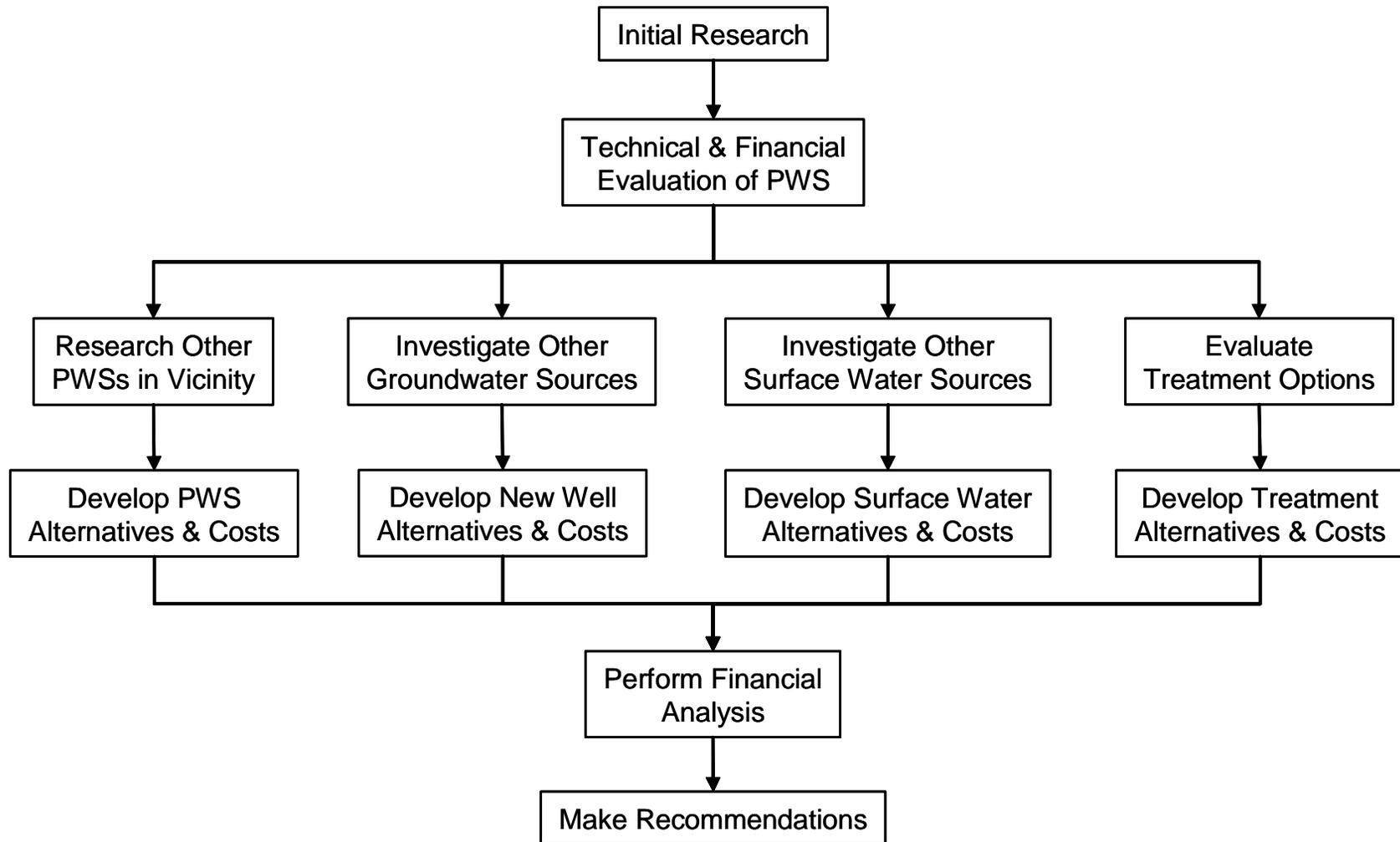
17 Alternatively, given that the City of Wilson’s water frequently contains acceptable levels  
18 of these constituents, the water quality of each of the wells should be characterized. If one or  
19 more of the wells is found to produce compliant water, as much production as possible should  
20 be shifted to that well as a method of achieving compliance. It may also be possible to do  
21 down-hole testing on non-compliant wells to determine the source of the contaminants. If the  
22 contaminants derive primarily from a single part of the formation, that part could be excluded  
23 by modifying the existing well, or avoided altogether by completing a new well.

24 In addition, regional analyses show that wells deeper than about 250 feet are much less  
25 likely to contain fluoride, selenium, and nitrate levels above the MCLs. The deepest City of  
26 Wilson PWS wells are drilled to 151 feet. Therefore, deepening one or more of these wells  
27 might also help to lower concentrations of these constituents, provided the aquifer is thick  
28 enough.

29

1

Figure ES.1 Summary of Project Methods



## 1 COMPLIANCE ALTERNATIVES

2 Overall, the system had a marginal level of FMT capacity. The system had some areas that  
3 needed improvement to be able to address future compliance issues; however, the system does  
4 have many positive aspects, including good water loss control, a dedicated and knowledgeable  
5 Water Superintendent, and strong pursuit of funding opportunities. Areas of concern for the  
6 system included insufficient revenue from the rate structure, lack of compliance with fluoride  
7 and selenium standards, lack of safety procedures, lack of long-term planning for compliance  
8 and sustainability, and lack of an operations and maintenance manual.

9 There are several PWSs within 15 miles of City of Wilson. Many of these nearby systems  
10 also have water quality problems. In general, feasibility alternatives were developed based on  
11 obtaining water from the nearest PWSs, either by directly purchasing water, or by expanding  
12 the existing well field. There is a minimum of surface water available in the area. Obtaining a  
13 new surface water source is considered through an alternative where surface water is obtained  
14 from the member or customer cities of the Canadian River Municipal Water Authority  
15 (CRMWA) and treated by the City of Lubbock prior to distribution.

16 Centralized treatment alternatives for selenium, fluoride, and nitrate removal have been  
17 developed and were considered for this report; for example, reverse osmosis and electro dialysis  
18 reversal. Point-of-use (POU) and point-of-entry treatment alternatives were also considered.  
19 Temporary solutions such as providing bottled water or providing a centralized dispenser for  
20 treated or trucked-in water, were also considered as alternatives.

21 Developing a new well close to the City of Wilson is likely to be the best solution if  
22 compliant groundwater can be found. Having a new well close to the city is likely to be one of  
23 the lower cost alternatives since the PWS already possesses the technical and managerial  
24 expertise needed to implement this option. The cost of new well alternatives quickly increases  
25 with pipeline length, making proximity of the alternate source a key concern. A new compliant  
26 well or obtaining water from a neighboring compliant PWS has the advantage of providing  
27 compliant water to all taps in the system.

28 Central treatment can be cost-competitive with the alternative of new nearby wells, but  
29 would require significant institutional changes to manage and operate. Similar to obtaining an  
30 alternate compliant water source, central treatment would provide compliant water to all water  
31 taps.

32 POU treatment can be cost competitive, but does not supply compliant water to all taps.  
33 Additionally, significant efforts would be required for maintenance and monitoring of the POU  
34 treatment units.

35 Providing compliant water through a central dispenser is significantly less expensive than  
36 providing bottled water to 100 percent of the population, but a significant effort is required for  
37 clients to fill their containers at the central dispenser.

1 **FINANCIAL ANALYSIS**

2 Financial analysis of the City of Wilson PWS indicated that water and wastewater revenue  
3 from the current rate structure is insufficient to cover the cost of operation and maintenance.  
4 The current rate structure does not allow for a reserve fund for capital improvements, including  
5 any treatment needed to comply with current and future regulations and emergencies. It  
6 appears the last rate increase was in 1980. It is important for the city council have an  
7 understanding of the costs of providing services and institute a rate structure that will generate  
8 sufficient revenue. In addition, the city might consider a rate structure with different categories  
9 of users, such as commercial and residential. The current average water and wastewater bill  
10 represents approximately 1.8 percent of the median household income (MHI). Separate  
11 financial data for water and wastewater were not readily available. To understand the impact  
12 of compliance alternatives for the water system, cost for operation and maintenance were  
13 determined from similar sized system. Table ES.2 provides a summary of the financial impact  
14 of implementing selected compliance alternatives. The alternatives were selected to highlight  
15 results for the best alternatives from each different type or category.

16 Some of the compliance alternatives offer potential for regional solutions. A group of  
17 PWSs could work together to implement alternatives for developing a new groundwater source  
18 or expanding an existing compliant source, obtain compliant water from a large regional  
19 provider, or share the cost for central treatment. Sharing the cost for implementation of these  
20 alternatives could reduce the cost on a per user basis. Additionally, merging PWSs or  
21 management of several PWSs by a single entity offers the potential for reduction in  
22 administrative costs.

23 **Table ES.2 Selected Financial Analysis Results**

Alternative	Funding Option	Average Annual Water Bill	Percent of MHI
Current	NA	\$451*	1.5
To meet current expenses	NA	\$451	1.5
Purchase water from CRMWA	100% Grant	\$624	2.1
	Loan/Bond	\$865	2.9
Central RO treatment	100% Grant	\$892	2.9
	Loan/Bond	\$1,161	3.8
Point-of-use	100% Grant	\$1,286	4.2
	Loan/Bond	\$1,386	4.6
Public dispenser	100% Grant	\$778	2.6
	Loan/Bond	\$791	2.6

24 \* Water system revenue was assumed equal to estimated water system expenses.

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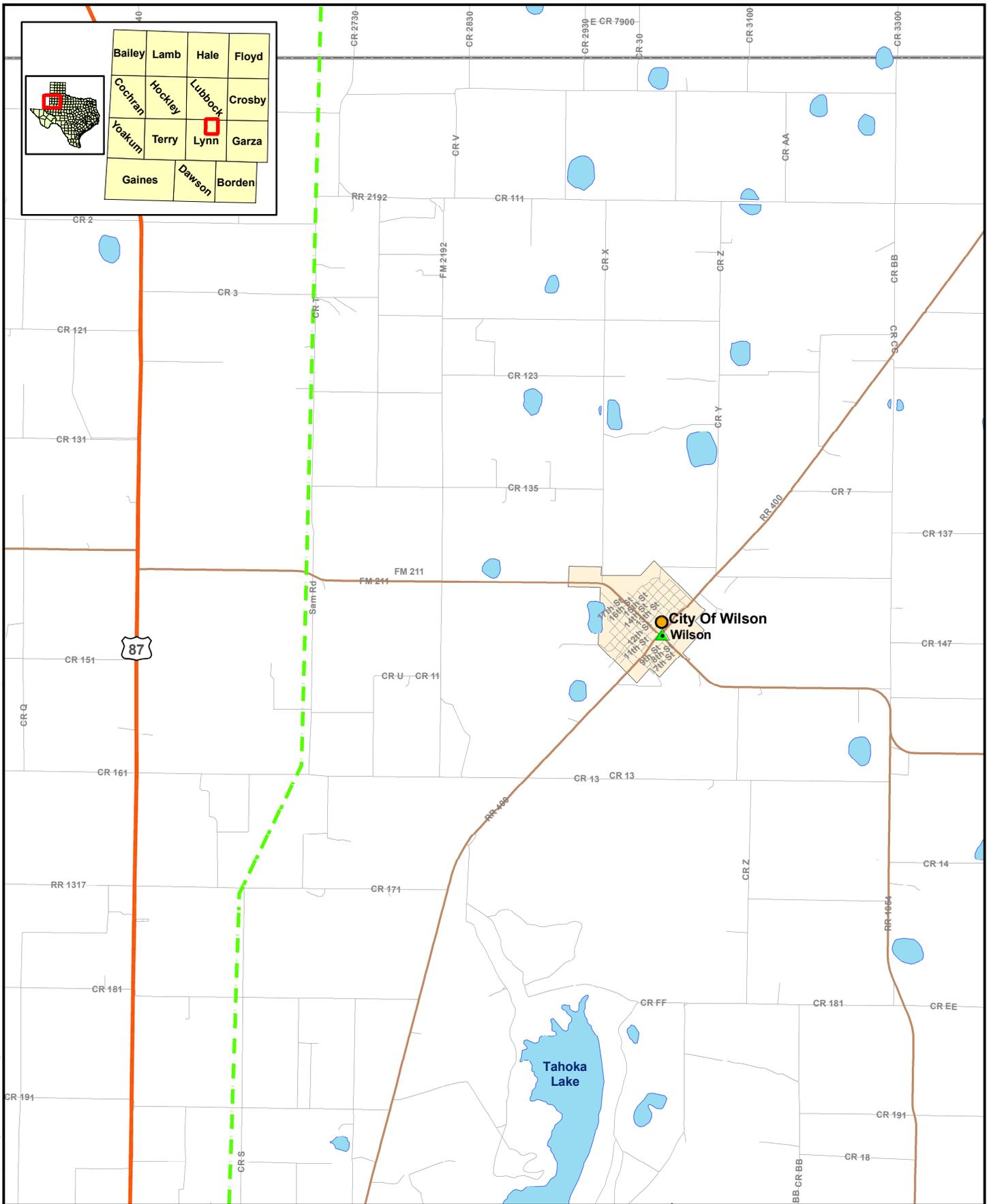
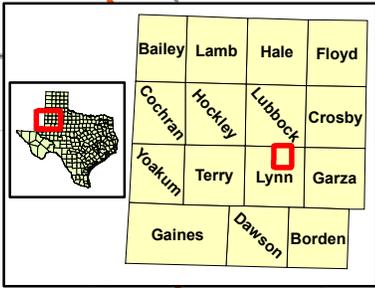
## ACRONYMS AND ABBREVIATIONS

µg/L	Micrograms per liter
°F	Degrees Fahrenheit
ANSI	American National Standards Institute
AFY	acre-feet per year
BAT	Best available technology
BEG	Bureau of Economic Geology
CA	cellulose acetate
CCN	Certificate of Convenience and Necessity
CDBG	Community Development Block Grants
CFR	Code of Federal Regulations
CRMWA	Canadian River Municipal Water Authority
DWSRF	Drinking Water State Revolving Fund
ED	Electrodialysis
EDAP	Economically Distressed Areas Program
EDR	Electrodialysis reversal
FMT	Financial, managerial, and technical
GAM	Groundwater Availability Model
gpd	gallons per day
gpm	Gallons per minute
HUD	U.S. Department of Housing and Urban Development
IX	Ion exchange
LARS	Lubbock Area Regional Solution
MCL	Maximum contaminant level
mg/L	Milligram per liter
mgd	Million gallons per day
MHI	Median household income
NF	nanofiltration
NMEFC	New Mexico Environmental Financial Center
NURE	National Uranium Resource Evaluation
NPDWR	National Primary Drinking Water Regulations
O&M	Operation and Maintenance
ORCA	Office of Rural Community Affairs
Parsons	Parsons Transportation Group, Inc.
POE	Point-of-entry
POU	Point-of-use
psi	pounds per square inch
PWS	Public Water Systems

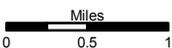
RO	Reverse osmosis
RUS	Rural Utilities Service
RWAF	Economically Distressed Areas Program
SDWA	Safe Drinking Water Act
STEP	Small Towns Environment Program
TAC	Texas Administrative Code
TCEQ	Texas Commission on Environmental Quality
TCF	Texas Capital Fund
TDA	Texas Department of Agriculture
TDS	Total dissolved solids
TFC	thin film composite
TWDB	Texas Water Development Board
USC	United States Code
USEPA	United States Environmental Protection Agency
VOC	volatile organic compound
WAM	Water Availability Model

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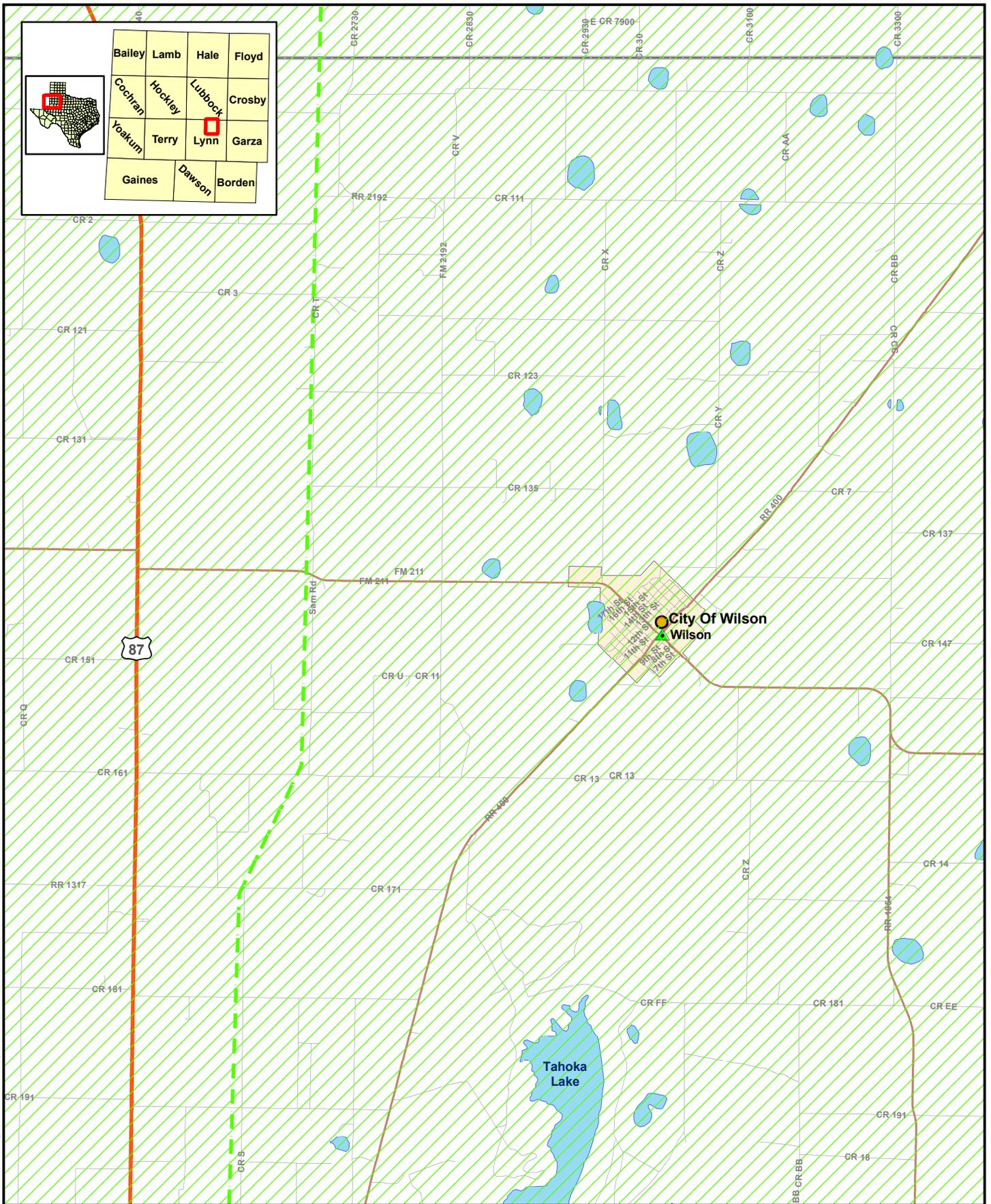
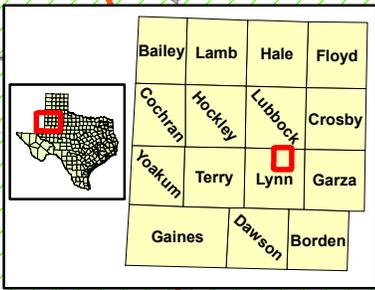
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- Legend**
- Study System
  - PWS's
  - ▲ Cities
  - City Limits
  - Counties
  - Interstate
  - Highway
  - Major Road
  - Minor Road

**Figure 1.1**

**CITY OF WILSON  
Location Map**



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**Legend**

-  Study System
-  PWS's
-  Cities
-  City Limits
-  Counties
-  Interstate
-  Highway
-  Major Road
-  Minor Road
-  High Plains UWCD No.1



Miles  
0 0.5 1

**Figure 1.2**

**CITY OF WILSON**  
**Groundwater Conservation Districts**

## 1.1 PUBLIC HEALTH AND COMPLIANCE WITH MCLs

The goal of this project is to promote compliance for PWSs that supply drinking water exceeding regulatory MCLs. This project only addresses those contaminants and does not address any other violations that may exist for a PWS. As mentioned above, the City of Wilson water system had recent sample results exceeding the MCL for nitrate, fluoride, and selenium. In general, contaminant(s) in drinking water above the MCL(s) can have both short-term (acute) and long-term or lifetime (chronic) effects. Health concerns relating to drinking water above the MCLs for these chemicals are briefly described below.

Short-term effects of nitrate in drinking water above the MCL have caused serious illness and sometimes death. Drinking water health publications conclude that the most susceptible population to adverse nitrate health effects includes infants less than six months old; women who are pregnant or nursing; and individuals with enzyme deficiencies or a lack of free hydrochloric acid in the stomach. The serious illness in infants is due to the conversion of nitrate to nitrite by the body, which can interfere with the oxygen-carrying capacity of the child's blood. Symptoms include shortness of breath and blue-baby syndrome. Lifetime exposure to nitrates at levels above the MCL has the potential to cause the following effects: diuresis, increased starchy deposits, and hemorrhaging of the spleen (USEPA 2008d).

Potential health effects from the ingestion of water with levels of fluoride above the MCL (4 mg/L) over many years include bone disease, including pain and tenderness of the bones. Additionally, the U.S. Environmental Protection Agency (USEPA) has set a secondary fluoride standard of 2 mg/L to protect against dental fluorosis, which in its moderate or severe forms, may result in a brown staining and/or pitting of the permanent teeth in children under 9 years of age (USEPA 2008b).

Potential short-term health effects from the ingestion of water with levels of selenium above the MCL (0.050 mg/L) include hair and fingernail changes, damage to the peripheral nervous system, fatigue, and irritability. Long-term exposure of selenium has the potential to cause the following effects from a lifetime exposure at levels above the MCL; hair and fingernail loss; damage to kidney and liver tissue, and the nervous and circulatory systems (USEPA 2008c).

## 1.2 METHOD

The method for this project follows that of a pilot project performed by TCEQ, BEG, and Parsons. The pilot project evaluated water supply alternatives for PWSs that supplied drinking water with contaminant concentrations above USEPA and Texas drinking water standards. Three PWSs were evaluated in the pilot project to develop the method (*i.e.*, decision tree approach) for analyzing options for provision of compliant drinking water. This project is performed using the decision tree approach that was developed for the pilot project, and which was also used for subsequent projects.

Other tasks of the feasibility study are as follows:

- 1 • Identifying available data sources;
- 2 • Gathering and compiling data;
- 3 • Conducting financial, managerial, and technical (FMT) evaluations of the selected
- 4 PWSs;
- 5 • Performing a geologic and hydrogeologic assessment of the area;
- 6 • Developing treatment and non-treatment compliance alternatives;
- 7 • Assessing potential alternatives with respect to economic and non-economic criteria;
- 8 • Preparing a feasibility report; and
- 9 Suggesting refinements to the approach for future studies.

10 The remainder of Section 1 of this report addresses the regulatory background, and  
11 provides a summary of nitrate, fluoride, and selenium abatement options. Section 2 describes  
12 the method used to develop and assess compliance alternatives. The groundwater sources of  
13 nitrate, fluoride, and selenium are addressed in Section 3. Findings for the City of Wilson  
14 PWS, along with compliance alternatives development and evaluation, can be found in  
15 Section 4. Section 5 references the sources used in this report.

### 16 **1.3 REGULATORY PERSPECTIVE**

17 The Utilities & Districts and Public Drinking Water Sections of the TCEQ Water Supply  
18 Division are responsible for implementing requirements of the Federal Safe Drinking Water  
19 Act (SDWA), which include oversight of PWSs and water utilities. These responsibilities  
20 include:

- 21 • Monitoring public drinking water quality;
- 22 • Processing enforcement referrals for MCL violators;
- 23 • Tracking and analyzing compliance options for MCL violators;
- 24 • Providing FMT assessment and assistance to PWSs;
- 25 • Participating in the Drinking Water State Revolving Fund program to assist PWSs in
- 26 achieving regulatory compliance; and
- 27 • Setting rates for privately owned water utilities.

28 This project was conducted to assist in achieving these responsibilities.

## 1 **1.4 ABATEMENT OPTIONS**

2 When a PWS exceeds a regulatory MCL, the PWS must take action to correct the  
3 violation. The MCL exceedances at the City of Wilson PWS involve nitrate, fluoride, and  
4 selenium. The following subsections explore alternatives considered as potential options for  
5 obtaining/providing compliant drinking water.

### 6 **1.4.1 Existing Public Water Supply Systems**

7 A common approach to achieving compliance is for the PWS to make arrangements with a  
8 neighboring PWS for water supply. For this arrangement to work, the PWS from which water  
9 is being purchased (supplier PWS) must have water in sufficient quantity and quality, the  
10 political will must exist, and it must be economically feasible.

#### 11 **1.4.1.1 Quantity**

12 For purposes of this report, quantity refers to water volume, flowrate, and pressure. Before  
13 approaching a potential supplier PWS, the non-compliant PWS should determine its water  
14 demand on the basis of average day and maximum day. Peak instantaneous demands can be  
15 met through proper sizing of storage facilities. Further, the potential for obtaining the  
16 appropriate quantity of water to blend to achieve compliance should be considered. The  
17 concept of blending involves combining water with low levels of contaminants with non-  
18 compliant water in sufficient quantity that the resulting blended water is compliant. The exact  
19 blend ratio would depend on the quality of the water a potential supplier PWS can provide, and  
20 would likely vary over time. If high quality water is purchased, produced or otherwise  
21 obtained, blending can reduce the amount of high quality water required. Implementation of  
22 blending will require a control system to ensure the blended water is compliant.

23 If the supplier PWS does not have sufficient quantity, the non-compliant community could  
24 pay for the facilities necessary to increase the quantity to the extent necessary to supply the  
25 needs of the non-compliant PWS. Potential improvements might include, but are not limited  
26 to:

- 27 • Additional wells;
- 28 • Developing a new surface water supply,
- 29 • Additional or larger-diameter piping;
- 30 • Increasing water treatment plant capacity
- 31 • Additional storage tank volume;
- 32 • Reduction of system losses,
- 33 • Higher-pressure pumps; or

- 1       • Upsized, or additional, disinfection equipment.

2       In addition to the necessary improvements, a transmission pipeline would need to be  
3 constructed to tie the two PWSs together. The pipeline must tie-in at a point in the supplier  
4 PWS where all the upstream pipes and appurtenances are of sufficient capacity to handle the  
5 new demand. In the non-compliant PWS, the pipeline must tie in at a point where no down  
6 stream bottlenecks are present. If blending is the selected method of operation, the tie-in point  
7 must be selected to ensure all the water in the system is blended to achieve regulatory  
8 compliance.

### 9       **1.4.1.2 Quality**

10       If a potential supplier PWS obtains its water from the same aquifer (or same portion of the  
11 aquifer) as the non-compliant PWS, the quality of water may not be significantly better.  
12 However, water quality can vary significantly due to well location, even within the same  
13 aquifer. If localized areas with good water quality cannot be identified, the non-compliant  
14 PWS would need to find a potential supplier PWS that obtains its water from a different aquifer  
15 or from a surface water source. Additionally, a potential supplier PWS may treat non-  
16 compliant raw water to an acceptable level.

17       Surface water sources may offer a potential higher-quality source. Since there are  
18 significant treatment requirements, utilization of surface water for drinking water is typically  
19 most feasible for larger local or regional authorities or other entities that may provide water to  
20 several PWSs. Where PWSs that obtain surface water are neighbors, the non-compliant PWS  
21 may need to deal with those systems as well as with the water authorities that supply the  
22 surface water.

## 23       **1.4.2 Potential for New Groundwater Sources**

### 24       **1.4.2.1 Existing Non-Public Supply Wells**

25       Often there are wells not associated with PWSs located in the vicinity of the non-compliant  
26 PWS. The current use of these wells may be for irrigation, industrial purposes, domestic  
27 supply, stock watering, and other purposes. The process for investigating existing wells is as  
28 follows:

- 29       • Existing data sources (see below) will be used to identify wells in the areas that have  
30 satisfactory quality. For the Wilson PWS, the following standards could be used in a  
31 rough screening to identify compliant groundwater in surrounding systems:
  - 32           ○ Nitrate (measured as nitrogen) concentrations less than 8 mg/L (below the MCL  
33           of 10 mg/L);
  - 34           ○ Fluoride concentration less than 2.0 mg/L (below the Secondary MCL of  
35           2 mg/L);
  - 36           ○ Arsenic concentration less than 0.008 mg/L (below the MCL of 0.01 mg/L);

- 1           ○ Uranium concentration less than 0.024 mg/L (below the MCL of 0.030 mg/L;  
2           and
- 3           ○ Selenium concentration less than 0.04 mg/L (below the MCL of 0.05 mg/L).
- 4           • The recorded well information will be reviewed to eliminate those wells that appear to  
5           be unsuitable for the application. Often, the “Remarks” column in the Texas Water  
6           Development Board (TWDB) hard-copy database provides helpful information. Wells  
7           eliminated from consideration generally include domestic and stock wells, dug wells,  
8           test holes, observation wells, seeps and springs, destroyed wells, wells used by other  
9           communities, etc.
- 10          • Wells of sufficient size are identified. Some may be used for industrial or irrigation  
11          purposes. Often the TWDB database will include well yields, which may indicate the  
12          likelihood that a particular well is a satisfactory source.
- 13          • At this point in the process, the local groundwater control district (if one exists) should  
14          be contacted to obtain information about pumping restrictions. Also, preliminary cost  
15          estimates should be made to establish the feasibility of pursuing further well  
16          development options.
- 17          • If particular wells appear to be acceptable, the owner(s) should be contacted to ascertain  
18          their willingness to work with the PWS. Once the owner agrees to participate in the  
19          program, questions should be asked about the wells. Many owners have more than one  
20          well, and would probably be the best source of information regarding the latest test  
21          dates, who tested the water, flowrates, and other well characteristics.
- 22          • After collecting as much information as possible from cooperative owners, the PWS  
23          would then narrow the selection of wells and sample and analyze them for quality.  
24          Wells with good quality water would then be potential candidates for test pumping. In  
25          some cases, a particular well may need to be refurbished before test pumping.  
26          Information obtained from test pumping would then be used in combination with  
27          information about the general characteristics of the aquifer to determine whether a well  
28          at that location would be suitable as a supply source.
- 29          • It is recommended that new wells be installed instead of using existing wells to ensure  
30          the well characteristics are known and the well meets construction standards.
- 31          • Permit(s) would then be obtained from the groundwater control district or other  
32          regulatory authority, and an agreement with the owner (purchase or lease, access  
33          easements, etc.) would then be negotiated.

#### 34   **1.4.2.2 Develop New Wells**

35           If no existing wells are available for development, the PWS or group of PWSs has an  
36           option of developing new wells. Records of existing wells, along with other hydrogeologic

1 information and modern geophysical techniques, should be used to identify potential locations  
2 for new wells. In some areas, the TWDB’s Groundwater Availability Model (GAM) may be  
3 applied to indicate potential sources. Once a general area is identified, land owners and  
4 regulatory agencies should be contacted to determine an exact location for a new well or well  
5 field. Pump tests and water quality tests would be required to determine if a new well will  
6 produce an adequate quantity of good quality water. Permits from the local groundwater  
7 control district or other regulatory authority could also be required for a new well.

### 8 **1.4.3 Potential for Surface Water Sources**

9 Water rights law dominates the acquisition of water from surface water sources. For a  
10 PWS, 100 percent availability of water is required, except where a back-up source is available.  
11 For PWSs with an existing water source, although it may be non-compliant because of elevated  
12 concentrations of one or more parameters, water rights may not need to be 100 percent  
13 available.

#### 14 **1.4.3.1 Existing Surface Water Sources**

15 “Existing surface water sources” of water refers to municipal water authorities and cities  
16 that obtain water from surface water sources. The process of obtaining water from such a  
17 source is generally less time consuming and less costly than the process of developing a new  
18 source; therefore, it should be a primary course of investigation. An existing source would be  
19 limited by its water rights, the safe yield of a reservoir or river, or by its water treatment or  
20 water conveyance capability. The source must be able to meet the current demand and honor  
21 contracts with communities it currently supplies. In many cases, the contract amounts reflect  
22 projected future water demand based on population or industrial growth.

23 A non-compliant PWS would look for a source with sufficient spare capacity. Where no  
24 such capacity exists, the non-compliant PWS could offer to fund the improvements necessary  
25 to obtain the capacity. This approach would work only where the safe yield could be increased  
26 (perhaps by enlarging a reservoir) or where treatment capacity could be increased. In some  
27 instances water rights, where they are available, could possibly be purchased.

28 In addition to securing the water supply from an existing source, the non-compliant PWS  
29 would need to arrange for transmission of the water to the PWS. In some cases, that could  
30 require negotiations with, contracts with, and payments to an intermediate PWS (an  
31 intermediate PWS is one where the infrastructure is used to transmit water from a “supplier”  
32 PWS to a “supplied” PWS, but does not provide any additional treatment to the supplied  
33 water). The non-compliant PWS could be faced with having to fund improvements to the  
34 intermediate PWS in addition to constructing its own necessary transmission facilities.

#### 35 **1.4.3.2 New Surface Water Sources**

36 Communication with the TCEQ and relevant planning groups from the beginning is  
37 essential in the process of obtaining a new surface water source. Preliminary assessment of the  
38 potential for acquiring new rights may be based on surface water availability maps located on

1 the TWDB website. Where water rights appear to be available, the following activities need to  
2 occur:

- 3 • Discussions with TCEQ to indicate the likelihood of obtaining those rights. The TCEQ  
4 may use the Water Availability Model (WAM) to assist in the determination.
- 5 • Discussions with land owners to indicate potential treatment plant locations.
- 6 • Coordination with U.S. Army Corps of Engineers and local river authorities.
- 7 • Preliminary engineering design to determine the feasibility, costs, and environmental  
8 issues of a new treatment plant.

9 Should these discussions indicate that a new surface water source is the best option, the  
10 community would proceed with more intensive planning (initially obtaining funding),  
11 permitting, land acquisition, and detailed designs.

#### 12 **1.4.4 Identification of Treatment Technologies**

13 Various treatment technologies were also investigated as compliance alternatives for  
14 treatment of fluoride, selenium, arsenic, and uranium to regulatory levels (*i.e.*, MCLs).  
15 Numerous options have been identified by the USEPA as best available technologies (BAT) for  
16 non-compliant constituents. Identification and descriptions of the various BATs are provided  
17 in the following sections.

##### 18 **1.4.4.1 Treatment Technologies for Fluoride**

19 Fluoride is a soluble anion and is not removed by particle filtration. The secondary MCL  
20 for fluoride is 2 mg/L and the primary MCL is 4 mg/L. The USEPA BATs for fluoride  
21 removal include activated alumina adsorption and reverse osmosis. Other treatment  
22 technologies that can potentially remove fluoride from water include lime softening (modified),  
23 alum coagulation, electrodialysis (ED or EDR) and anion exchange.

##### 24 **1.4.4.2 Treatment Technologies for Selenium**

25 In natural waters, selenium exists in four different oxidation states (-II, 0, +IV, and +VI).  
26 Among these, Se(IV), selenite and Se(VI), selenate are the most common species in ground  
27 water and surface water (Levander 1985). The MCL for selenium in drinking water is 50 µg/L.  
28 The USEPA BATs for selenium include activated alumina adsorption, reverse osmosis, ED or  
29 EDR, lime softening and coagulation/filtration. Lime softening is not recommended for water  
30 systems with less than 500 connections due to process complexities and the use of large  
31 amounts of chemicals. Coagulation/filtration is only effective for removing Se(IV), selenite.  
32 Other potential treatment technologies include adsorption by different specialty media such as  
33 granular iron oxide, granular ferric hydroxide, and the newly commercialized granular titanium  
34 oxide media (*e.g.*, Dow ADSORSIA™ GTO™). These adsorption media are effective for  
35 removing arsenic (III and V) and selenium (IV).

### 1.4.4.3 Treatment Technologies for Nitrate

The MCL for nitrate (as nitrogen) was set at 10 mg/L by the USEPA on January 30, 1992, as part of the Phase II Rules, and became effective on July 30, 1992 (USEPA 2007c). This MCL applies to all community water systems, regardless of size.

BATs identified by USEPA for removal of nitrates include:

- Reverse Osmosis (RO);
- Ion Exchange (IX); and
- Electrodialysis Reversal (EDR).

### 1.4.5 Treatment Technologies Description

Reverse Osmosis and EDR are the only two BAT technologies that are common for the three contaminants. While it may be possible to remove all four contaminants by using two processes in series, this cannot be recommended without pilot testing. RO is also a viable option for POE and POU systems. A description of these technologies follows.

Descriptions of the RO and EDR technologies are presented in the following paragraphs.

#### 1.4.5.1 Reverse Osmosis

Process. RO is a physical process in which contaminants are removed by applying pressure on the feed water to force it through a semi-permeable membrane. RO membranes reject ions based on size and electrical charge. The raw water is typically called feed; the product water is called permeate; and the concentrated reject is called concentrate. Common RO membrane materials include asymmetric cellulose acetate (CA) or polyamide thin film composite (TFC). The TFC membrane operates at much lower pressure and can achieve higher salt rejection than the CA membranes but is less chlorine resistant. Each material has specific benefits and limitations depending on the raw water characteristics and pre-treatment. Spiral wound has been the dominant media type in typical RO systems. A newer, lower pressure type membrane that is similar in operation to spiral wound type RO, is nanofiltration (NF) which has higher rejection for divalent ions than mono-valent ions. NF is sometimes used instead of spiral wound type RO for treating water with high hardness and sulfate concentrations.

A typical RO installation includes a high pressure feed pump; parallel first and second stage membrane elements (in pressure vessels); and valves and piping for feed, permeate, and concentrate streams. Factors influencing membrane selection are cost, recovery, rejection, raw water characteristics, and pre-treatment. Factors influencing performance are raw water characteristics, pressure, temperature, and regular monitoring and maintenance. Depending on the membrane type and operating pressure, RO is capable of removing 85-95 percent of fluoride, and over 95 percent of nitrate, selenium, arsenic, and uranium. The treatment process is relatively insensitive to pH. Water recovery is 60-80 percent, depending on raw water characteristics. The concentrate volume for disposal can be significant. The conventional RO

1 treatment train for well water uses anti-scalant addition, cartridge filtration, RO membranes,  
2 chlorine disinfection, and clearwell storage.

3 Pre-treatment. RO requires careful review of raw water characteristics, and pre-treatment  
4 needs to prevent membranes from fouling, scaling, or other membrane degradation. Removal  
5 or sequestering of suspended solids is necessary to prevent colloidal and bio-fouling, and  
6 removal of sparingly soluble constituents such as calcium, magnesium, silica, sulfate, barium,  
7 *etc.*, may be required to prevent scaling. Pretreatment can include media filters to remove  
8 suspended particles; IX softening to remove hardness; antiscalant feed; temperature and pH  
9 adjustment to maintain efficiency; acid to prevent scaling and membrane damage; activated  
10 carbon or bisulfite to remove chlorine (post-disinfection may be required); and cartridge filters  
11 to remove any remaining suspended particles to protect membranes from upsets.

12 Maintenance. Rejection percentages must be monitored to ensure contaminant removal  
13 below MCLs. Regular monitoring of membrane performance is necessary to determine  
14 fouling, scaling, or other membrane degradation. Use of monitoring equipment to track  
15 membrane performance is recommended. Acidic or caustic solutions are regularly flushed  
16 through the system at high volume/low pressure with a cleaning agent to remove fouling and  
17 scaling. The system is flushed and returned to service. RO stages are cleaned sequentially.  
18 Frequency of membrane replacement is dependent on raw water characteristics, pre-treatment,  
19 and maintenance.

20 Waste Disposal. Pre-treatment waste streams, concentrate flows, and spent filters and  
21 membrane elements all require approved disposal methods. Disposal of the significant volume  
22 of the concentrate stream is a problem for many utilities.

### 23 **Advantages (RO)**

- 24 • Produces the highest water quality.
- 25 • Can effectively treat a wide range of dissolved salts and minerals, turbidity, health  
26 and aesthetic contaminants, and certain organics. Some highly maintained units are  
27 capable of treating biological contaminants.
- 28 • Low pressure - less than 100 pounds per square inch (psi), compact, self-contained,  
29 single membrane units are available for small installations.

### 30 **Disadvantages (RO)**

- 31 • Relatively expensive to install and operate.
- 32 • Frequent membrane monitoring and maintenance; pressure, temperature, and pH  
33 requirements to meet membrane tolerances. Membranes can be chemically sensitive.
- 34 • Additional water usage depending on rejection rate.
- 35 • Concentrate disposal required.

1 A concern with RO for treatment of inorganics is that if the full stream is treated, then  
2 most of the alkalinity and hardness would also be removed. In that event, post-treatment may  
3 be necessary to avoid corrosion problems. If feasible, a way to avoid this issue is to treat a slip  
4 stream of raw water and blend the slip stream back with the raw water rather than treat the full  
5 stream. The amount of water rejected is also an issue with RO. Discharge concentrate can be  
6 between 10 and 50 percent of the influent flow.

#### 7 **1.4.5.2 Electrodialysis Reversal**

8 Process. EDR is an electrochemical process in which ions migrate through ion-selective  
9 semi-permeable membranes as a result of their attraction to two electrically charged electrodes.  
10 A typical EDR system includes a membrane stack with a number of cell pairs, each consisting  
11 of a cation transfer membrane, a demineralized flow spacer, an anion transfer membrane, and a  
12 concentrate flow spacer. Electrode compartments are at opposite ends of the stack. The  
13 influent feed water (chemically treated to prevent precipitation) and the concentrated reject  
14 flow in parallel across the membranes and through the demineralized and concentrate flow  
15 spacers, respectively. The electrodes are continually flushed to reduce fouling or scaling.  
16 Careful consideration of flush feed water is required. Typically, the membranes are cation or  
17 anion exchange resins cast in sheet form; the spacers are high density polyethylene; and the  
18 electrodes are inert metal. EDR stacks are tank-contained and often staged. Membrane  
19 selection is based on review of raw water characteristics. A single-stage EDR system usually  
20 removes 40-50 percent of fluoride, nitrate, selenium, arsenic, uranium, and TDS. Additional  
21 stages are required to achieve higher removal efficiency (85-95% for fluoride). EDR uses the  
22 technique of regularly reversing the polarity of the electrodes, thereby freeing accumulated ions  
23 on the membrane surface. This process requires additional plumbing and electrical controls,  
24 but it increases membrane life, may require less added chemicals, and eases cleaning. The  
25 conventional EDR treatment train typically includes EDR membranes, chlorine disinfection,  
26 and clearwell storage. Treatment of surface water may also require pre-treatment steps such as  
27 raw water pumps, debris screens, rapid mix with addition of an anti-scalant, slow mix  
28 flocculator, sedimentation basin or clarifier, and gravity filters. Microfiltration could be used  
29 in place of flocculation, sedimentation, and filtration. Additional treatment or management of  
30 the concentrate and the removed solids would be necessary prior to disposal.

31 Pre-treatment. There are pretreatment requirements for pH, organics, turbidity, and other  
32 raw water characteristics. EDR typically requires chemical feed to prevent scaling, acid  
33 addition for pH adjustment, and a cartridge filter for prefiltration. . If arsenite [As(III)] occurs,  
34 oxidation via pre-chlorination is required since the arsenite specie at pH below 9 has no ionic  
35 charge and will not be removed by EDR.

36 Maintenance. EDR membranes are durable, can tolerate a pH range from 1 to 10, and  
37 temperatures to 115 degrees Fahrenheit (°F) for cleaning. They can be removed from the unit  
38 and scrubbed. Solids can be washed off by turning the power off and letting water circulate  
39 through the stack. Electrode washes flush out byproducts of electrode reaction. The  
40 byproducts are hydrogen, formed in the cathode space, and oxygen and chlorine gas, formed in  
41 the anode space. If the chlorine is not removed, toxic chlorine gas may form. Depending on

1 raw water characteristics, the membranes would require regular maintenance or replacement.  
2 EDR requires reversing the polarity. Flushing at high volume/low pressure continuously is  
3 required to clean electrodes. If used, pre-treatment filter replacement and backwashing would  
4 be required. The EDR stack must be disassembled, mechanically cleaned, and reassembled at  
5 regular intervals.

6 Waste Disposal. Highly concentrated reject flows, electrode cleaning flows, and spent  
7 membranes require approved disposal methods. Pre-treatment processes and spent materials  
8 also require approved disposal methods.

### 9 **Advantages (EDR)**

- 10 • EDR can operate with minimal fouling or scaling, or chemical addition.
- 11 • Low pressure requirements; typically quieter than RO.
- 12 • Long membrane life expectancy; EDR extends membrane life and reduces  
13 maintenance.
- 14 • More flexible than RO in tailoring treated water quality requirements.

### 15 **Disadvantages (EDR)**

- 16 • Not suitable for high levels of iron, manganese, and hydrogen sulfide.
- 17 • High energy usage at higher TDS water.
- 18 • Waste of water because of the significant concentrate flows.
- 19 • Generates relatively large saline waste stream requiring disposal.
- 20 • Pre-oxidation required for arsenite (if present).

21 EDR can be quite expensive to run because of the energy it uses. However, because it is  
22 generally automated and allows for part-time operation, it may be an appropriate technology  
23 for small systems. It can be used to simultaneously reduce fluoride, selenium, nitrate, arsenic  
24 and TDS.

### 25 **1.4.6 Point-of-Entry and Point-of-Use Treatment Systems**

26 Point-of-entry (POE) and Point-of-use (POU) treatment devices or systems rely on many  
27 of the same treatment technologies used in central treatment plants. However, while central  
28 treatment plants treat all water distributed to consumers to the same level, POU and POE  
29 treatment devices are designed to treat only a portion of the total flow. POU devices treat only  
30 the water intended for direct consumption, typically at a single tap or limited number of taps,  
31 while POE treatment devices are typically installed to treat all water entering a single home,  
32 business, school, or facility. POU and POE treatment systems may be an option for PWSs  
33 where central treatment is not affordable. Updated USEPA guidance on use of POU and POE  
34 treatment devices is provided in “*Point-of-Use or Point-of-Entry Treatment Options for Small*  
35 *Drinking Water Systems,*” EPA 815-R-06-010, April 2006 (USEPA 2006).

1 Point-of-entry and POU treatment systems can be used to provide compliant drinking  
2 water. These systems typically use small adsorption or reverse osmosis treatment units  
3 installed “under the sink” in the case of POU, and where water enters a house or building in the  
4 case of POE. It should be noted that the POU treatment units would need to be more complex  
5 than units typically found in commercial retail outlets to meet regulatory requirements, making  
6 purchase and installation more expensive. Point-of-entry and POU treatment units would be  
7 purchased and owned by the PWS. These solutions are decentralized in nature, and require  
8 utility personnel entry into houses or at least onto private property for installation,  
9 maintenance, and testing. Due to the large number of treatment units that would be employed  
10 and would be largely out of the control of the PWS, it is very difficult to ensure 100 percent  
11 compliance. Prior to selection of a POE or POU program for implementation, consultation  
12 with TCEQ would be required to address measurement and determination of level of  
13 compliance.

14 The National Primary Drinking Water Regulations (NPDWR), 40 CFR Section 141.100,  
15 covers criteria and procedures for PWSs using POE devices and sets limits on the use of these  
16 devices. According to the regulations (July 2005 Edition), the PWS must develop and obtain  
17 TCEQ approval for a monitoring plan before POE devices are installed for compliance with an  
18 MCL. Under the plan, POE devices must provide health protection equivalent to central water  
19 treatment meaning the water must meet all NPDWR and would be of acceptable quality similar  
20 to water distributed by a well-operated central treatment plant. In addition, monitoring must  
21 include physical measurements and observations such as total flow treated and mechanical  
22 condition of the treatment equipment. The system would have to track the POE flow for a  
23 given time period, such as monthly, and maintain records of device inspection. The monitoring  
24 plan should include frequency of monitoring for the contaminant of concern and number of  
25 units to be monitored. For instance, the system may propose to monitor every POE device  
26 during the first year for the contaminant of concern and then monitor one-third of the units  
27 annually, each on a rotating schedule, such that each unit would be monitored every three  
28 years. To satisfy the requirement that POE devices must provide health protection, the water  
29 system may be required to conduct a pilot study to verify the POE device can provide treatment  
30 equivalent to central treatment. Every building connected to the system must have a POE  
31 device installed, maintained, and properly monitored. Additionally, TCEQ must be assured  
32 that every building is subject to treatment and monitoring, and that the rights and  
33 responsibilities of the PWS customer convey with title upon sale of property.

34 Effective technology for POE devices must be properly applied under the monitoring plan  
35 approved by TCEQ and the microbiological safety of the water must be maintained. TCEQ  
36 requires adequate certification of performance, field testing, and, if not included in the  
37 certification process, a rigorous engineering design review of the POE devices. The design and  
38 application of the POE devices must consider the tendency for increase in heterotrophic  
39 bacteria concentrations in water treated with activated carbon. It may be necessary to use  
40 frequent backwashing, post-contactor disinfection, and Heterotrophic Plate Count monitoring  
41 to ensure that the microbiological safety of the water is not compromised.

1 The SDWA [§1412(b)(4)(E)(ii)] regulates the design, management and operation of POU  
2 and POE treatment units used to achieve compliance with an MCL. These restrictions, relevant  
3 to MCL compliance are:

- 4 • POU and POE treatment units must be owned, controlled, and maintained by the water  
5 system, although the utility may hire a contractor to ensure proper operation and  
6 maintenance (O&M) and MCL compliance. The water system must retain unit  
7 ownership and oversight of unit installation, maintenance and sampling; the utility  
8 ultimately is the responsible party for regulatory compliance. The water system staff  
9 need not perform all installation, maintenance, or management functions, as these tasks  
10 may be contracted to a third party-but the final responsibility for the quality and  
11 quantity of the water supplied to the community resides with the water system, and the  
12 utility must monitor all contractors closely. Responsibility for O&M of POU or POE  
13 devices installed for SDWA compliance may not be delegated to homeowners.
- 14 • POU and POE units must have mechanical warning systems to automatically notify  
15 customers of operational problems. Each POU or POE treatment device must be  
16 equipped with a warning device (e.g., alarm, light) that would alert users when their  
17 unit is no longer adequately treating their water. As an alternative, units may be  
18 equipped with an automatic shut-off mechanism to meet this requirement.
- 19 • If the American National Standards Institute (ANSI) issued product standards for a  
20 specific type of POU or POE treatment unit, only those units that have been  
21 independently certified according to those standards may be used as part of a  
22 compliance strategy.

23 The following observations with regard to using POE and POU devices for SDWA  
24 compliance were made by Raucher, *et al.* (2004):

- 25 • If POU devices are used as an SDWA compliance strategy, certain consumer behavioral  
26 changes will be necessary (e.g., encouraging people to drink water only from certain  
27 treated taps) to ensure comprehensive consumer health protection.
- 28 • Although not explicitly prohibited in the SDWA, USEPA indicates that POU treatment  
29 devices should not be used to treat for radon or for most volatile organic contaminants  
30 (VOC) to achieve compliance, because POU devices do not provide 100 percent  
31 protection against inhalation or contact exposure to those contaminants at untreated taps  
32 (e.g., shower heads).
- 33 • Liability – PWSs considering unconventional treatment options (POU, POE, or bottled  
34 water) must address liability issues. These could be meeting drinking water standards,  
35 property entry and ensuing liabilities, and damage arising from improper installation or  
36 improper function of the POU and POE devices.

1 **1.4.7 Water Delivery or Central Drinking Water Dispensers**

2 Current USEPA regulations 40 Code of Federal Regulations (CFR) 141.101 prohibit the  
3 use of bottled water to achieve compliance with an MCL, except on a temporary basis. State  
4 regulations do not directly address the use of bottled water. Use of bottled water at a non-  
5 compliant PWS would be on a temporary basis. Every 3 years, the PWSs that employ interim  
6 measures are required to present the TCEQ with estimates of costs for piping compliant water  
7 to their systems. As long as the projected costs remain prohibitively high, the bottled water  
8 interim measure is extended. Until USEPA amends the noted regulation, the TCEQ is unable  
9 to accept water delivery or central drinking water dispensers as compliance solutions.

10 Central provision of compliant drinking water would consist of having one or more  
11 dispensers of compliant water where customers could come to fill containers with drinking  
12 water. The centralized water source could be from small to medium-sized treatment units or  
13 could be compliant water delivered to the central point by truck.

14 Water delivery is an interim measure for providing compliant water. As an interim  
15 measure for a small impacted population, providing delivered drinking water may be cost  
16 effective. If the susceptible population is large, the cost of water delivery would increase  
17 significantly.

- 18 • Water delivery programs require consumer participation to a varying degree. Ideally,  
19 consumers would have to do no more than they currently do for a piped-water delivery  
20 system. Least desirable are those systems that require maximum effort on the part of  
21 the customer (*e.g.*, customer has to travel to get the water, transport the water, and  
22 physically handle the bottles).

23

## SECTION 2 EVALUATION METHOD

### 2.1 DECISION TREE

The decision tree is a flow chart for conducting feasibility studies for a non-compliant PWS. The decision tree is shown in Figures 2.1 through 2.4. The tree guides the user through a series of phases in the design process. Figure 2.1 shows Tree 1, which outlines the process for defining the existing system parameters, followed by optimizing the existing treatment system operation. If optimizing the existing system does not correct the deficiency, the tree leads to six alternative preliminary branches for investigation. The groundwater branch leads through investigating existing wells to developing a new well field. The treatment alternatives address centralized and on-site treatment. The objective of this phase is to develop conceptual designs and cost estimates for the six types of alternatives. The work done for this report follows through Tree 1 and Tree 2, as well as a preliminary pass through Tree 4.

Tree 3, which begins at the conclusion of the work for this report, starts with a comparison of the conceptual designs, selecting the two or three alternatives that appear to be most promising, and eliminating those alternatives that are obviously infeasible. It is envisaged that a process similar to this would be used by the study PWS to refine the list of viable alternatives. The selected alternatives are then subjected to intensive investigation, and highlighted by an investigation into the socio-political aspects of implementation. Designs are further refined and compared, resulting in the selection of a preferred alternative. The steps for assessing the financial and economic aspects of the alternatives (one of the steps in Tree 3) are given in Tree 4 in Figure 2.4.

### 2.2 DATA SOURCES AND DATA COLLECTION

#### 2.2.1 Data Search

##### 2.2.1.1 Water Supply Systems

The TCEQ maintains a set of files on public water systems, utilities, and districts at its headquarters in Austin, Texas. The files are organized under two identifiers: a PWS identification number and a CCN number. The PWS identification number is used to retrieve four types of files:

- CO – Correspondence,
- CA – Chemical analysis,
- MOR – Monthly operating reports (quality/quantity), and
- FMT – Financial, managerial and technical issues.

Figure 2.1  
TREE 1 – EXISTING FACILITY ANALYSIS

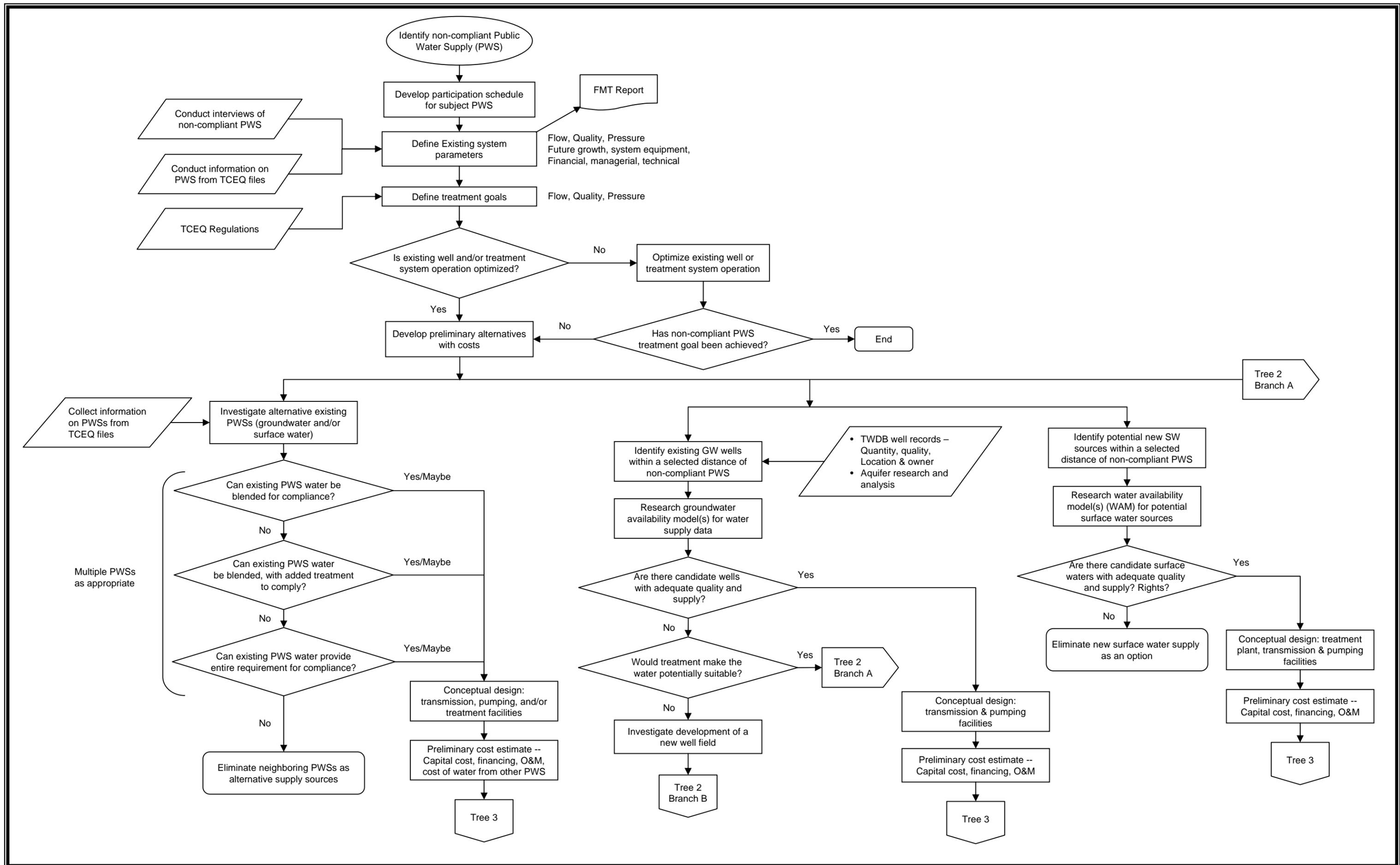
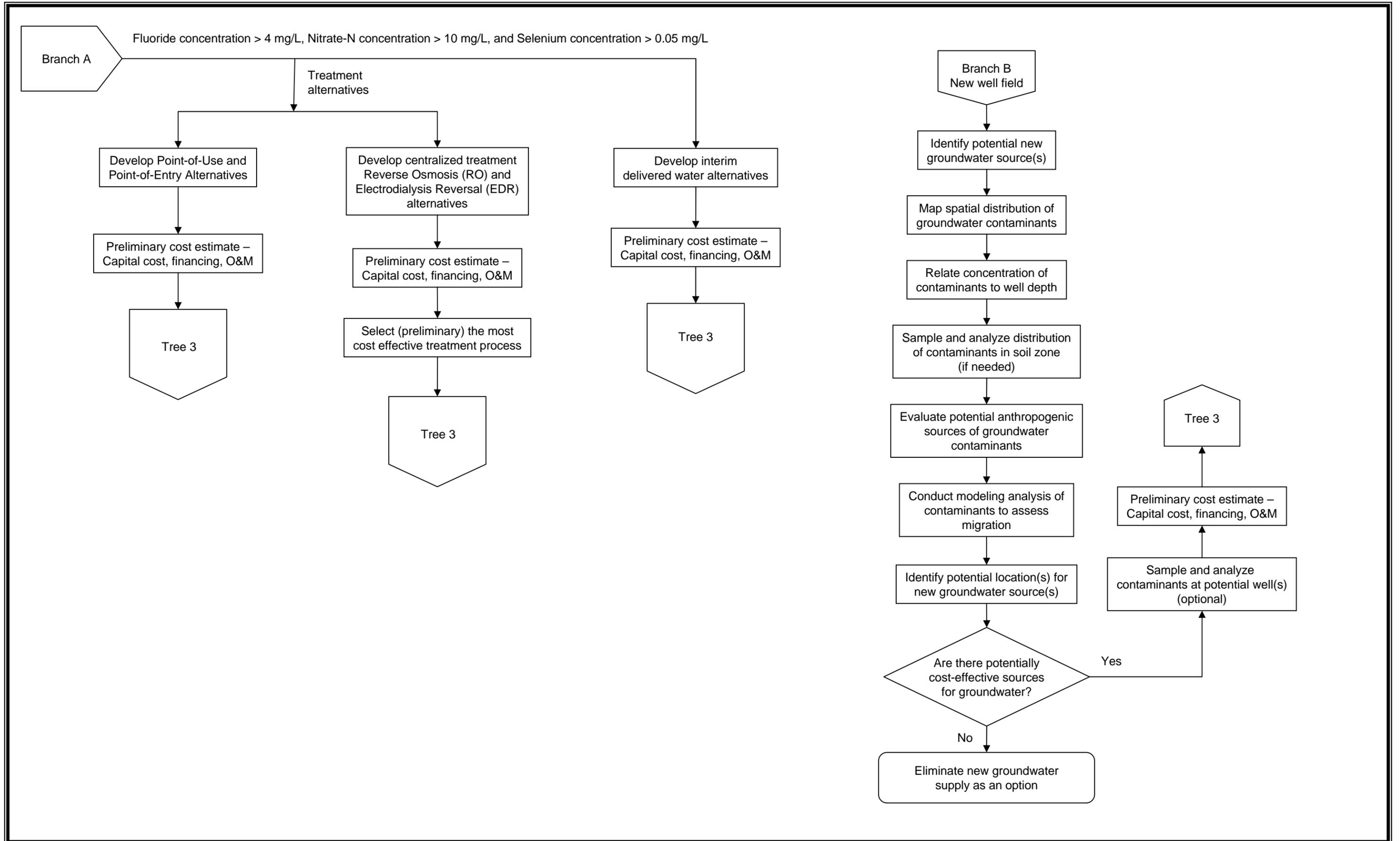
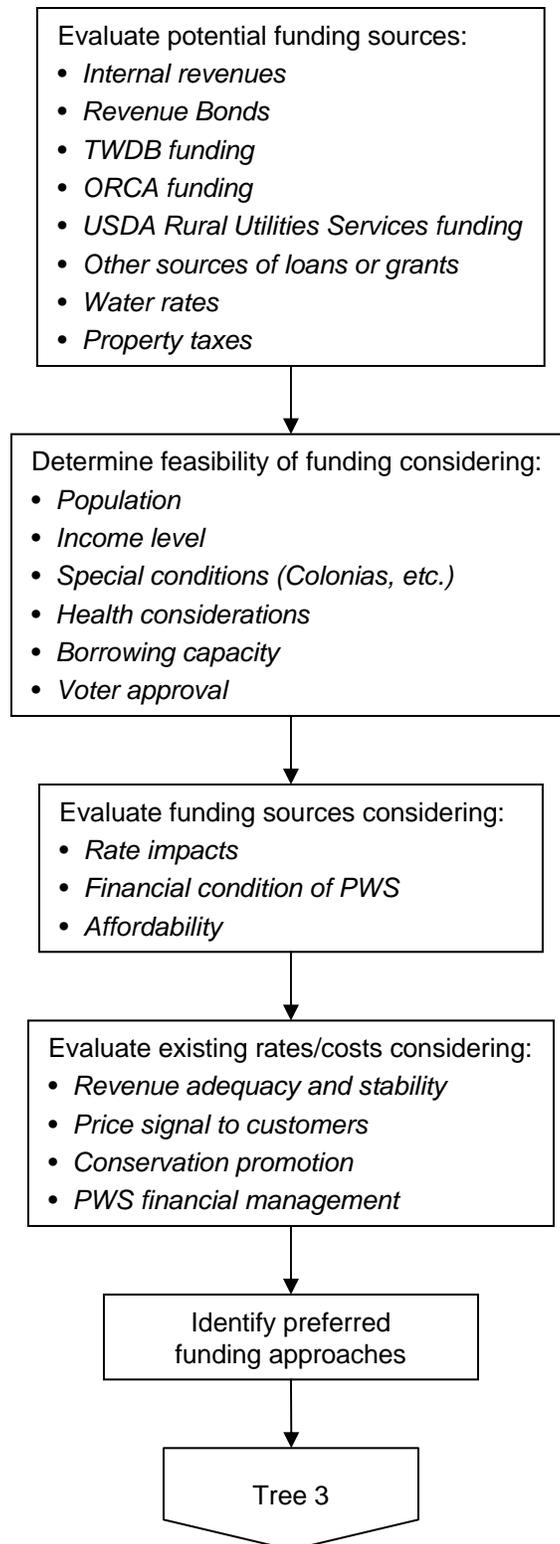


Figure 2.2  
 TREE 2 – DEVELOP TREATMENT ALTERNATIVES





**Figure 2.4**  
**TREE 4 – FINANCIAL**



1 The CCN files generally contain a copy of the system’s Certificate of Convenience and  
2 Necessity, along with maps and other technical data.

3 These files were reviewed for the PWS and surrounding systems.

4 The following websites were consulted to identify the water supply systems in the area:

- 5 • Texas Commission on Environmental Quality  
6 [www3.tceq.state.tx.us/iwud/](http://www3.tceq.state.tx.us/iwud/).
- 7 • USEPA Safe Drinking Water Information System  
8 [www.epa.gov/safewater/data/getdata.html](http://www.epa.gov/safewater/data/getdata.html)

9 Groundwater Control Districts were identified on the TWDB web site, which has a series  
10 of maps covering various groundwater and surface water subjects. One of those maps shows  
11 groundwater control districts in the State of Texas.

### 12 **2.2.1.2 Existing Wells**

13 The TWDB maintains a groundwater database available at [www.twdb.state.tx.us](http://www.twdb.state.tx.us) that has  
14 two tables with helpful information. The “Well Data Table” provides a physical description of  
15 the well, owner, location in terms of latitude and longitude, current use, and for some wells,  
16 items such as flowrate, and nature of the surrounding formation. The “Water Quality Table”  
17 provides information on the aquifer and the various chemical concentrations in the water. For  
18 this project, it was assumed the nitrate concentration given in this database was the  
19 concentration of nitrate, with a molecular weight of 62. To convert to the same basis used for  
20 the MCL (Nitrate-N), the value given in the TWDB database was divided by 4.5.

### 21 **2.2.1.3 Surface Water Sources**

22 Regional planning documents were consulted for lists of surface water sources.

### 23 **2.2.1.4 Groundwater Availability Model**

24 GAMs, developed by the TWDB, are planning tools and should be consulted as part of a  
25 search for new or supplementary water sources. The GAM for the Ogallala Aquifer was  
26 investigated as a potential tool for identifying available and suitable groundwater resources.

### 27 **2.2.1.5 Water Availability Model**

28 The WAM is a computer-based simulation predicting the amount of water that would be in  
29 a river or stream under a specified set of conditions. WAMs are used to determine whether  
30 water would be available for a newly requested water right or amendment. If water is  
31 available, these models estimate how often the applicant could count on water under various  
32 conditions (*e.g.*, whether water would be available only one month out of the year, half the  
33 year, or all year, and whether that water would be available in a repeat of the drought of  
34 record).

1 WAMs provide information that assist TCEQ staff in determining whether to recommend  
2 the granting or denial of an application.

### 3 **2.2.1.6 Financial Data**

4 An evaluation of existing data will yield an up-to-date assessment of the financial  
5 condition of the water system. As part of a site visit, financial data were collected in various  
6 forms such as electronic files, hard copy documents, and focused interviews. Financial data  
7 were collected through a site visit. Data sought included:

- 8 • Annual Budget
- 9 • Audited Financial Statements
  - 10 ○ Balance Sheet
  - 11 ○ Income & Expense Statement
  - 12 ○ Cash Flow Statement
  - 13 ○ Debt Schedule
- 14 • Water Rate Structure
- 15 • Water Use Data
  - 16 ○ Production
  - 17 ○ Billing
  - 18 ○ Customer Counts

### 19 **2.2.1.7 Demographic Data**

20 Basic demographic data were collected from the 2000 Census to establish incomes and  
21 eligibility for potential low cost funding for capital improvements. Median household income  
22 (MHI) and number of families below poverty level were the primary data points of  
23 significance. If available, MHI for the customers of the PWS should be used. In addition,  
24 unemployment data were collected from current U.S. Bureau of Labor Statistics. These data  
25 were collected for the following levels: national, state, and county.

## 26 **2.2.2 PWS Interviews**

### 27 **2.2.2.1 PWS Capacity Assessment Process**

28 Capacity assessment is the industry standard term for evaluation of a water system's FMT  
29 capacity to effectively deliver safe drinking water to its customers now and in the future at a  
30 reasonable cost, and to achieve, maintain and plan for compliance with applicable regulations.  
31 The assessment process involves interviews with staff and management who have a  
32 responsibility in the operations and management of the system.

1 Financial, managerial, and technical capacity are individual yet highly interrelated  
2 components of a system’s capacity. A system cannot sustain capacity without maintaining  
3 adequate capability in all three components.

4 **Financial capacity** is a water system’s ability to acquire and manage sufficient financial  
5 resources to allow the system to achieve and maintain compliance with SDWA regulations.  
6 Financial capacity refers to the financial resources of the water system, including but not  
7 limited to, revenue sufficiency, credit worthiness, and fiscal controls.

8 **Managerial capacity** is the ability of a water system to conduct its affairs so the system is  
9 able to achieve and maintain compliance with SDWA requirements. Managerial capacity  
10 refers to the management structure of the water system, including but not limited to, ownership  
11 accountability, staffing and organization, and effective relationships with customers and  
12 regulatory agencies.

13 **Technical capacity** is the physical and operational ability of a water system to achieve and  
14 maintain compliance with SDWA regulations. It refers to the physical infrastructure of the  
15 water system, including the adequacy of the source water, treatment, storage and distribution  
16 infrastructure. It also refers to the ability of system personnel to effectively operate and  
17 maintain the system and to otherwise implement essential technical knowledge.

18 Many aspects of water system operations involve more than one component of capacity.  
19 Infrastructure replacement or improvement, for example, requires financial resources,  
20 management planning and oversight, and technical knowledge. A deficiency in any one area  
21 could disrupt the entire operation. A system that is able to meet both its immediate and long-  
22 term challenges demonstrates that it has sufficient FMT capacity.

23 Assessment of FMT capacity of the PWS was based on an approach developed by the New  
24 Mexico Environmental Finance Center (NMEFC), which is consistent with the TCEQ FMT  
25 assessment process. This method was developed from work the NMEFC did while assisting  
26 USEPA Region 6 in developing and piloting groundwater comprehensive performance  
27 evaluations. The NMEFC developed a standard list of questions that could be asked of water  
28 system personnel. The list was then tailored slightly to have two sets of questions – one for  
29 managerial and financial personnel, and one for operations personnel (the questions are  
30 included in Appendix A). Each person with a role in the FMT capacity of the system was  
31 asked the applicable standard set of questions individually. The interviewees were not given  
32 the questions in advance and were not told the answers others provided. Also, most of the  
33 questions are open ended type questions so they were not asked in a fashion to indicate what  
34 would be the “right” or “wrong” answer. The interviews lasted between 45 minutes to  
35 75 minutes depending on the individual’s role in the system and the length of the individual’s  
36 answers.

37 In addition to the interview process, visual observations of the physical components of the  
38 system were made. A technical information form was created to capture this information. This  
39 form is also contained in Appendix A. This information was considered supplemental to the  
40 interviews because it served as a check on information provided in the interviews. For

1 example, if an interviewee stated he or she had an excellent preventative maintenance schedule  
2 and the visit to the facility indicated a significant amount of deterioration (more than would be  
3 expected for the age of the facility) then the preventative maintenance program could be further  
4 investigated or the assessor could decide that the preventative maintenance program was  
5 inadequate.

6 Following interviews and observations of the facility, answers that all personnel provided  
7 were compared and contrasted to provide a clearer picture of the true operations at the water  
8 system. The intent was to go beyond simply asking the question, “Do you have a budget?” to  
9 actually finding out if the budget was developed and being used appropriately. For example, if  
10 a water system manager was asked the question, “Do you have a budget?” he or she may say,  
11 “yes” and the capacity assessor would be left with the impression that the system is doing well  
12 in this area. However, if several different people are asked about the budget in more detail, the  
13 assessor may find that although a budget is present, operations personnel do not have input into  
14 the budget, the budget is not used by the financial personnel, the budget is not updated  
15 regularly, or the budget is not used in setting or evaluating rates. With this approach, the  
16 inadequacy of the budget would be discovered and the capacity deficiency in this area would be  
17 noted.

18 Following the comparison of answers, the next step was to determine which items noted as  
19 a potential deficiency truly had a negative effect on the system’s operations. If a system had  
20 what appeared to be a deficiency, but this deficiency was not creating a problem in terms of the  
21 operations or management of the system, it was not considered critical and may not have  
22 needed to be addressed as a high priority. As an example, the assessment may have revealed an  
23 insufficient number of staff members to operate the facility. However, it may also have been  
24 revealed that the system was able to work around that problem by receiving assistance from a  
25 neighboring system, so no severe problems resulted from the number of staff members.  
26 Although staffing may not be ideal, the system does not need to focus on this particular issue.  
27 The system needs to focus on items that are truly affecting operations. As an example of this  
28 type of deficiency, a system may lack a reserve account which can then lead the system to  
29 delay much-needed maintenance or repair on its storage tank. In this case, the system needs to  
30 address the reserve account issue so that proper maintenance can be completed.

31 The intent was to develop a list of capacity deficiencies with the greatest impact on the  
32 system’s overall capacity. Those were the most critical items to address through follow-up  
33 technical assistance or by the system itself.

#### 34 **2.2.2.2 Interview Process**

35 PWS personnel were interviewed by the project team, and each was interviewed  
36 separately. Interview forms were completed during each interview.

### 37 **2.3 ALTERNATIVE DEVELOPMENT AND ANALYSIS**

38 The initial objective for developing alternatives to address compliance issues is to identify  
39 a comprehensive range of possible options that can be evaluated to determine the most

1 promising for implementation. Once the possible alternatives are identified, they must be  
2 defined in sufficient detail so a conceptual cost estimate (capital and O&M costs) can be  
3 developed. These conceptual cost estimates are used to compare the affordability of  
4 compliance alternatives, and to give a preliminary indication of rate impacts. Consequently,  
5 these costs are pre-planning level and should not be viewed as final estimated costs for  
6 alternative implementation. The basis for the unit costs used for the compliance alternative  
7 cost estimates is summarized in Appendix B. Other non-economic factors for the alternatives,  
8 such as reliability and ease of implementation, are also addressed

### 9 **2.3.1 Existing PWS**

10 The neighboring PWSs were identified, and the extents of their systems were investigated.  
11 PWSs farther than 15 miles from the non-compliant PWSs were not considered because the  
12 length of the pipeline required would make the alternative cost prohibitive. The quality of  
13 water provided was also investigated. For neighboring PWSs with compliant water, options for  
14 water purchase and/or expansion of existing well fields were considered. The neighboring  
15 PWSs with non-compliant water were considered as possible partners in sharing the cost for  
16 obtaining compliant water either through treatment or developing an alternate source.

17 The neighboring PWSs were investigated to get an idea of the water sources in use and the  
18 quantity of water that might be available for sale. They were contacted to identify key  
19 locations in their systems where a connection might be made to obtain water, and to explore on  
20 a preliminary basis their willingness to partner or sell water. Then, the major system  
21 components that would be required to provide compliant water were identified. The major  
22 system components included treatment units, wells, storage tanks, pump stations, and pipelines.

23 Once the major components were identified, a preliminary design was developed to  
24 identify sizing requirements and routings. A capital cost estimate was then developed based on  
25 the preliminary design of the required system components. An annual O&M cost was also  
26 estimated to reflect the change in O&M expenditures that would be needed if the alternative  
27 was implemented.

28 Non-economic factors were also identified. Ease of implementation was considered, as  
29 well as the reliability for providing adequate quantities of compliant water. Additional factors  
30 were whether implementation of an alternative would require significant increase in the  
31 management or technical capability of the PWS, and whether the alternative had the potential  
32 for regionalization.

### 33 **2.3.2 New Groundwater Source**

34 It was not possible in the scope of this project to determine conclusively whether new  
35 wells could be installed to provide compliant drinking water. To evaluate potential new  
36 groundwater source alternatives, three test cases were developed based on distance from the  
37 PWS intake point. The test cases were based on distances of 10 miles, 5 miles, and 1 mile. It  
38 was assumed that a pipeline would be required for all three test cases, and a storage tank and  
39 pump station would be required for the 10-mile and 5-mile alternatives. It was also assumed

1 that new wells would be installed, and that their depths would be similar to the depths of the  
2 existing wells, or other existing drinking water wells in the area.

3 A preliminary design was developed to identify sizing requirements for the required  
4 system components. A capital cost estimate was then developed based on the preliminary  
5 design of the required system components. An annual O&M cost was also estimated to reflect  
6 the change (*i.e.*, from current expenditures) in O&M expenditures that would be needed if the  
7 alternative was implemented.

8 Non-economic factors were also identified. Ease of implementation was considered, as  
9 well as the reliability for providing adequate quantities of compliant water. Additional factors  
10 were whether implementation of an alternative would require significant increase in the  
11 management or technical capability of the PWS, and whether the alternative had the potential  
12 for regionalization.

### 13 **2.3.3 New Surface Water Source**

14 New surface water sources were investigated. Availability of adequate quality water was  
15 investigated for the main rivers in the area, as well as the major reservoirs. TCEQ WAMs were  
16 inspected, and the WAM was run, where appropriate.

### 17 **2.3.4 Treatment**

18 The only common treatment technologies considered potentially applicable for removal of  
19 fluoride, selenium, arsenic, and nitrate are RO and EDR. These two processes can remove  
20 fluoride as well as arsenic, selenium, uranium, nitrate, TDS, and other dissolved constituents.  
21 RO treatment is considered for central treatment alternatives, as well as POU and POE  
22 alternatives. EDR is considered for central treatment only.

23 Both RO and EDR treatments produce a liquid waste: a reject stream from RO process and  
24 a concentrate stream from EDR process. As a result, volume of raw water (well water) is  
25 greater than the volume of potable water produced. The EDR can operate at a slightly greater  
26 recovery rate (conversion rate of raw water to potable water) than RO, especially if recovery is  
27 limited by silica or low solubility salts. Partial RO treatment and blending treated and  
28 untreated water might be feasible while meeting all MCLs. However for a relatively small 50  
29 gpm system, the complexities of a blending system may offset its benefits. The EDR operation  
30 can be tailored to provide a desired constituent effluent concentration by controlling the  
31 electrical energy applied. The treatment units were sized based on flow rates, and capital and  
32 annual O&M cost estimates were made based on the size of the treatment equipment required  
33 and the average water consumption rate, respectively. Neighboring non-compliant PWSs were  
34 identified to look for opportunities where the costs and benefits of central treatment could be  
35 shared between systems.

36 Non-economic factors were also identified. Ease of implementation was considered, as  
37 well as reliability for providing adequate quantities of compliant water. Additional factors  
38 were whether implementation of an alternative would require significant increase in the

1 management or technical capability of the PWS, and whether the alternative had the potential  
2 for regionalization.

## 3 **2.4 COST OF SERVICE AND FUNDING ANALYSIS**

4 The primary purpose of the cost of service and funding analysis is to determine the  
5 financial impact of implementing compliance alternatives, primarily by examining the required  
6 rate increases, and also the fraction of household income that water bills represent. The current  
7 financial situation is also reviewed to determine what rate increases are necessary for the PWS  
8 to achieve or maintain financial viability.

### 9 **2.4.1 Financial Feasibility**

10 A key financial metric is the comparison of an average annual household water bill for a  
11 PWS customer to the MHI for the area. MHI data from the 2000 census are used at the most  
12 detailed level available for the community. Typically, county level data are used for small rural  
13 water utilities due to small population sizes. Annual water bills are determined for existing  
14 base conditions, including consideration of additional rate increases needed under current  
15 conditions. Annual water bills are also calculated after adding incremental capital and  
16 operating costs for each of the alternatives to determine feasibility under several potential  
17 funding sources. It has been suggested by agencies such as USEPA that federal and state  
18 programs consider several criteria to determine “disadvantaged communities” with one based  
19 on the typical residential water bill as a percentage of MHI.

20 Additionally, the use of standard ratios provides insight into the financial condition of any  
21 business. Three ratios are particularly significant for water utilities:

- 22 • Current Ratio = current assets (items that could be converted to cash) divided by current  
23 liabilities (accounts payable, accrued expenses, and debt) provides insight into the  
24 ability to meet short-term payments. For a healthy utility, the value should be greater  
25 than 1.0.
- 26 • Debt to Net Worth Ratio = total debt (total amount of money borrowed) divided by net  
27 worth (total assets minus total liabilities) shows to what degree assets of the company  
28 have been funded through borrowing. A lower ratio indicates a healthier condition.
- 29 • Operating Ratio = total operating revenues divided by total operating expenses show the  
30 degree to which revenues cover ongoing expenses. The value is greater than 1.0 if the  
31 utility is covering its expenses.

### 32 **2.4.2 Median Household Income**

33 The 2000 U.S. Census is used as the basis for MHI. In addition to consideration of  
34 affordability, the annual MHI may also be an important factor for sources of funds for capital  
35 programs needed to resolve water quality issues. Many grant and loan programs are available  
36 to lower income rural areas, based on comparisons of local income to statewide incomes. In

1 the 2000 Census, MHI for the State of Texas was \$39,927, compared to the U.S. level of  
2 \$41,994. The census broke down MHIs geographically by block group and ZIP code. The  
3 MHIs can vary significantly for the same location, depending on the geographic subdivision  
4 chosen. The MHI for each PWS was estimated by selecting the most appropriate value based  
5 on block group or ZIP code based on results of the site interview and a comparison with the  
6 surrounding area.

### 7 **2.4.3 Annual Average Water Bill**

8 The annual average household water bill was calculated for existing conditions and for  
9 future conditions incorporating the alternative solutions. Average residential consumption is  
10 estimated and applied to the existing rate structure to estimate the annual water bill. The  
11 estimates are generated from a long-term financial planning model that details annual revenue,  
12 expenditure, and cash reserve requirements over a 30-year period.

### 13 **2.4.4 Financial Plan Development**

14 The financial planning model uses available data to establish base conditions under which  
15 the system operates. The model includes, as available:

- 16 • Accounts and consumption data
- 17 • Water tariff structure
- 18 • Beginning available cash balance
- 19 • Sources of receipts:
  - 20 ○ Customer billings
  - 21 ○ Membership fees
  - 22 ○ Capital Funding receipts from:
    - 23 ❖ Grants
    - 24 ❖ Proceeds from borrowing
- 25 • Operating expenditures:
  - 26 ○ Water purchases
  - 27 ○ Utilities
  - 28 ○ Administrative costs
  - 29 ○ Salaries
- 30 • Capital expenditures

- 1     • Debt service:
  - 2             ○ Existing principal and interest payments
  - 3             ○ Future principal and interest necessary to fund viable operations
- 4     • Net cash flow
- 5     • Restricted or desired cash balances:
  - 6             ○ Working capital reserve (based on 1-4 months of operating expenses)
  - 7             ○ Replacement reserves to provide funding for planned and unplanned
  - 8             repairs and replacements

9         From the model, changes in water rates are determined for existing conditions and for  
10        implementing the compliance alternatives.

## 11    **2.4.5    Financial Plan Results**

12        Results from the financial planning model are summarized in two areas: percentage of  
13        household income and total water rate increase necessary to implement the alternatives and  
14        maintain financial viability.

### 15    **2.4.5.1    Funding Options**

16        Results are summarized in a table that shows the following according to alternative and  
17        funding source:

- 18     • Percentage of the median annual household income the average annual residential water  
19        bill represents.
- 20     • The first year in which a water rate increase would be required
- 21     • The total increase in water rates required, compared to current rates

22        Water rates resulting from the incremental capital costs of the alternative solutions are  
23        examined under a number of funding options. The first alternative examined is always funding  
24        from existing reserves plus future rate increases. Several funding options were analyzed to  
25        frame a range of possible outcomes.

- 26     • Grant funds for 100 percent of required capital. In this case, the PWS is only  
27        responsible for the associated O&M costs.
- 28     • Grant funds for 75 percent of required capital, with the balance treated as if revenue  
29        bond funded.
- 30     • Grant funds for 50 percent of required capital, with the balance treated as if revenue  
31        bond funded.

- 1 • State revolving fund loan at the most favorable available rates and terms applicable to  
2 the communities.
- 3 • If local MHI > 75 percent of state MHI, standard terms, currently at 3.8 percent interest  
4 for non-rated entities. Additionally:
  - 5 ○ If local MHI = 70-75 percent of state MHI, 1 percent interest rate on loan.
  - 6 ○ If local MHI = 60-70 percent of state MHI, 0 percent interest rate on loan.
  - 7 ○ If local MHI = 50-60 percent of state MHI, 0 percent interest and  
8 15 percent forgiveness of principal.
  - 9 ○ If local MHI less than 50 percent of state MHI, 0 percent interest and  
10 35 percent forgiveness of principal.
- 11 • Terms of revenue bonds assumed to be 25-year term at 6.0 percent interest rate.

#### 12 **2.4.5.2 General Assumptions Embodied in Financial Plan Results**

13 The basis used to project future financial performance for the financial plan model  
14 includes:

- 15 • No account growth (either positive or negative).
- 16 • No change in estimate of uncollectible revenues over time.
- 17 • Average consumption per account unchanged over time.
- 18 • No change in unaccounted for water as percentage of total (more efficient water use  
19 would lower total water requirements and costs).
- 20 • No inflation included in the analyses (although the model has provisions to add  
21 escalation of O&M costs, doing so would mix water rate impacts from inflation with the  
22 impacts from the alternatives being examined).
- 23 • Minimum working capital fund established for each district, based on specified months  
24 of O&M expenditures.
- 25 • O&M for alternatives begins 1 year after capital implementation.
- 26 • Balance of capital expenditures not funded from primary grant program is funded  
27 through debt (bond equivalent).
- 28 • Cash balance drives rate increases, unless provision chosen to override where current  
29 net cash flow is positive.

### 2.4.5.3 Interpretation of Financial Plan Results

Results from the financial plan model are presented in a Table 4.4 which shows the percentage of MHI represented by the annual water bill that results from any rate increases necessary to maintain financial viability over time. In some cases, this may require rate increases even without implementing a compliance alternative (the no action alternative). The table shows any increases such as these separately. The results table shows the total increase in rates necessary, including both the no-action alternative increase and any increase required for the alternative. For example, if the no action alternative requires a 10 percent increase in rates and the results table shows a rate increase of 25 percent, then the impact from the alternative is an increase in water rates of 15 percent. Likewise, the percentage of household income in the table reflects the total impact from all rate increases.

### 2.4.5.4 Potential Funding Sources

A number of potential funding sources exist for rural utilities, which typically provide service to less than 50,000 people. Both state and federal agencies offer grant and loan programs to assist rural communities in meeting their infrastructure needs. Most are available to “political subdivisions” such as counties, municipalities, school districts, special districts, or authorities of the state with some programs providing access to private individuals. Grant funds are made more available with demonstration of economic stress, typically indicated with MHI below 80 percent that of the state. The funds may be used for planning, design, and construction of water supply construction projects including, but not limited to, line extensions, elevated storage, purchase of well fields, and purchase or lease of rights to produce groundwater. Interim financing of water projects and water quality enhancement projects such as wastewater collection and treatment projects are also eligible. Some funds are used to enable a rural water utility to obtain water or wastewater service supplied by a larger utility or to finance the consolidation or regionalization of neighboring utilities. Three Texas agencies that offer financial assistance for water infrastructure are:

- Texas Water Development Board has several programs that offer loans at interest rates lower than the market offers to finance projects for public drinking water systems that facilitate compliance with primary drinking water regulations. Additional subsidies may be available for disadvantaged communities. Low interest rate loans with short and long-term finance options at tax exempt rates for water or water-related projects give an added benefit by making construction purchases qualify for a sales tax exemption. Generally, the program targets customers with eligible water supply projects for all political subdivisions of the state (at tax exempt rates) and Water Supply Corporations (at taxable rates) with projects.
- Office of Rural Community Affairs (ORCA) is a Texas state agency with a focus on rural Texas by making state and federal resources accessible to rural communities. Funds from the U.S. Department of Housing and Urban Development Community Development Block Grants (CDBG) are administered by ORCA for small, rural communities with populations less than 50,000 that cannot directly receive federal

1 grants. These communities are known as non-entitlement areas. One of the program  
2 objectives is to meet a need having a particular urgency, which represents an immediate  
3 threat to the health and safety of residents, principally for low- and moderate-income  
4 persons.

- 5 • U.S. Department of Agriculture Rural Development Texas (Texas Rural Development)  
6 coordinates federal assistance to rural Texas to help rural Americans improve their  
7 quality of life. The Rural Utilities Service (RUS) programs provide funding for water  
8 and wastewater disposal systems.

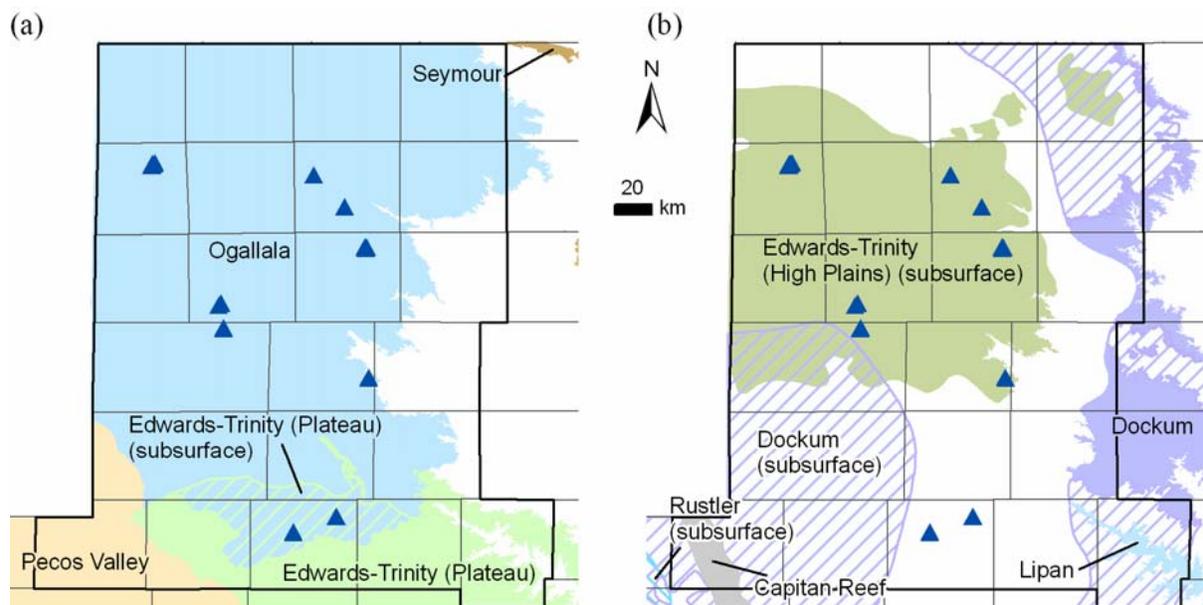
9 The application process, eligibility requirements, and funding structure vary for each of  
10 these programs. There are many conditions that must be considered by each agency to  
11 determine eligibility and ranking of projects. The principal factors that affect this choice are  
12 population, percent of the population under the state MHI, health concerns, compliance with  
13 standards, Colonia status, and compatibility with regional and state plans.

14



1 aquifer of Triassic age, and undifferentiated Permian aquifers (not shown). Other aquifers in  
2 the area, including the Capitan Reef, Lipan, Pecos Valley, Rustler, and Seymour aquifers, are  
3 not located near any of the wells in this analysis.

4 **Figure 3.2 Major (a) and Minor (b) Aquifers in the Study Area**

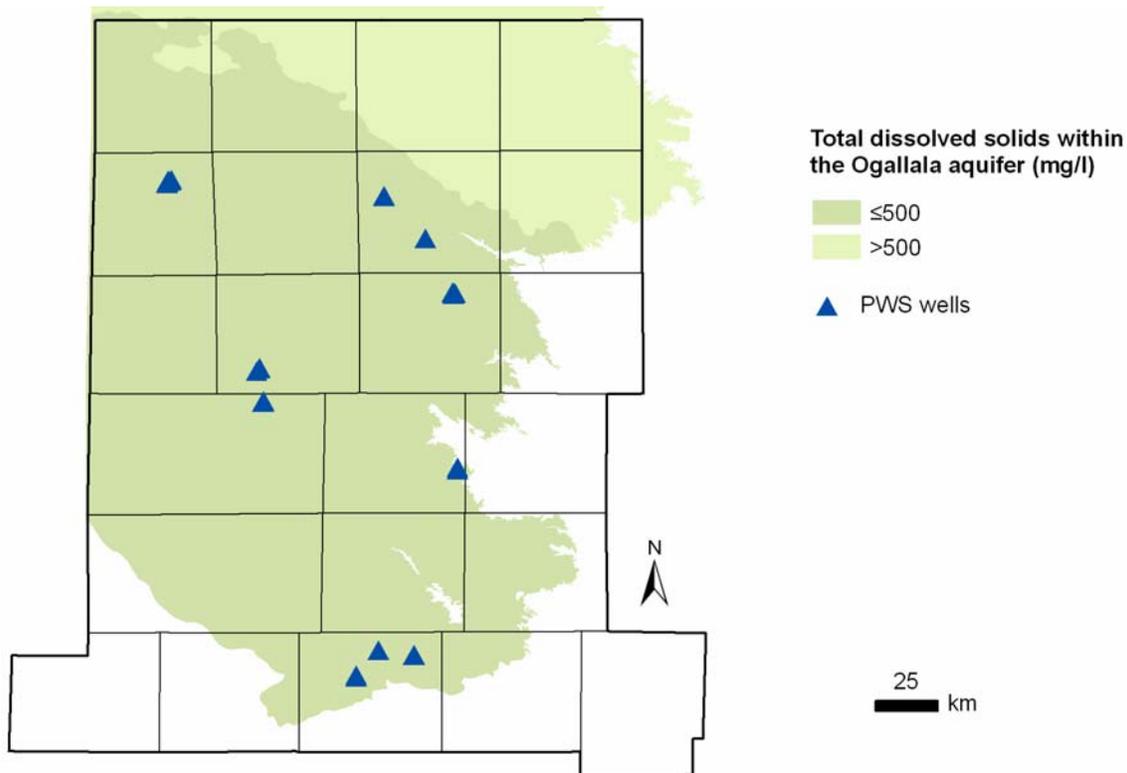


5 "Subsurface" indicates a portion of an aquifer that underlies other formations. All other labels indicate a  
6 portion of an aquifer that lies at the land surface.

7 Water quality in the Ogallala aquifer is distinctively different in the northern portion of the  
8 study area. Thus, this study analyzes the Ogallala aquifer in two parts: Ogallala-North (TDS  $\leq$   
9 500 mg/L) and Ogallala-South (TDS  $>$  500 mg/L) (Figure 3.3).

1

**Figure 3.3 Water Quality Zones in the Study Area**



2

3

Data used for this study include information from three sources:

4

- Texas Water Development Board groundwater database available at [www.twdb.state.tx.us](http://www.twdb.state.tx.us). The database includes information on the location and construction of wells throughout the state as well as historical measurements of water chemistry and levels in the wells.

5

6

7

8

- Texas Commission on Environmental Quality Public Water Supply database (not publicly available). The database includes information on the location, type, and construction of water sources used by PWS in Texas, along with historical measurements of water levels and chemistry.

9

10

11

12

- National Uranium Resource Evaluation (NURE) database available at: [tin.er.usgs.gov/nure/water](http://tin.er.usgs.gov/nure/water). The NURE dataset includes groundwater quality data collected between 1975 and 1980. The database provides well locations and depths with an array of analyzed chemical data. The NURE dataset covers only the eastern part of the study area.

13

14

15

16

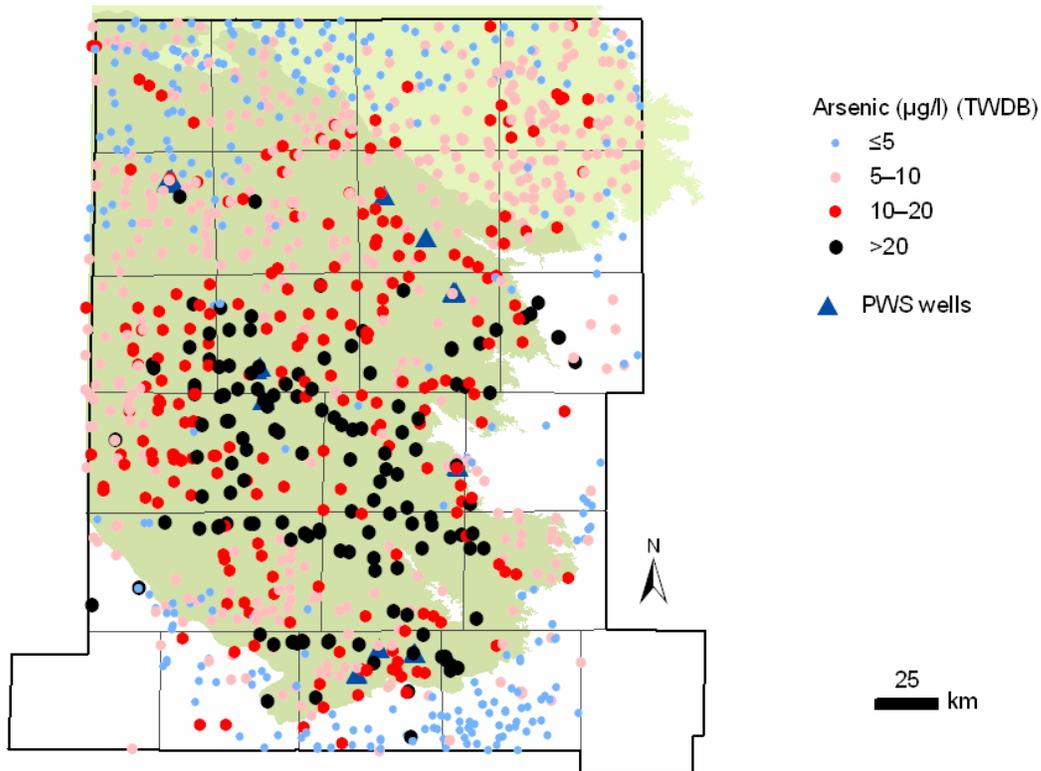
### 1 3.1.2 Contaminants of Concern in the Study Area

2 Contaminants addressed include arsenic, fluoride, nitrate, selenium, and uranium. In  
3 PWSs in the area, water sampling shows that one or more of these solutes exceeds the  
4 USEPA’s MCL.

#### 5 Arsenic

6 Arsenic concentrations exceed the USEPA’s MCL (10 µg/L) throughout the study area,  
7 especially in the Ogallala-South area (Figure 3.4). Half of the wells in the Ogallala-South  
8 aquifer and one-fifth of wells in the Edwards-Trinity (High Plains) aquifer contain arsenic  
9 levels above the MCL. In contrast, only 10 percent or less of wells in the Ogallala-North,  
10 Edwards-Trinity (Plateau), and Dockum aquifers exceed the MCL for arsenic.

11 **Figure 3.4 Spatial Distribution of Arsenic Concentrations**



12

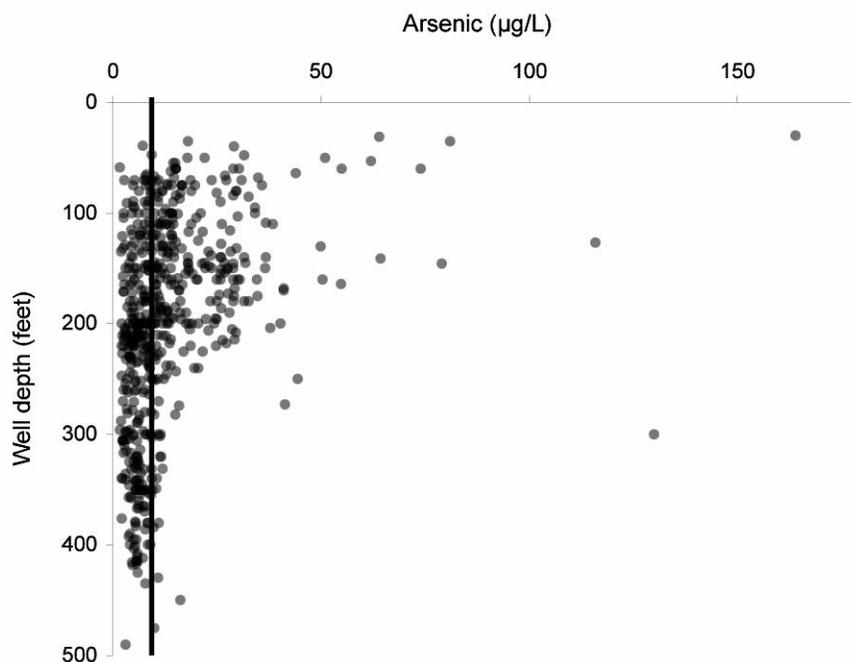
13 Data presented here are from the TWDB database. The most recent sample for each  
14 well is shown. Table 3.1 gives the percentage of wells with arsenic exceeding the MCL  
15 (10 µg/L) in each of the major aquifers in the study area.

1 **Table 3.1 Summary of Wells that Exceed the MCL for Arsenic, by Aquifer**

Aquifer	Wells with measurements	Wells that exceed 10 µg/L	Percentage of wells that exceed 10 µg/L
Ogallala-North	228	15	7%
Ogallala-South	642	323	50%
Edwards-Trinity (Plateau)	127	13	10%
Edwards-Trinity (High Plains)	16	3	19%
Dockum	70	4	6%
Other	5	0	0%

2 There is a clear stratification of arsenic concentrations with depth in the study area  
3 (Figure 3.5), with arsenic concentrations decreasing with depth. This suggests that tapping  
4 deeper water by deepening shallow wells or casing off shallower parts of wells might decrease  
5 arsenic concentrations.

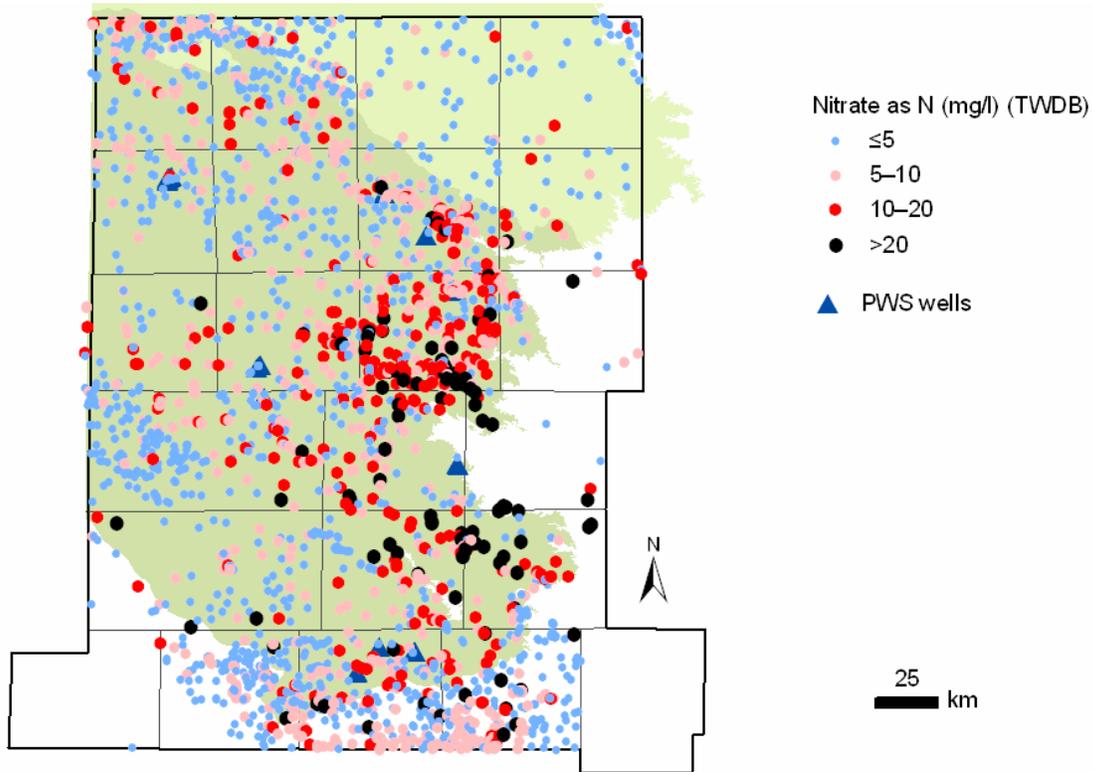
6 **Figure 3.5 Arsenic Concentrations and Well Depths in the Ogallala Aquifer**



7  
8 **Nitrate**

9 Nitrate concentrations exceed the MCL (10 mg/L) throughout the study area, especially in  
10 the eastern part of the Ogallala-South aquifer (Figure 3.6). In the Ogallala-North, only one  
11 percent of wells have nitrate concentrations above the MCL.

1 **Figure 3.6 Spatial Distribution of Nitrate Concentrations**



2  
3 Data presented here are from the TWDB database. The most recent measurement from each  
4 well is shown. Table 3.2 shows the percentage of wells with nitrate as N exceeding the MCL  
5 (10 mg/L).

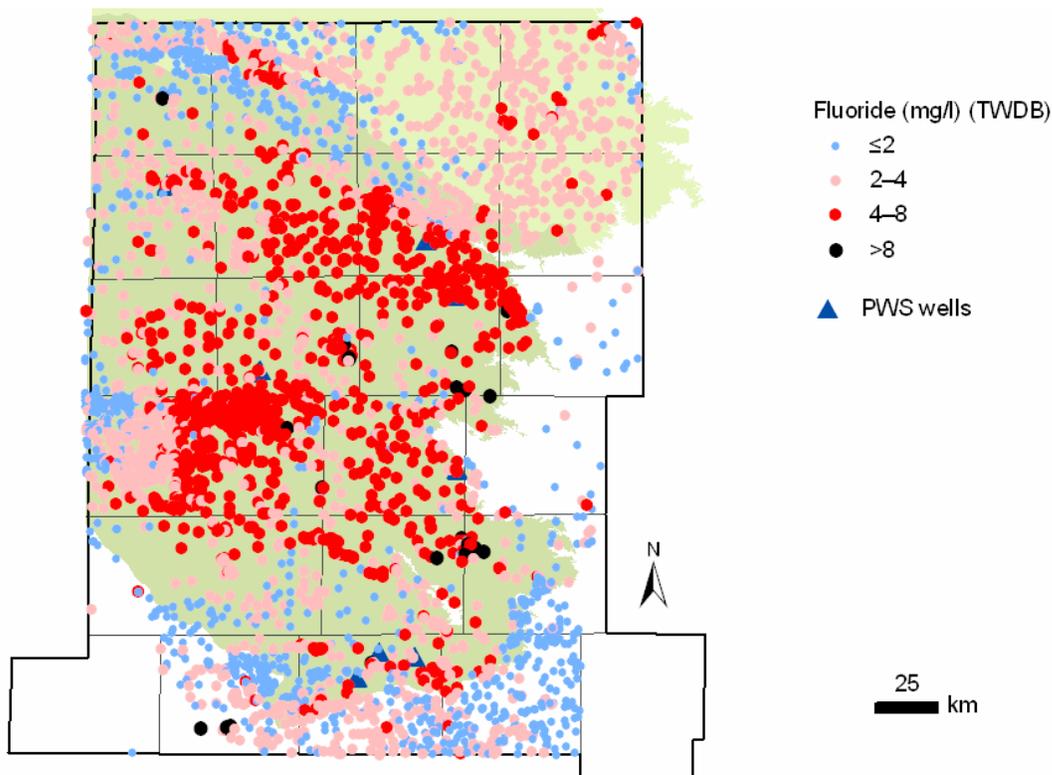
6 **Table 3.2 Summary of Wells that Exceed the MCL for Nitrate, by Aquifer**

Aquifer	Wells with measurements	Wells that exceed 10 mg/L	Percentage of wells that exceed 10 mg/L
Ogallala-North	590	6	1%
Ogallala-South	2826	370	13%
Edwards-Trinity (Plateau)	642	39	6%
Edwards-Trinity (High Plains)	76	3	4%
Dockum	149	9	6%
Seymour	1	1	100%
other	40	5	13%

7



1 **Figure 3.8 Spatial Distribution of Fluoride Concentrations**



2  
3 Data presented here are from the TWDB database. The most recent measurement from  
4 each well is shown. Table 3.3 shows the percentage of wells with fluoride exceeding the MCL  
5 (4 mg/L).

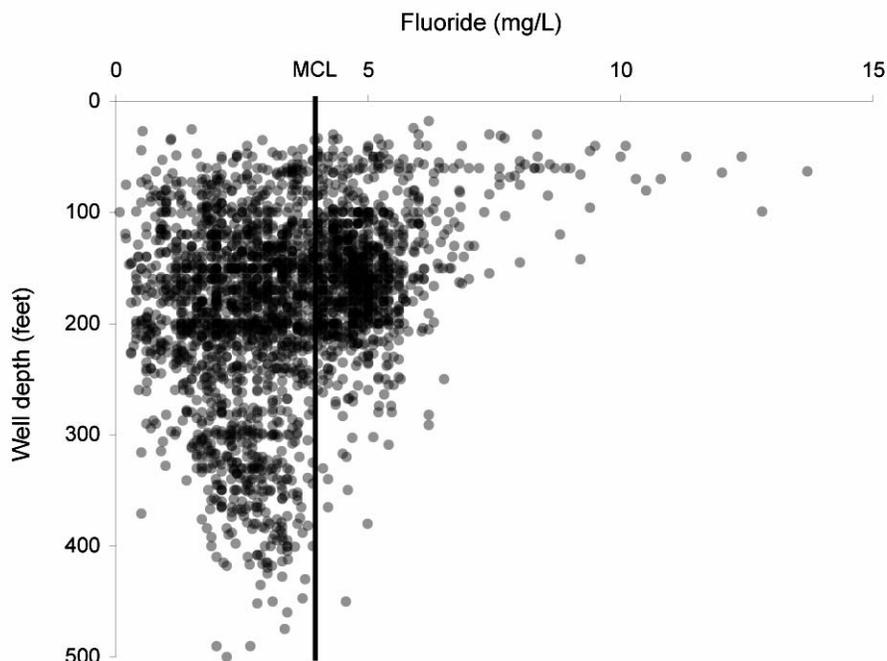
6 **Table 3.3 Summary of Wells that Exceed the MCL for Fluoride, by Aquifer**

Aquifer	Wells with measurements	Wells that exceed 4 mg/L	Percentage of wells that exceed 4 mg/L
Ogallala-North	588	13	2%
Ogallala-South	2622	1098	42%
Edwards-Trinity (Plateau)	626	5	1%
Edwards-Trinity (High Plains)	76	40	53%
Dockum	144	10	7%
other	29	5	17%

7

1 Comparing fluoride levels with well depth, it is clear that the highest fluoride  
2 concentrations occur in wells shallower than about 100 feet and that concentrations tend to  
3 decrease with well depth (Figure 3.9). However, fluoride levels above the MCL are common  
4 in wells 100–200 feet deep. Based on this trend, deepening shallow wells or casing the  
5 shallower portions of wells could lead to decreased fluoride concentrations in produced  
6 groundwater.

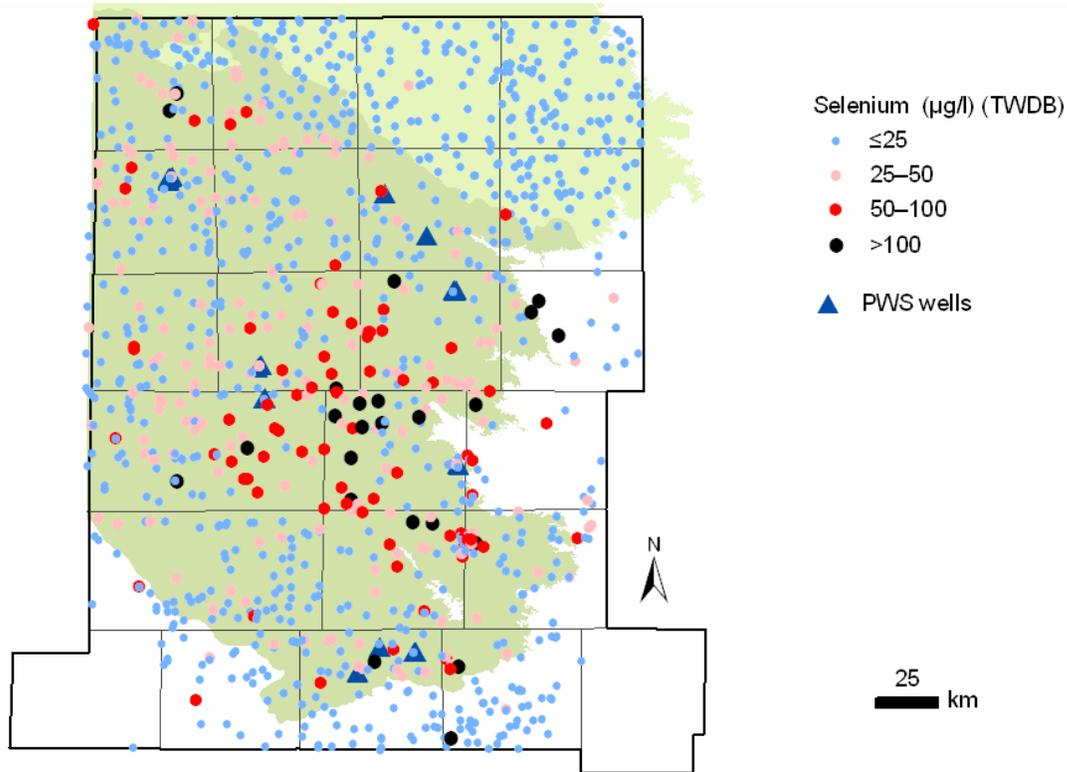
7 **Figure 3.9 Fluoride Concentrations and Well Depths in the Ogallala Aquifer within**  
8 **the Study Area**



9  
10 **Selenium**

11 Selenium concentrations in the study area are generally below the MCL (50 µg/L).  
12 However, some wells with excess selenium occur in the Dockum and Ogallala-South aquifers,  
13 particularly in the eastern part of the study area (Figure 3.10, Table 3.4).

1 **Figure 3.10 Spatial Distribution of Selenium Concentrations**



2

3 Data presented here are from the TWDB database. The most recent sample for each  
4 well is shown. Table 3.4 shows the percentage of wells with selenium concentrations  
5 exceeding the selenium MCL (50 µg/L).

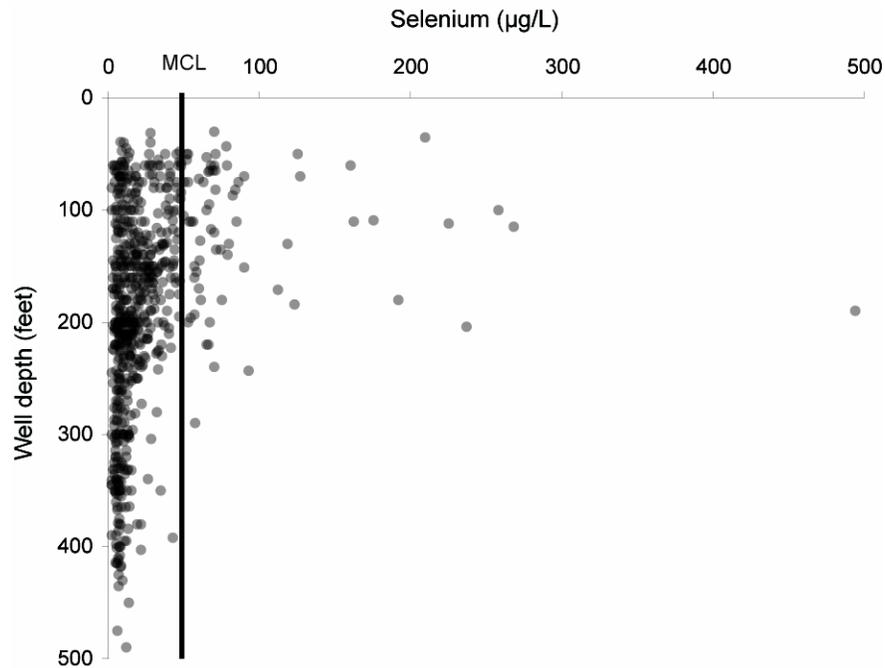
6 **Table 3.4 Summary of Wells that Exceed the MCL for Selenium, by Aquifer**

Aquifer	Wells with measurements	Wells that exceed 50 µg/L	Percentage of wells that exceed 50 µg/L
Ogallala-North	233	0	0%
Ogallala-South	693	84	12%
Edwards-Trinity (Plateau)	104	1	1%
Edwards-Trinity (High Plains)	16	1	6%
Dockum	74	10	14%
Other	5	1	20%

7

1 Selenium shows a trend with well depth similar to that of the other constituents  
2 discussed (Figure 3.11). Most wells with selenium concentrations above the MCL are  
3 shallower than 200 feet. Thus, deepening a well to more than 200 feet or casing the shallower  
4 portion of deeper wells could lead to reduced selenium concentrations.

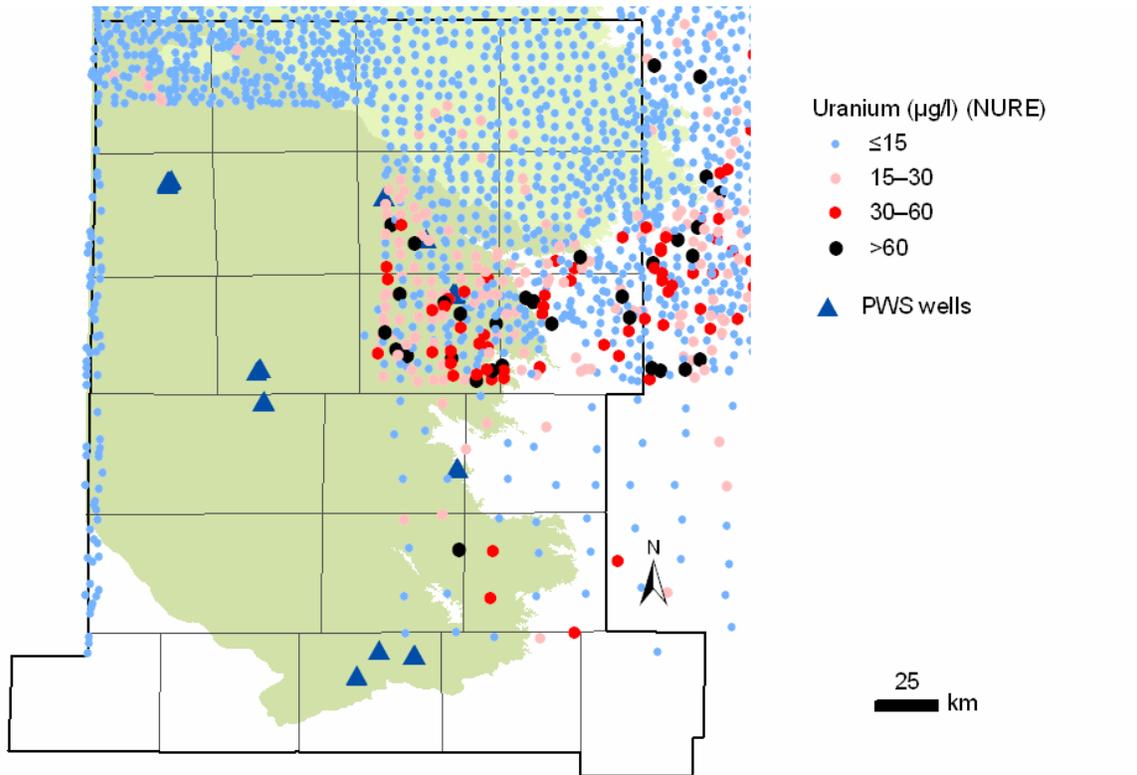
5 **Figure 3.11 Selenium Concentrations and Well Depths in the Ogallala Aquifer within**  
6 **the Study Area**



7  
8 **Uranium**

9 The TWDB rarely tests wells for uranium content in water samples, but the NURE  
10 database provides a large dataset of uranium levels in the area. This database only includes  
11 wells from part of the study area, as shown in Figure 3.12. Even with this limited distribution  
12 of measurements, it is clear that uranium concentrations are much higher in the Ogallala-South  
13 aquifer than the Ogallala-North aquifer. However, the NURE database does not include  
14 information about which aquifer the sampled wells are from, so a quantitative comparison of  
15 uranium levels by aquifer is not available.

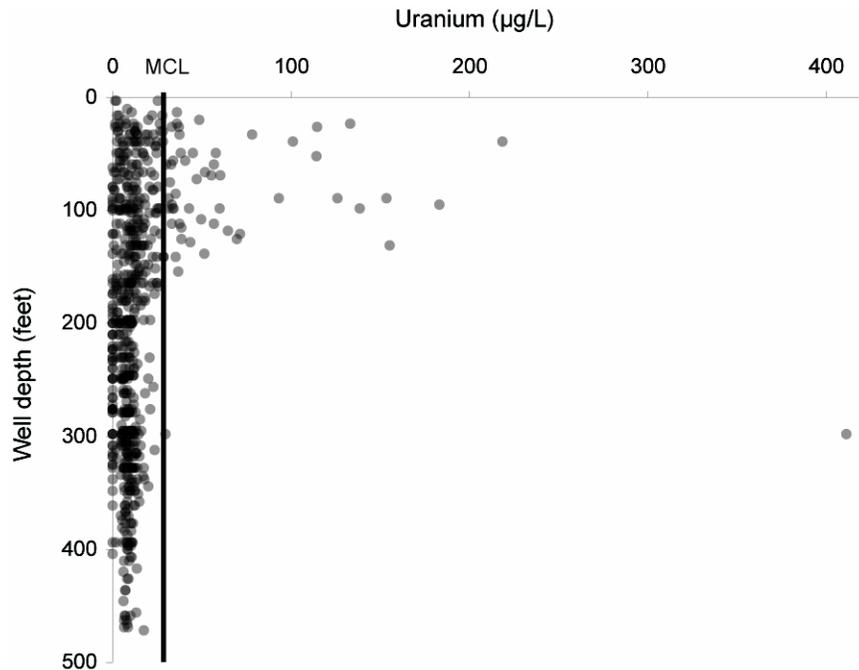
1 **Figure 3.12 Spatial Distribution of Uranium Concentrations in the Study Area**



2

3 A comparison of uranium concentrations and well depths shows that nearly all wells with  
4 uranium levels above the MCL are less than about 150 feet deep (Figure 3.13). Therefore,  
5 deepening or casing wells to access water from greater depths might reduce uranium levels.

1 **Figure 3.13 Uranium Concentrations and Well Depths in the Study Area**



3 **3.1.3 Regional Geology**

4 The major aquifer in the study area is the Ogallala aquifer, which is equivalent to the  
5 Ogallala Formation, the predominant geologic unit that makes up the High Plains aquifer. The  
6 Ogallala Formation is late Tertiary (Miocene–Pliocene, or about 2–12 million years ago)  
7 (Nativ 1988). It consists of coarse fluvial sandstone and conglomerates that were deposited in  
8 the paleovalleys of a mid-Tertiary erosional surface and eolian sand deposited in intervening  
9 upland areas (Gustavson and Holliday 1985). In the Ogallala-North area, the Ogallala  
10 Formation consists largely of sediments within a paleovalley. In this region, the saturated  
11 thickness of the aquifer is greater and the water table is deeper. In contrast, the formation is  
12 composed of deposition on top of a paleoupland in the Ogallala-South area. Here the formation  
13 is thinner, resulting in a smaller saturated thickness and shallower water table. The top of the  
14 Ogallala Formation is marked in many places by a resistant calcite layer known as the “caprock  
15 caliche.”

16 Within much of the study area, the Ogallala Formation is overlain by Quarternary-age  
17 (Pleistocene–Holocene) eolian, fluvial, and lacustrine sediments, collectively called the  
18 Blackwater Draw Formation (Holliday 1989). The texture of the formation ranges from sands  
19 and gravels along riverbeds to clay-rich sediments in playa floors.

20 In much of the southern High Plains, the Ogallala Formation lies on top of Lower  
21 Cretaceous (Comanchean) strata. The top of the Cretaceous sediments is marked by an uneven  
22 erosional surface that represents the end of the Laramide orogeny. Cretaceous strata are absent  
23 beneath the thick Ogallala paleovalley fill deposits because they were removed by prior

1 erosion. The Cretaceous sediments were deposited in a subsiding shelf environment and  
2 consist of the Trinity Group (including the basal sandy, permeable Antlers Formation); the  
3 Fredericksburg Group (limey to shaley formations, including the Walnut, Comanche Peak, and  
4 Edwards Formations, as well as the Kiamichi Formation); and the Washita Group (low-  
5 permeability, shaley sediments of Duck Creek Formation) (Nativ 1988). The sequence results  
6 in two main aquifer units: the Antlers Sandstone (also termed the Trinity or Paluxy sandstone,  
7 about 49 feet thick) and the Edwards Limestone (about 98 feet thick). These aquifer units  
8 constitute the Edwards-Trinity (High Plains) aquifer (Ashworth and Flores 1991). The  
9 limestone decreases in thickness to the northwest and transitions into the Kiamichi and Duck  
10 Creek formations.

11 The Ogallala Formation also overlies the Triassic Dockum Group in much of the southern  
12 High Plains. The Dockum Group is generally about 492 feet thick and is exposed along the  
13 margins of the High Plains. The uppermost sediments consist of red mudstones that generally  
14 form an aquitard. Underlying units (Trujillo Sandstone [Upper Dockum] and Santa Rosa  
15 Sandstone [lower Dockum]) form the Dockum aquifer. Water quality in the Dockum is  
16 generally poor (Dutton and Simpkins 1986). The sediments of the Dockum were deposited in a  
17 continental fluvio-lacustrine environment that included streams, deltas, lakes, and mud flats  
18 (McGowen et al. 1977) and included alternating arid and humid climatic conditions. The  
19 Triassic rocks reach up to 1,956 feet thick in the Midland Basin.

## 20 **3.2 DETAILED ASSESSMENT FOR CITY OF WILSON PWS**

21 The City of Wilson PWS has seven wells, G1530003A–G. From G1530003A to  
22 G1530003G, the depths of these wells are 151, 116, 115, 120, 116, 108, and 151 feet,  
23 respectively. All the wells are designated as being within the Ogallala aquifer. Well  
24 G1530003A has its own sample tap and the other six wells share a single sample tap.  
25 Therefore, water quality measurements can be associated specifically to well G1530003A but  
26 not to the other wells. Table 3.5 provides historical measurements of fluoride, selenium, and  
27 nitrate from groundwater samples taken in the City of Wilson PWS.

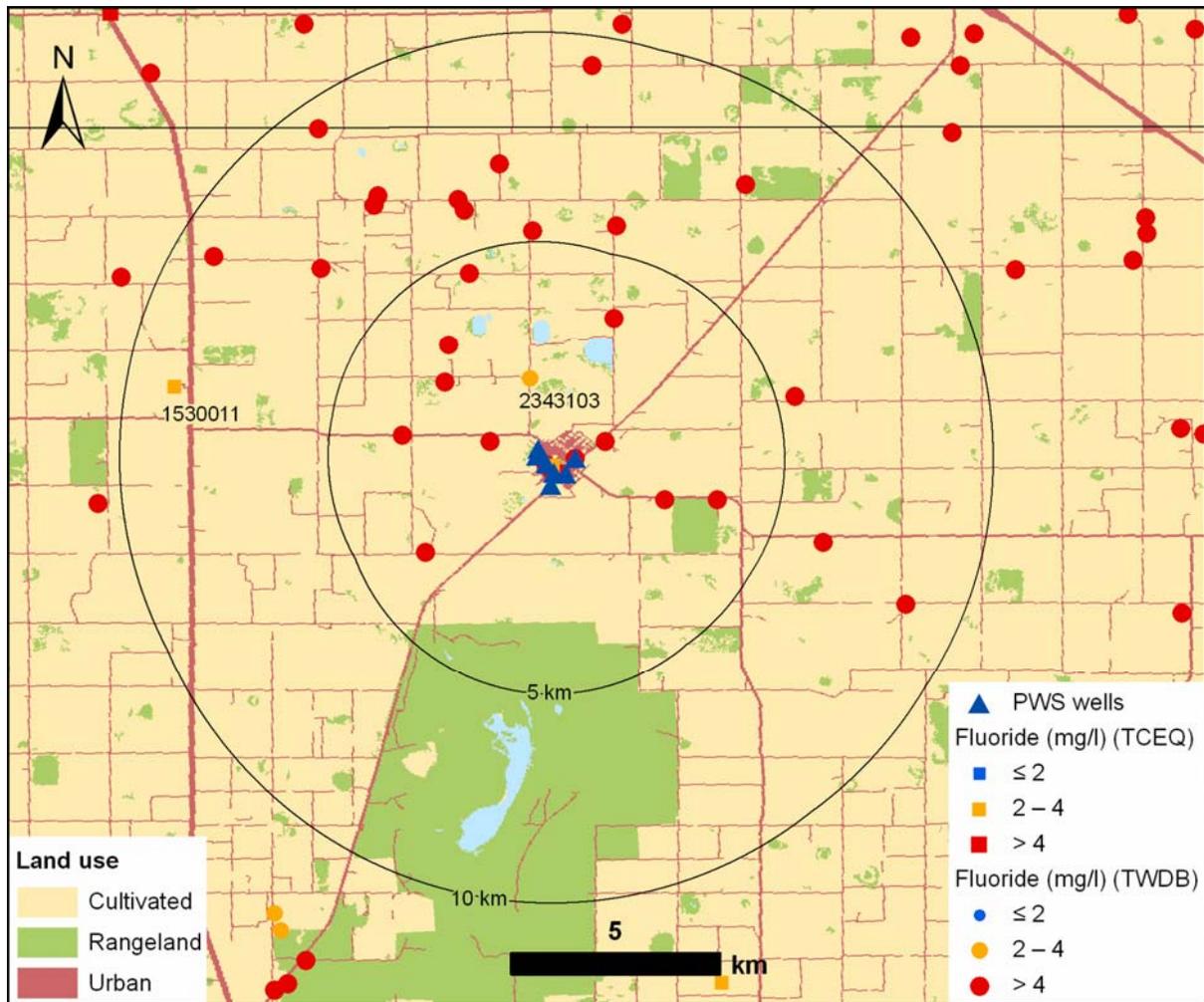
1 **Table 3.5 Fluoride, Selenium, and Nitrate Concentrations from the City of Wilson**  
2 **PWS**

Date	Fluoride (mg/L)	Selenium (µg/L)	Nitrate (mg/L)	Wells sampled
1/21/97	3.9	26.5	9.6	G1530003A-G
1/11/00	3.8	32.2	<0.01	G1530003A-G
1/11/00	-	-	3.9	G1530003B-G
1/11/00	-	-	6.7	G1530003A
2/8/01	3.4	-	-	G1530003B-G
5/15/02	3.8	-	6.5	G1530003B-G
2/5/03	3.9	58.7	9.9	G1530003B-G
4/23/03	3.9	-	12.3	G1530003B-G
4/28/03	-	-	9.4	G1530003B-G
9/4/03	4.1	-	11.0	G1530003B-G
9/23/03	-	-	10.3	G1530003B-G
12/2/03	3.3	-	7.2	G1530003B-G
1/22/04	3.9	-	6.1	G1530003B-G
4/21/04	4.0	-	6.3	G1530003B-G
10/19/04	3.5	-	6.6	G1530003B-G
1/31/05	4.0	-	6.8	G1530003B-G
5/25/05	4.3	-	7.1	G1530003B-G
7/13/05	4.2	-	7.1	G1530003B-G
11/17/05	4.4	-	-	G1530003B-G
11/17/05	4.0	-	7.9	G1530003B-G
1/4/06	4.1	75.2	7.9	G1530003B-G
5/25/06	-	-	8.6	G1530003B-G
7/28/06	-	-	7.2	G1530003B-G
9/26/06	4.1	33.8	8.1	G1530003A
10/26/06	-	-	7.8	G1530003B-G
2/1/07	4.0	-	8.6	G1530003B-G
2/1/07	-	57.9	-	G1530003B-G
4/23/07	3.9	78.3	7.6	G1530003B-G
4/23/07	4.0	-	8.0	G1530003A

Data from the TCEQ PWS Database.

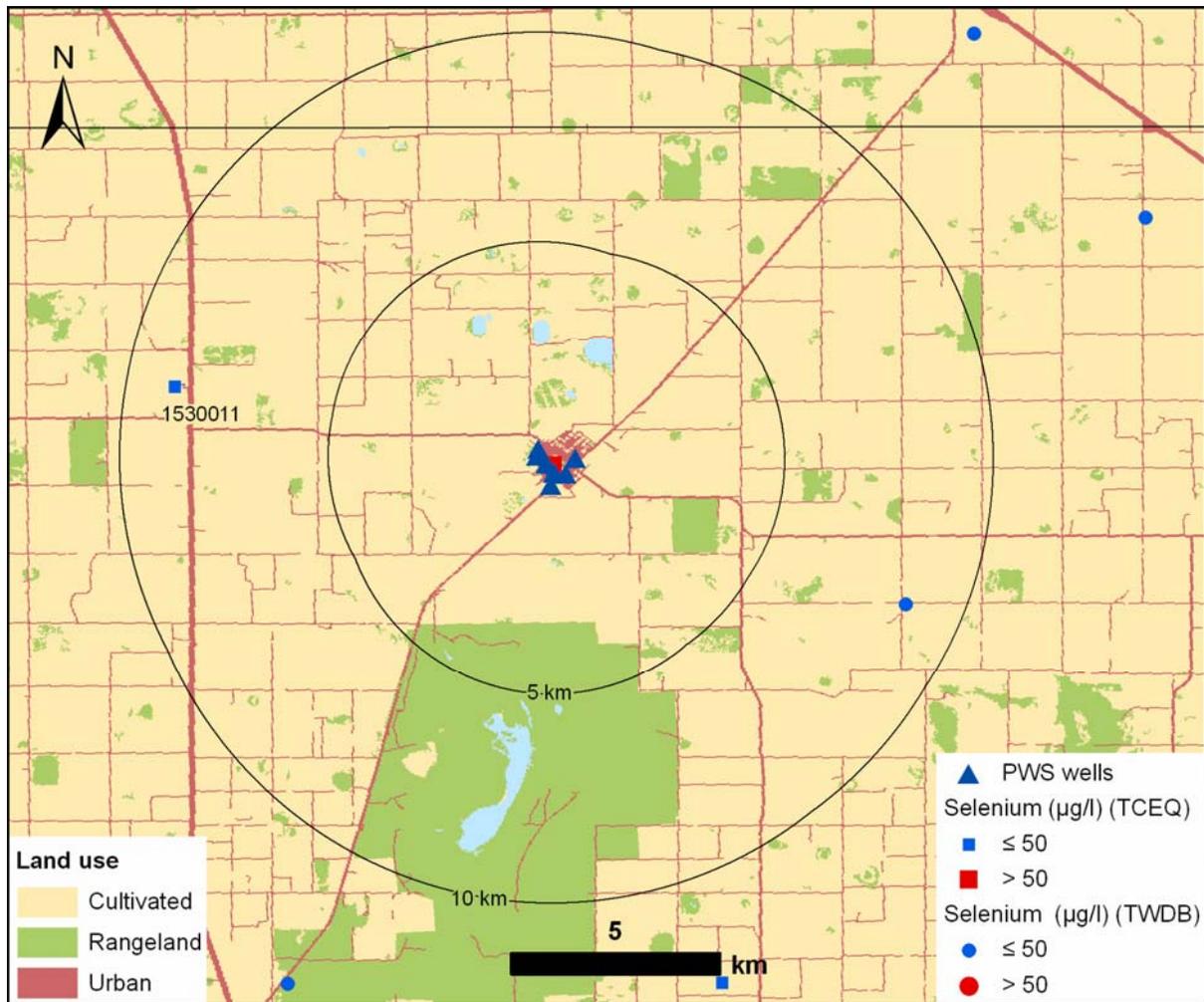
3 Historical sampling of the City of Wilson PWS wells from 1997 to 2007 shows variable  
4 solute concentrations that sometimes exceed the MCLs for fluoride (4 mg/L), selenium  
5 (50 µg/L), and nitrate (10 mg/L). Concentrations exceed the MCL in six out of 21 fluoride  
6 measurements, two out of seven selenium measurements, and three out of 26 nitrate  
7 measurements. It is possible that changes in the mixture of well waters over time have caused  
8 the fluctuations in water chemistry. A review of pumping records might indicate certain  
9 pumping schedules that have resulted in acceptable concentrations of these constituents. In  
10 addition, the wells could be sampled individually to show whether some wells have  
11 significantly lower solute concentrations than others. Figures 3-14, 3-15, and 3-16 show  
12 measured concentrations of fluoride, selenium, and nitrate, respectively, measured in nearby  
13 wells.

1 **Figure 3.14 Fluoride Concentrations within 5- and 10-km Buffers around the City of**  
2 **Wilson PWS Wells**



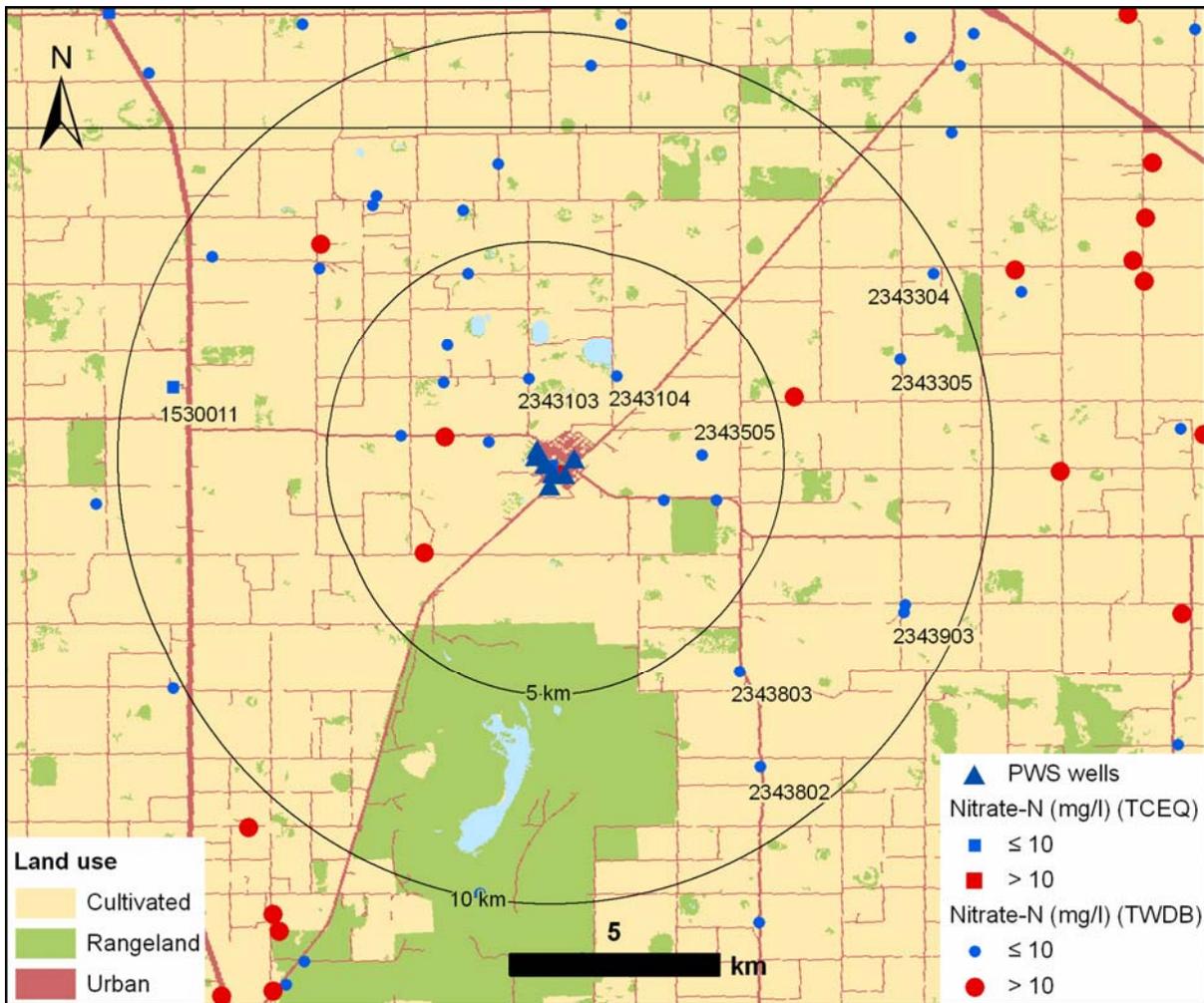
3

1 **Figure 3.15 Selenium Concentrations within 5- and 10-km Buffers around the City of**  
2 **Wilson PWS Wells**



3

1 **Figure 3.16 Nitrate Concentrations within 5- and 10-km Buffers around the City of**  
2 **Wilson PWS Wells**



3

4 Data are from the TCEQ and TWDB databases. Two types of samples were included in  
5 the analysis. Samples from the TCEQ database (shown as squares on the map) represent the  
6 most recent sample taken at a PWS, which can be raw samples from a single well or entry point  
7 samples that may combine water from multiple sources. Samples from the TWDB database are  
8 taken from single wells (shown as circles in the map). Where more than one measurement has  
9 been made in a well, the most recent concentration is shown.

10 Figures 3-14, 3-15, and 3-16 show several nearby wells that have been shown to contain  
11 acceptable levels of fluoride, selenium, and nitrate. Additional information about these wells is  
12 provided in Table 3.6. Of these, only the wells from PWS 1530011 (Poka Lambro Telephone  
13 Headquarters) have been tested for selenium and arsenic, and none have been tested for  
14 uranium. The well closest to the PWS wells is Well 2343103, which was last sampled in 1988.  
15 According to the TWDB and TCEQ databases, all these wells are currently being used.

1 **Table 3.6 Most Recent Concentrations of Select Constituents in Potential Alternative**  
2 **Water Sources**

Well	Owner	Depth (ft)	Aquifer	Use	Date	Arsenic (µg/L)	Fluoride (mg/L)	Nitrate as N (mg/L)	Selenium (µg/L)
G1530011A G1530011B	Poka Lambro Telephone Headquarters	115 125	Ogallala	public supply	1/31/2005 4/19/2005	0.0	3.8	6.6	0.0
2343103	Richard Bednarz	118	Ogallala	irrigation	8/8/1988	-	3.6	3.5	-
2343104	L. Dube	99	Ogallala	irrigation	7/14/1977	-	12.8	6.6	-
2343304	F.W. Kahlich	70	Ogallala	irrigation	8/25/1949	-	0	6.3	-
2343305	R.F. Stegemoeller	48	Ogallala	domestic	6/23/1949	-	0	7.0	-
2343505	R.T. Moore	117	Ogallala	irrigation	7/28/1949	-	0	8.6	-
2343802	G.L. Gary	38	Ogallala	domestic stock	8/18/1949	-	0	4.5	-
2343803	Mrs. W. Tucker	60	Ogallala	domestic stock	8/18/1949	-	0	2.7	-
2343903	C.M. & W.J. Baker	unknown	Ogallala	irrigation	8/10/1995	-	0	5.0	-

3 **3.2.1 Summary of Alternative Groundwater Sources for the City of Wilson**  
4 **PWS**

5 Several wells within 6.2 miles of the City of Wilson PWS wells have been found to contain  
6 fluoride and nitrate concentrations below the MCLs. Before choosing any of these wells for an  
7 alternative supply, they should be resampled and tested for all constituents of concern.

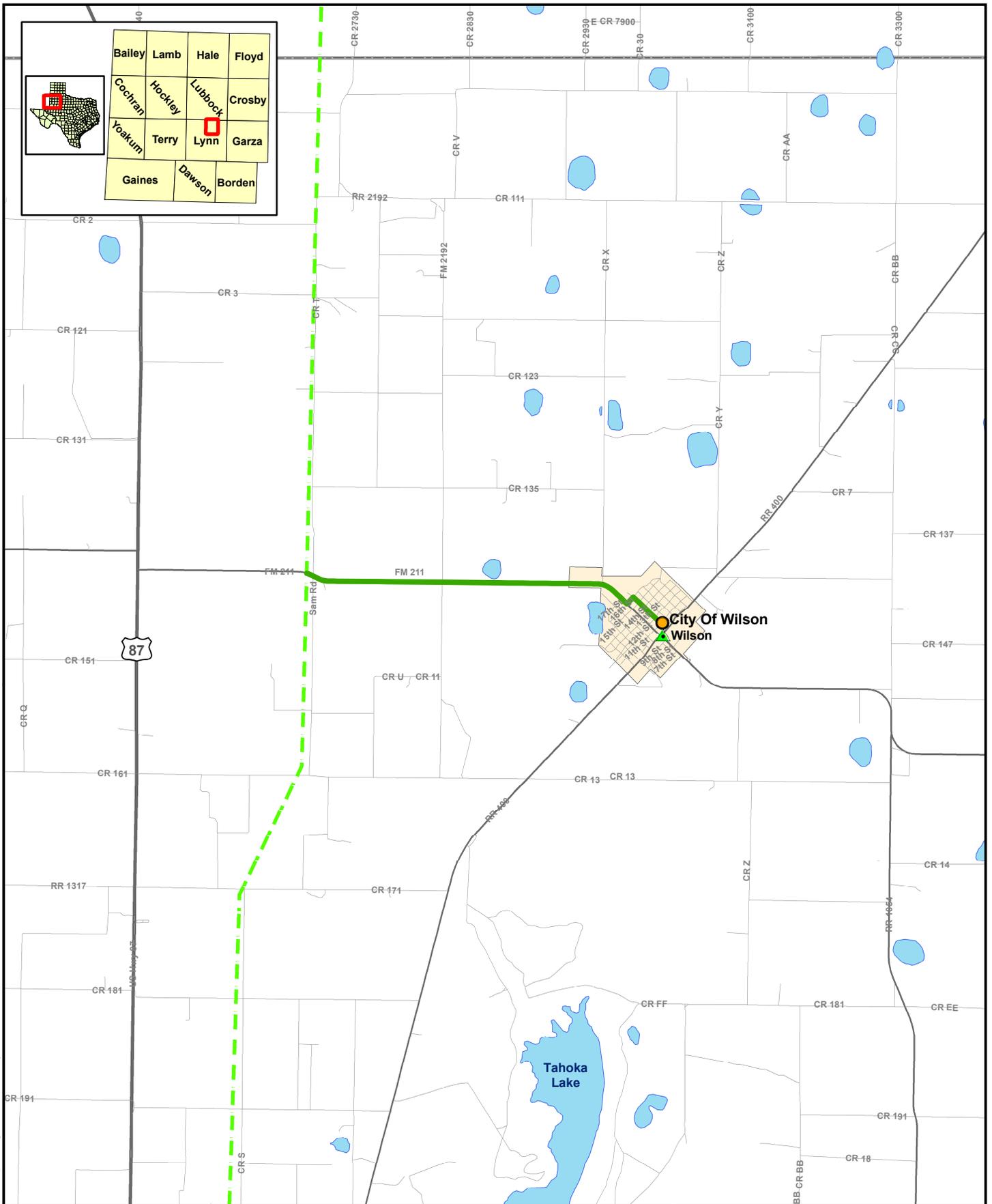
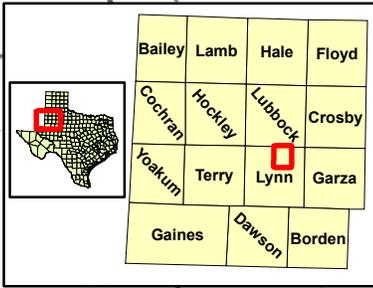
8 Alternatively, given that the City of Wilson’s existing PWS wells frequently contain  
9 acceptable levels of these constituents, an easier solution might be to review pumping records  
10 or have the wells tested individually to find a mixture of well waters or pumping procedure that  
11 will maintain adequate water quality.

12 In addition, regional analyses show that wells deeper than about 250 feet are much less  
13 likely to contain fluoride, selenium, and nitrate levels above the MCLs. The deepest City of  
14 Wilson PWS wells are drilled to 151 feet. Therefore, deepening one or more of these wells  
15 might also help to lower concentrations of these constituents.

16

17





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**Legend**

- Study System
- PWS's
- Cities
- City Limits
- Counties
- Major Road
- Minor Road
- CRMWA Pipeline
- Lubbock Pipeline
- Grass Valley Pipeline
- WS-1 CRMWA Line Lubbock to Tahoka - 3.4 Miles



**Figure 4.1**

**CITY OF WILSON  
Pipeline Alternative**

1 Basic system information is as follows:

- 2 • Population served: 532
- 3 • Connections: 212
- 4 • Average daily flow: 0.050 mgd
- 5 • Total production capacity: 0.334 mgd

6 Basic system raw water quality data are as follows:

- 7 • Typical fluoride range: 3.7 to 4.6 mg/L
- 8 • Typical selenium range: 0.0265 to 0.0783 mg/L
- 9 • Typical nitrate:  $\leq 10$  mg/L
- 10 • Typical calcium range: 105 to 145 mg/L
- 11 • Typical chloride range: 196 to 381
- 12 • Typical iron range: 0.021 to 0.42 mg/L
- 13 • Typical magnesium range: 43 to 105 mg/L
- 14 • Typical manganese range:  $< 0.008$  mg/L
- 15 • Typical sodium range: 115 to 155 mg/L
- 16 • Typical sulfate range: 188 to 350 mg/L
- 17 • Total hardness as CaCO<sub>3</sub> range: 531 to 694 mg/L
- 18 • Typical pH range: 7.1 to 7.5
- 19 • Total alkalinity as CaCO<sub>3</sub> range: 255 to 278 mg/L
- 20 • Typical bicarbonate (HCO<sub>3</sub>) range: 311 to 339 mg/L
- 21 • Typical total dissolved solids range: 936 to 1336 mg/L

22 The typical ranges for water quality data listed above are based on a TCEQ database that  
23 contains data updated through the beginning of 2005.

## 1 **4.1.2 Capacity Assessment for City of Wilson Water System**

2 The project team conducted a capacity assessment of the City of Wilson water system on  
3 July 16, 2008. Results of this evaluation are separated into four categories: general assessment  
4 of capacity, positive aspects of capacity, capacity deficiencies, and capacity concerns. The  
5 general assessment of capacity describes the overall impression of financial, managerial, and  
6 technical capability of the water system. The positive aspects of capacity describe the strengths  
7 of the system. These factors can provide the building blocks for the system to improve  
8 capacity deficiencies. The capacity deficiencies noted are those aspects creating a particular  
9 problem for the system related to long-term sustainability. Primarily, those problems are  
10 related to the system's ability to meet current or future compliance, ensure proper revenue to  
11 pay the expenses of running the system, and ensure proper operation of the system. The last  
12 category, capacity concerns, are items that are not causing significant problems for the system  
13 at this time. However, the system may want to address them before they become problematic.

14 Because of the challenges facing very small water systems, it is increasingly important for  
15 them to develop the internal capacity to comply with all state and federal requirements for  
16 public drinking water systems. For example, it is especially important for very small water  
17 systems to develop long-term plans, set aside money in reserve accounts, and track system  
18 expenses and revenues because they cannot rely on increased growth and economies of scale to  
19 offset their costs. In addition, it is crucial for the owner, manager, and operator of a very small  
20 water system to understand the regulations and participate in appropriate trainings. Providing  
21 safe drinking water is the responsibility of every public water system, including those very  
22 small water systems that face increased challenges with compliance.

23 The project team interviewed Josh Isham, Water Superintendent. Also present during the  
24 interview was Greg Collins of Parkhill, Smith, & Cooper, Inc.

### 25 **4.1.2.1 General Structure of the Water System**

26 The City of Wilson is located about 20 miles south of Lubbock and provides water,  
27 wastewater, and solid waste service. The City of Wilson water system has 212 metered  
28 connections and serves approximately 532 residents. The Water Superintendent holds a  
29 Class D License. Monthly water rates are \$14.00 for the first 3,000 gallons and \$1.50 per  
30 1,000 gallons after that.

31 Bottled water is provided upon request. The system formerly exceeded the standard for  
32 nitrate but has since changed well management practices to keep the nitrate level <10 mg/L.

### 33 **4.1.2.2 General Assessment of Capacity**

34 Based on the team's assessment, this system has a marginal level of capacity. There are  
35 several positive financial, managerial, and technical aspects of the water system, but there are  
36 also some areas that need improvement. The deficiencies noted could prevent the water system  
37 from being able to meet compliance now or in the future and may also impact the water  
38 system's long-term sustainability.

### 1 4.1.2.3 Positive Aspects of Capacity

2 In assessing a system’s overall capacity, it is important to look at all aspects – positive and  
3 negative. It is important for systems to understand those characteristics that are working well,  
4 so those activities can be continued or strengthened. In addition, those positive aspects can  
5 assist the system in addressing the capacity deficiencies or concerns. The factors particularly  
6 important for the City of Wilson are listed below.

- 7 • **Water Loss Control** – The water operator keeps records on the amount of water  
8 produced and sold and is able to identify possible line breaks and high water users.
- 9 • **Dedicated and Knowledgeable Water Superintendent** – Mr. Isham is a dedicated  
10 operator whose knowledge and creativity allow him to provide an excellent level of  
11 service for the City of Wilson. He is able to collect from almost all water accounts and  
12 no accounts are written off at the end of the fiscal year. His father, who operated the  
13 system before he retired, is available to assist if needed. The Water Superintendent also  
14 manages four other city departments, wastewater, streets, animal control, and parks.
- 15 • **Pursues Funding Opportunities** – Mr. Isham, with the help of Grant Works, submitted  
16 grant applications to fund water system capital improvements. This included a recent  
17 grant for replacing cast iron water mains with PVC pipe.

### 18 4.1.2.4 Capacity Deficiencies

19 The following capacity deficiencies were noted in conducting the assessment and seriously  
20 impact the ability of the water system to comply with current and future regulations and ensure  
21 long-term sustainability.

- 22 • **Insufficient Revenue from Rate Structure for Long-Term Sustainability** – At the  
23 end of the last fiscal year, the water system had a deficit of approximately \$8,000 that  
24 required a transfer from the general funds. It appears that revenue from the current rate  
25 structure is insufficient to cover the cost of operation and maintenance. The current rate  
26 structure does not allow for a reserve fund for capital improvements, including any  
27 treatment needed to comply with current and future regulations and emergencies. It  
28 appears the last rate increase was in 1980. It is important for the city council have an  
29 understanding of the costs of providing water service and institute a rate structure that  
30 will generate sufficient revenue. In addition, the city might consider a rate structure  
31 with different categories of users, such as commercial and residential.
- 32 • **Lack of Compliance with Fluoride Standard** – The water system does not comply  
33 with the fluoride standard.
- 34 • **Lack of Safety Procedures** – City management does not prioritize the safety of the  
35 water operator and does not provide adequate training on safety issues. Mr. Isham  
36 inspects the water tanks by climbing them once every year. He had requested \$8,000

1 from the city for a safety cable on the elevated tank; however, that request was not  
2 approved.

### 3 **4.1.2.5 Potential Capacity Concerns**

4 The following items were concerns regarding capacity but no specific operational,  
5 managerial, or financial problems can be attributed to these items at this time. The system  
6 should address the items listed below to further improve financial, managerial, and technical  
7 capabilities and improve the system’s long-term sustainability.

- 8 • Lack of Long-Term Planning for Compliance and Sustainability – the lack of a long-  
9 term comprehensive plan negatively impacts the water system’s ability to develop a  
10 budget and associated rate structure that will provide for the system’s long term needs.
- 11 • Lack of Operations and Maintenance Manual - There are no written procedures for  
12 operations of the water system. The operator is very knowledgeable and experienced;  
13 however, if the operator leaves or if additional staff are hired, the lack of written  
14 procedures may cause problems.

## 15 **4.2 ALTERNATIVE WATER SOURCE DEVELOPMENT**

### 16 **4.2.1 Identification of Alternative Existing Public Water Supply Sources**

17 Using data drawn from the TCEQ drinking water and TWDB groundwater well databases,  
18 the PWSs surrounding the City of Wilson PWS were reviewed with regard to their reported  
19 drinking water quality and production capacity. PWSs that appeared to have water supplies  
20 with water quality issues were ruled out from evaluation as alternative sources, while those  
21 without identified water quality issues were investigated further. Large systems or systems  
22 capable of producing greater than four times the daily volume produced by the study system  
23 were considered if they were within 15 miles of the study system. A distance of 15 miles was  
24 considered to be the upper limit of economic feasibility for constructing a new water line.  
25 Table 4.1 is a list of the selected PWSs based on these criteria for large and small PWSs within  
26 15 miles of the City of Wilson. If it was determined these PWSs had excess supply capacity  
27 and might be willing to sell the excess, or might be a suitable location for a new groundwater  
28 well, the system was taken forward for further consideration and identified with “EVALUATE  
29 FURTHER” in the comments column of Table 4.1.

1  
2

**Table 4.1 Selected Public Water Systems within 15 Miles of the City of Wilson**

PWS ID	PWS Name	Distance from City of Wilson (miles)	Comments/Other Issues
1970003	CRMWA LINE	3.25	Large SW system. No WQ issues. <b>Evaluate Further</b>
1530011	POKA LAMBRO TELEPHONE HEADQUARTERS	5.47	Small GW system. WQ issues: arsenic and fluoride
1520208	BERNARDS LIQUOR STORE	8.8	Small GW system. WQ issues: Arsenic and fluoride.
1530002	TAHOKA PUBLIC WATER SYSTEM	8.91	Larger SW system. No WQ issues. PWS gets water from CRMWA.
1520004	CITY OF SLATON	9.13	Larger SW system. WQ issues: TTHMs
1520247	COUNTRY VIEW MHP	9.82	Small GW system. WQ issues: arsenic, fluoride and Combined Uranium
0850002	SOUTHLAND ISD	10.24	Small GW system. WQ issue: fluoride
1520238	ALL AMERICAN CHEVROLET	10.74	Small Non-residential, GW system. WQ issues: arsenic and fluoride
1530004	NEW HOME CITY OF	10.79	Larger GW system. WQ issues: arsenic and fluoride
1520122	LUBBOCK COOPER ISD	11.33	Small GW system. WQ issues: arsenic and fluoride
1520025	BUSTERS MOBILE HOME PARK	11.35	Small GW system. WQ issues: arsenic and fluoride
1520245	NIBBLES	11.98	Small GW system. WQ issues: arsenic and fluoride
1520027	WAGON WHEEL MOBILE VILLAGE HOME PR	12.01	Small GW system. WQ issues: arsenic and fluoride
1520211	TEXIN ENTERPRISES	12.16	Small GW system. WQ issues: arsenic, fluoride, gross alpha, and nitrate
1520202	PINKIES MINI MART 55	12.17	Small GW system. WQ issues: fluoride and nitrate
1520203	SUN COUNTRY FOOD MART 1599	12.58	Small Non-residential, GW system. WQ issue: fluoride

WQ = water quality  
GW = groundwater  
SW = surface water

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After the PWSs in Table 4.1 with water quality problems were eliminated from further consideration, the remaining PWSs were screened by proximity to City of Wilson PWS and sufficient total production capacity for selling or sharing water. Based on the initial screening summarized in Table 4.1, one alternative was selected for further evaluation. These alternatives are summarized in Table 4.2. The alternative is a direct connection to the CRMWA pipeline. A description of the CRMWA follows Table 4.2.

**Table 4.2 Public Water Systems Within the Vicinity of the  
City of Wilson PWS Selected for Further Evaluation**

PWS ID	PWS Name	Pop	Connections	Total Production (mgd)	Avg Daily Usage (mgd)	Approx. Dist. from City of Wilson	Comments/Other Issues
1970003	CRMWA	199,144	72,750	57.938	35.666	3.25	Large SW/GW system that has limited excess capacity. Option involves connecting to an aqueduct located between Lubbock and Tahoka. Would require CRMWA approval before considering.

**4.2.1.1 Canadian River Municipal Water Authority**

The CRMWA was formed over 50 years ago by a group of Panhandle communities to provide drinking water from Lake Meredith. The CRMWA currently has contracts to provide water to 11 member cities in west Texas, including Amarillo, Borger, Brownfield, Lamesa, Levelland, Lubbock, O’Donnell, Pampa, Plainview, Slaton, and Tahoka. A pipeline ranging in size from 8 feet to 1.5 feet is used to convey raw water approximately 160 miles from Lake Meredith and a well field in Roberts County (40 miles northeast of Lake Meredith) to the Lubbock water treatment plant. Along the pipeline route, four cities (Amarillo, Borger, Pampa, and Plainview) receive their allocated water supply and each of these four cities treats their own water. The rest of the untreated water for the other seven member cities goes to the City of Lubbock water treatment plant. The treated water is pumped into the City of Lubbock distribution system and to the other six member cities. The raw water line flows by gravity from Amarillo to the Lubbock treatment plant. The treated water leaving the City of Lubbock water treatment plant flows by gravity in the east leg pipeline to Lamesa; however, the water in the west leg to Levelland and Brownfield is pumped.

The current volume of water delivered annually by the CRMWA to the member cities is 85,000 acre-feet (35,000 acre-feet from Lake Meredith and 50,000 acre-feet from the well field in Roberts County). The available water volume is set by the CRMWA and may fluctuate during the year, but the volume is based on water levels in the well field and in the lake. The provision for each member city is based on a contracted percentage of the available acre-feet. The City of Lubbock is under contract to receive 41.6 mgd from the CRMWA, and the City of Lubbock water treatment plant treats an additional 5.4 mgd for the other six member cities receiving treated water from the City of Lubbock water treatment plant. When the CRMWA program was established in the 1960s, the system was designed to accommodate the 11 member cities at the time and there were no plans to add additional member cities.

If a member city has excess water, that particular city can decide through its city council how much water it would like to allocate to a non-member PWS. If the non-member city is to receive water directly from a member city’s distribution system, then the CRMWA would not be involved. However, if a non-member is requesting to receive the water (essentially a portion of a member city’s allocation) via a direct line from the CRMWA line, then the non-member city must get approval from the CRMWA and the 11 member cities for

1 distribution of water to the non-member PWS. The non-member PWS would be responsible  
2 for financing the installation of the pipeline to the CRMWA treated water line from Lubbock.  
3 The CRMWA would be involved throughout the process of a non-member PWS applying for,  
4 securing access to, and eventually receiving water through the CRMWA system.

#### 5 **4.2.2 Potential for New Groundwater Sources**

##### 6 **4.2.2.1 Installing New Compliant Wells**

7 Developing new wells or well fields is recommended, provided good quality groundwater  
8 available in sufficient quantity can be identified. Since a number of water systems in the area  
9 have water quality problems, it should be possible to share in the cost and effort of identifying  
10 compliant groundwater and constructing well fields.

11 Installation of a new well in the vicinity of the system intake point is likely to be an  
12 attractive option provided compliant groundwater can be found, since the PWS is already  
13 familiar with operation of a water well. As a result, existing nearby wells with good water  
14 quality should be investigated. Re-sampling and test pumping would be required to verify and  
15 determine the quality and quantity of water at those wells.

16 The use of existing wells should probably be limited to use as indicators of groundwater  
17 quality and availability. If a new groundwater source is to be developed, it is recommended  
18 that a new well or wells be installed instead of using existing wells. This would ensure well  
19 characteristics are known and meet standards for drinking water wells.

20 Some of the alternatives suggest new wells be drilled in areas where existing wells have  
21 acceptable water quality. In developing the cost estimates, Parsons assumed the aquifer in  
22 these areas would produce the required amount of water with only one well. Site investigations  
23 and geological research, which are beyond the scope of this study, could indicate whether the  
24 aquifer at a particular site and depth would provide the amount of water needed or if more than  
25 one well would need to be drilled in separate areas.

##### 26 **4.2.2.2 Results of Groundwater Availability Modeling**

27 In Lynn County, groundwater is available from two sources, the relatively shallow  
28 Ogallala aquifer, and the underlying Edwards-Trinity (High Plains) aquifer. The Ogallala  
29 provides drinking water to most of the communities in the Texas panhandle, as well as  
30 irrigation water. The Edwards-Trinity (High Plains) is a lower yield aquifer used almost  
31 exclusively as an irrigation water source.

32 Seven wells operated by the City of Wilson PWS are completed in the southern Ogallala  
33 Aquifer, at depths ranging from 108 to 151 feet. A search of registered wells was conducted  
34 using TCEQ's Public Water Supply database to assess groundwater sources utilized within a  
35 10-mile radius of the PWS. The search indicated that domestic and public supply wells located  
36 within a 10 miles from the City of Wilson also withdraw groundwater from the Ogallala; this  
37 aquifer is also extensively used in the PWS vicinity as a source of irrigation water and

1 industrial use. A few active irrigation and industrial wells are completed in the Edwards-  
2 Trinity (High Plains) aquifer. No domestic or public supply wells pump water from this  
3 aquifer.

#### 4 **Groundwater Supply**

5 The Ogallala is the largest aquifer in the United States. The aquifer outcrop underlies  
6 eastern New Mexico and much of the Texas High Plains region, extending eastward over the  
7 entire Lynn County. The Ogallala provides significantly more water for users than any other  
8 aquifer in the state, and is used primarily for irrigation. The aquifer saturated thickness ranges  
9 up to an approximate depth of 600 feet. Supply wells have an average yield of approximately  
10 500 gal/min, but higher yields, up to 2,000 gal/min, are found in previously eroded drainage  
11 channels filled with coarse-grained sediments (TWDB 2007).

12 Water level declines in excess of 300 feet have occurred in several aquifer areas over the  
13 last decades. Over a 50-year planning period, the 2007 Texas Water Plan anticipates a water  
14 supply depletion of more than 40 percent, from 5,968,260 AFY projected for the year 2010, to  
15 3,534,124 AFY by the year 2060. Nearly 95 percent of the groundwater pumped from the  
16 Ogallala Aquifer is used for irrigated agriculture.

#### 17 **Groundwater Availability**

18 Regional groundwater withdrawal in the Texas High Plains region is extensive and likely  
19 to remain near current levels over the next decades. The 2007 State Water Plan indicates that  
20 in Lynn County, with implementation of additional water management strategies, projected  
21 water supply estimates will meet the increasing water demand. For the 50-year planning period  
22 ending in 2060, additional water needs would be limited to 457 AFY.

23 A GAM developed for the Ogallala aquifer simulated historical conditions and provided  
24 long-term groundwater projections (Blandford et al., 2003). Predictive simulations using the  
25 GAM model indicated that, if estimated future withdrawals are realized, aquifer water levels  
26 could decline to a point at which significant regions currently practicing irrigated agriculture  
27 could be essentially dewatered by 2050. The 2007 State Water Plan, however, indicates that  
28 the rate of decline has slowed relative to previous decades, and water levels have risen in a few  
29 areas.

30 The GAM model predicted the most critical conditions for Cochran, Hockley, Lubbock,  
31 Yoakum, Terry, and Gaines Counties where the simulated drawdown could exceed 100 feet.  
32 For Lynn County, the simulated drawdown by the year 2050 would be within a typical 50 to  
33 100 feet range. (Blandford et al., 2003). The Ogallala Aquifer GAM was not run for the PWS.  
34 Water use by the system would represent a minor addition to regional withdrawal conditions,  
35 making potential changes in aquifer levels beyond the spatial resolution of the regional GAM  
36 model.

### 4.2.3 Potential for New Surface Water Sources

There is a minimum potential for development of new surface water sources for the City of Wilson PWS because water availability is very limited at the county level, and within the site vicinity.

The PWS is located in the upper reach of the Brazos Basin which has the largest average annual flow of any river in the State. The Texas State Water Plan, updated in 2007 by the TWDB, estimates that the average yield over the entire basin is 3.2 inches per year. Water rights are assigned primarily to municipal and industrial uses (49% and 31%, respectively). In the upper basin, a significant increase demand on surface water use is anticipated due to the decline in groundwater water supply from the Ogallala Aquifer. Despite the increasing demand, the 2007 State Water Plan anticipates a steadily increase of basin water supply (1,595,000 acre-feet per year [AFY] in the year 2010) over the next 50 years, as several proposed long-term management strategies are implemented along the Brazos Basin.

In Lynn County, where the PWS is located, nearly all of the water supply is used for irrigation, largely supported by groundwater from the Ogallala Aquifer. The 2007 State Water Plan indicates that, with implementation of additional water management strategies, projected water supply estimates in the county will meet the increasing water demand. For the 50-year planning period ending in 2060, additional water needs would be limited to 457 AFY.

The TWDB developed a surface water availability model for the Brazos Basin as a tool to determine, at a regional level, the maximum amount of water available during the drought of record over the simulation period (regardless of whether the supply is physically or legally available). For the PWS vicinity, simulation data indicate that there is a low availability of surface water for new uses. Surface water availability maps were developed by TCEQ for the Brazos Basin, illustrating percent of months of flow per year. Availability maps indicate that in the site vicinity, and over all of Lynn County, unappropriated flows for new applications are typically available between 25 and 50 percent of the time. This availability is inadequate for development of new municipal water supplies as a 100 percent year-round availability is required by TCEQ for new surface water source permit applications.

### 4.2.4 Options for Detailed Consideration

The initial review of alternative sources of water results in the following options for more-detailed consideration:

1. CRMWA Water Line. A pipeline would be constructed from the CRMWA pipeline that conveys treated water from the Lubbock treatment plant to Tahoka (Alternative WS-1).
2. New Wells at 10, 5, and 1 mile. Installing a new well within 10, 5, or 1 mile of the City of Wilson PWS may produce compliant water in place of the water produced by the existing active wells (Alternatives WS-2, WS-3, and WS-4).

## 1 **4.3 TREATMENT OPTIONS**

### 2 **4.3.1 Centralized Treatment Systems**

3 Centralized treatment of the well water is identified as a potential option. Both RO and  
4 EDR could be potentially applicable. The central RO treatment alternative is Alternative WG-  
5 5, and the central EDR treatment alternative is Alternative WS-6.

### 6 **4.3.2 Point-of-Use Systems**

7 POU treatment using RO technology is valid for nitrate, fluoride, and selenium removal.  
8 The POU treatment alternative is WS-7.

### 9 **4.3.3 Point-of-Entry Systems**

10 POE treatment using RO technology is valid for nitrate, fluoride, and selenium removal.  
11 The POE treatment alternative is WS-8.

## 12 **4.4 BOTTLED WATER**

13 Providing bottled water is considered an interim measure to be used until a compliance  
14 alternative is implemented. Even though the community is small and people know each other;  
15 it would be reasonable to require a quarterly communication advising customers of the need to  
16 take advantage of the bottled water program. An alternative to providing delivered bottled  
17 water is to provide a central, publicly accessible dispenser for treated drinking water.  
18 Alternatives addressing bottled water are WS-9, WS-10, and WS-11.

## 19 **4.5 ALTERNATIVE DEVELOPMENT AND ANALYSIS**

20 A number of potential alternatives for compliance with the MCL for nitrate, fluoride, and  
21 selenium have been identified. Each of the potential alternatives is described in the following  
22 subsections. It should be noted that the cost information given is the capital cost and change in  
23 O&M costs associated with implementing the particular alternative. Appendix C contains cost  
24 estimates for the compliance alternatives. These compliance alternatives represent a range of  
25 possibilities, and a number of them are likely not feasible. However, all have been presented to  
26 provide a complete picture of the range of alternatives considered. It is anticipated that a PWS  
27 will be able to use the information contained herein to select the most attractive alternative(s)  
28 for more detailed evaluation and possible subsequent implementation.

### 29 **4.5.1 Alternative WS-1: Purchase Treated Water from CRMWA**

30 This alternative involves purchasing compliant water from the CRMWA, which would be  
31 used to supply City of Wilson. As previously stated, City of Wilson would need to get  
32 approval from the CRMWA and 11 member cities to construct a water line from the CRMWA  
33 main distribution line to the city's water supply. It is assumed the City of Wilson would obtain  
34 all its water from the CRMWA.

1 This alternative would require construction of a pipeline, pump stations and a 5,000-gallon  
2 feed tank at a point adjacent to CRMWA’s main distribution line. The required pipeline would  
3 be 4 inches in diameter and would follow Farm to Market Road 211 east from the CRMWA  
4 pipeline crossing, near Sam Road, and terminate at the existing storage tank at the City of  
5 Wilson PWS. Using this route, the length of pipe required would be approximately 3.4 miles.

6 The pump station would include two pumps, including one standby, and would be housed  
7 in a building. It is assumed the pumps and piping would be installed with capacity to meet all  
8 water demand for the City of Wilson.

9 By definition this alternative involves regionalization, since City of Wilson would be  
10 obtaining drinking water from an existing larger supplier. Also, other PWSs near City of  
11 Wilson are in need of compliant drinking water and could share in implementation of this  
12 alternative.

13 The estimated capital cost for this alternative includes constructing the pipeline, feed tank,  
14 pump house, and pump station. The estimated O&M cost for this alternative includes the  
15 purchase price for the treated water minus the cost the City of Wilson currently pays to operate  
16 its well field, plus maintenance cost for the pipeline, and power and O&M labor and materials  
17 for the pump station. The estimated capital cost for this alternative is \$652,700 dollars, with an  
18 estimated annual O&M cost of \$36,700. If the purchased water was used for blending rather  
19 than for the full water supply, the annual O&M cost for this alternative could be reduced  
20 because of reduced pumping costs and reduced water purchase costs. However, additional  
21 costs would be incurred for equipment to ensure proper blending, and additional monitoring to  
22 ensure the finished water is compliant.

23 The reliability of adequate amounts of compliant water under this alternative should be  
24 good. The CRMWA has adequate O&M resources. From the perspective of the City of  
25 Wilson PWS, this alternative would be characterized as easy to operate and repair, since O&M  
26 and repair of pipelines and pump stations is well understood, and City of Wilson personnel  
27 currently operate pipelines and pump stations. If the decision were made to perform blending  
28 then the operational complexity would increase.

29 The feasibility of this alternative is dependent on an agreement being reached between  
30 City of Wilson, the CRMWA, and 11 member cities to purchase compliant drinking water.

#### 31 **4.5.2 Alternative WS-2: New Well at 10 miles**

32 This alternative consists of installing one new well within 10 miles of the City of Wilson  
33 that would produce compliant water in place of the water produced by the existing wells. At  
34 this level of study, it is not possible to positively identify an existing well or the location where  
35 a new well could be installed.

36 This alternative would require constructing one new 300-foot well, a new pump station  
37 with a 5,000-gallon feed tank near the new well, two additional pump stations and 5,000 gallon  
38 feed tanks along the pipeline, and a pipeline from the new well/feed tank to the existing intake

1 point for the City of Wilson system. The pump stations and feed tanks would be necessary to  
2 overcome pipe friction and changes in elevation. For this alternative, the pipeline is assumed  
3 to be approximately 10 miles long, and would be a 4-inches in diameter and discharge to the  
4 existing storage tank at the City of Wilson. Each pump station would include a feed tank, two  
5 transfer pumps, including one standby, and would be housed in a building.

6 Depending on well location and capacity, this alternative could present some options for a  
7 more regional solution. It may be possible to share water and costs with another nearby  
8 system.

9 The estimated capital cost for this alternative includes installing the well, constructing the  
10 pipeline, the pump stations, the feed tanks, service pumps and pump house. The estimated  
11 O&M cost for this alternative includes O&M for the pipeline and pump stations. The estimated  
12 capital cost for this alternative is \$2.01 million, and the estimated annual O&M cost for this  
13 alternative is \$77,500.

14 The reliability of adequate amounts of compliant water under this alternative should be  
15 good, since water wells, pump stations and pipelines are commonly employed. From the  
16 perspective of the Wilson PWS, this alternative would be similar to operate as the existing  
17 system. City of Wilson personnel have experience with O&M of wells, pipelines, and pump  
18 stations.

19 The feasibility of this alternative is dependent on the ability to find an adequate existing  
20 well or success in installing a well that produces an adequate supply of compliant water. It is  
21 likely that an alternate groundwater source would not be found on land owned by the City of  
22 Wilson, so landowner cooperation would likely be required.

### 23 **4.5.3 Alternative WS-3: New Well at 5 miles**

24 This alternative consists of installing one new well within 5 miles of the Wilson that would  
25 produce compliant water in place of the water produced by the existing wells. At this level of  
26 study, it is not possible to positively identify an existing well or the location where new wells  
27 could be installed.

28 This alternative would require constructing one new 300-foot well, a new pump station  
29 with a 5,000 gallon feed tank near the new well, and an additional pump station and 5,000  
30 gallon feed tank, and a pipeline from the new well/feed tank to a the existing intake point for  
31 the City of Wilson system. The pump stations and feed tanks would be necessary to overcome  
32 pipe friction and changes in land elevation. For this alternative, the pipeline is assumed to be  
33 4-inches in diameter, approximately 5 miles long, and would discharge to the existing storage  
34 tank at the City of Wilson PWS. The pump station near the well would include two transfer  
35 pumps, including one standby, and would be housed in a building.

36 Depending on well location and capacity, this alternative could present some options for a  
37 more regional solution. It may be possible to share water and costs with another nearby  
38 system.

1 The estimated capital cost for this alternative includes installing the well and constructing  
2 the pipeline, feed tank, and pump station. The estimated O&M cost for this alternative includes  
3 O&M for the pipeline and pump station. The estimated capital cost for this alternative is  
4 \$1.07 million, and the estimated annual O&M cost for this alternative is \$51,200.

5 The reliability of adequate amounts of compliant water under this alternative should be  
6 good, since water wells, pump stations and pipelines are commonly employed. From the  
7 perspective of the City of Wilson PWS, this alternative would be similar to operate as the  
8 existing system. City of Wilson personnel have experience with O&M of wells, pipelines and  
9 pump stations.

10 The feasibility of this alternative is dependent on the ability to find an adequate existing  
11 well or success in installing a well that produces an adequate supply of compliant water. It is  
12 likely an alternate groundwater source would not be found on land owned by City of Wilson, so  
13 landowner cooperation would likely be required.

#### 14 **4.5.4 Alternative WS-4: New Well at 1 mile**

15 This alternative consists of installing one new well within 1 mile of the City of Wilson  
16 PWS that would produce compliant water in place of the water produced by the existing wells.  
17 At this level of study, it is not possible to positively identify an existing well or the location  
18 where a new well could be installed.

19 This alternative would require constructing one new 300-foot well and a pipeline from the  
20 new well to the existing intake point for the City of Wilson system. Since the new well is  
21 relatively close, a pump station would not be necessary. For this alternative, the pipeline is  
22 assumed to be 4 inches in diameter, approximately 1 mile long, and would discharge to the  
23 existing storage tank at the City of Wilson PWS.

24 Depending on well location and capacity, this alternative could present some options for a  
25 more regional solution. It may be possible to share water and costs with another nearby  
26 system.

27 The estimated capital cost for this alternative includes installing the well, and constructing  
28 the pipeline. The estimated O&M cost for this alternative includes O&M for the pipeline. The  
29 estimated capital cost for this alternative is \$234,300, and the estimated annual O&M cost  
30 savings for this alternative is \$1,200.

31 The reliability of adequate amounts of compliant water under this alternative should be  
32 good, since water wells and pipelines are commonly employed. From the perspective of the  
33 City of Wilson PWS, this alternative would be similar to operate as the existing system. City  
34 of Wilson personnel have experience with O&M of wells, pipelines and pump stations.

35 The feasibility of this alternative is dependent on the ability to find an adequate existing  
36 well or success in installing a well that produces an adequate supply of compliant water. It is

1 possible an alternate groundwater source would not be found on land owned by City of Wilson,  
2 so landowner cooperation may be required.

### 3 **4.5.5 Alternative WS-5: Central RO Treatment**

4 This system would continue to pump water from the existing wells, and would treat the  
5 water through an RO system prior to distribution. For this option, 100 percent of the raw water  
6 would be treated to obtain compliant water. The RO process concentrates impurities in the  
7 reject stream which would be disposable discharged to the sewer system. It is estimated the RO  
8 reject generation would be approximately 17,000 gallons per day (gpd) when the system is  
9 operated at the average daily consumption (0.05 mgd).

10 This alternative consists of constructing the RO treatment plant near the existing well. The  
11 plant is composed of a 900 square foot building with a paved driveway; a skid with the pre-  
12 constructed RO plant; two transfer pumps, a 15,000-gallon tank for storing the treated water,  
13 and a connection to the sewer system for reject water discharge. The treated water would be  
14 chlorinated and stored in the new treated water tank prior to being pumped the existing ground  
15 storage tank. The entire facility is fenced.

16 The estimated capital cost for this alternative is \$730,900, and the estimated annual O&M  
17 cost is \$93,400

18 The reliability of adequate amount of compliant water under this alternative is good, since  
19 RO treatment is a common and well-understood treatment technology. However, O&M efforts  
20 required for the central RO treatment plant may be significant, and O&M personnel would  
21 require training with RO. The feasibility of this alternative is not dependent on the  
22 cooperation, willingness, or capability of other water supply entities.

### 23 **4.5.6 Alternative WS-6: Central EDR Treatment**

24 The system would continue to pump water from the existing well, and would treat the  
25 water through an EDR system prior to distribution. For this option the EDR would treat the  
26 full flow without bypass as the EDR operation can be tailored for desired removal efficiency.  
27 It is estimated the EDR reject generation would be approximately 12,500 gpd when the system  
28 is operated at the average daily consumption (0.05 mgd), which would be discharged to the  
29 sewer system.

30 This alternative consists of constructing the EDR treatment plant near the existing well.  
31 The plant is composed of an 800 square foot building with a paved driveway; a skid with the  
32 pre-constructed EDR system; two transfer pumps; a 15,000-gallon tank for storing the treated  
33 water, and a connection to the sewer for discharge of reject water. The treated water would be  
34 chlorinated and stored in the new treated water tank prior to being pumped into the existing  
35 ground storage tank. The entire facility is fenced.

36 The estimated capital cost for this alternative is \$803,000 and the estimated annual O&M  
37 cost is \$91,000.

1 The reliability of adequate amounts of compliant water under this alternative is good, since  
2 EDR treatment is a common and well-understood treatment technology. However, O&M  
3 efforts required for the central EDR treatment plant may be significant, and O&M personnel  
4 would require training with EDR. The feasibility of this alternative is not dependent on the  
5 cooperation, willingness, or capability of other water supply entities.

#### 6 **4.5.7 Alternative WS-7: Point-of-Use Treatment**

7 This alternative consists of the continued operation of the City of Wilson well field, plus  
8 treatment of water to be used for drinking or food preparation at the point of use to remove  
9 fluoride, nitrate, and selenium. The purchase, installation, and maintenance of POU treatment  
10 systems to be installed “under the sink” would be necessary for this alternative. Blending is  
11 not an option in this case.

12 This alternative would require installing the POU treatment units in residences and other  
13 buildings that provide drinking or cooking water. City of Wilson staff would be responsible for  
14 purchase and maintenance of the treatment units, including membrane and filter replacement,  
15 periodic sampling, and necessary repairs. In houses, the most convenient point for installation  
16 of the treatment units is typically under the kitchen sink, with a separate tap installed for  
17 dispensing treated water. Installation of the treatment units in kitchens will require the entry of  
18 City of Wilson or contract personnel into the houses of customers. As a result, cooperation of  
19 customers would be important for success implementing this alternative. The treatment units  
20 could be installed for access without house entry, but that would complicate the installation and  
21 increase costs.

22 Treatment processes would involve RO. Treatment processes produce a reject waste  
23 stream. The reject waste streams result in a slight increase in the overall volume of water used.  
24 POU systems have the advantage that only a minimum volume of water is treated (only that for  
25 human consumption). This minimizes the size of the treatment units, the increase in water  
26 required, and the waste for disposal. For this alternative, it is assumed the increase in water  
27 consumption is insignificant in terms of supply cost, and that the reject waste stream can be  
28 discharged to the house septic or sewer system.

29 This alternative does not present options for a regional solution.

30 The estimated capital cost for this alternative includes purchasing and installing the POU  
31 treatment systems. The estimated O&M cost for this alternative includes the purchase and  
32 replacement of filters and membranes, as well as periodic sampling and record keeping as  
33 required by the Texas Administrative Code (TAC) (Title 30, Part I, Chapter 290, Subchapter F,  
34 Rule 290.106). The estimated capital cost for this alternative is \$269,300, and the estimated  
35 annual O&M cost for this alternative is \$177,000. For the cost estimate, it is assumed that one  
36 POU treatment unit will be required for each of the 212 connections in the City of Wilson  
37 system. It should be noted that the POU treatment units would need to be more complex than  
38 units typically found in commercial retail outlets in order to meet regulatory requirements,  
39 making purchase and installation more expensive. Additionally, capital cost would increase if  
40 POU treatment units are placed at other taps within a home, such as refrigerator water

1 dispensers, ice makers, and bathroom sinks. In school settings, all taps where children and  
2 faculty receive water may need POU treatment units or clearly mark those taps suitable for  
3 human consumption. Additional considerations may be necessary for preschools or other  
4 establishments where individuals cannot read.

5 The reliability of adequate amounts of compliant water under this alternative is fair, since  
6 it relies on the active cooperation of the customers for system installation, use, and  
7 maintenance, and only provides compliant water to single tap within a house. Additionally, the  
8 O&M efforts (including monitoring of the devices to ensure adequate performance) required  
9 for the POU systems will be significant, and the current personnel are inexperienced in this  
10 type of work. From the perspective of the City of Wilson PWS, this alternative would be  
11 characterized as more difficult to operate owing to the in-home requirements and the large  
12 number of individual units.

13 The feasibility of this alternative is not dependent on the cooperation, willingness, or  
14 capability of other water supply entities.

#### 15 **4.5.8 Alternative WS-8: Point-of-Entry Treatment**

16 This alternative consists of the continued operation of the City of Wilson well field, plus  
17 treatment of water as it enters residences to remove fluoride, nitrate, and selenium. The  
18 purchase, installation, and maintenance of the treatment systems at the point of entry to a  
19 household would be necessary for this alternative. Blending is not an option in this case.

20 This alternative would require the installation of the POE treatment units at houses and  
21 other buildings that provide drinking or cooking water. Every building connected to the system  
22 must have a POE device installed, maintained, and adequately monitored. TCEQ must be  
23 assured the system has 100 percent participation of all property and or building owners. A way  
24 to achieve 100 percent participation is through a public announcement and education program.  
25 Example public programs are provided in the document “*Point-of-Use or Point-of-Entry*”  
26 *Treatment Options for Small Drinking Water Systems*” published by USEPA. The property  
27 owner’s responsibilities for the POE device must also be contained in the title to the property  
28 and “run with the land” so subsequent property owners understand their responsibilities  
29 (USEPA 2006).

30 The City of Wilson would be responsible for purchase, operation, and maintenance of the  
31 treatment units, including membrane and filter replacement, periodic sampling, and necessary  
32 repairs. It may also be desirable to modify piping so water for non-consumptive uses can be  
33 withdrawn upstream of the treatment unit. The POE treatment units would be installed outside  
34 the residences, so entry would not be necessary for O&M. Some cooperation from customers  
35 would be necessary for installation and maintenance of the treatment systems.

36 POE treatment for fluoride, nitrate, and selenium would involve RO. Treatment processes  
37 produce a reject stream that requires disposal. The reject water stream results in a slight  
38 increase in overall volume of water used. POE systems treat a greater volume of water than  
39 POU systems. For this alternative, it is assumed the increase in water consumption is

1 insignificant in terms of supply cost, and that the backwash reject waste stream can be  
2 discharged to the house septic or sewer system.

3 This alternative does not present options for a regional solution.

4 The estimated capital cost for this alternative includes purchasing and installing the POE  
5 treatment systems. The estimated O&M cost for this alternative includes the purchase and  
6 replacement of filters and membranes, as well as periodic sampling and record keeping. The  
7 estimated capital cost for this alternative is \$3.23 million, and the estimated annual O&M cost  
8 for this alternative is \$454,700. For the cost estimate, it is assumed that one POE treatment  
9 unit will be required for each of the 212 existing connections to the City of Wilson system.

10 The reliability of adequate amounts of compliant water under this alternative are fair, but  
11 better than POU systems since it relies less on the active cooperation of the customers for  
12 system installation, use, and maintenance, and compliant water is supplied to all taps within a  
13 house. Additionally, the O&M efforts required for the POE systems will be significant, and the  
14 current personnel are inexperienced in this type of work. From the perspective of the City of  
15 Wilson PWS, this alternative would be characterized as more difficult to operate owing to the  
16 on-property requirements and the large number of individual units.

17 The feasibility of this alternative is not dependent on the cooperation, willingness, or  
18 capability of other water supply entities.

#### 19 **4.5.9 Alternative WS-9: Public Dispenser for Treated Drinking Water**

20 This alternative consists of the continued operation of the City of Wilson wells, plus  
21 dispensing treated water for drinking and cooking at a publicly accessible location.  
22 Implementing this alternative would require purchasing and installing two treatment units  
23 where customers would be able to come and fill their own containers. This alternative also  
24 includes notifying customers of the importance of obtaining drinking water from the dispenser.  
25 In this way, only a relatively small volume of water requires treatment, but customers would be  
26 required to pick up and deliver their own water. Blending is not an option in this case. It  
27 should be noted that this alternative would be considered an interim measure until a compliance  
28 alternative is implemented.

29 City of Wilson personnel would be responsible for maintenance of the treatment unit,  
30 including media or membrane replacement, periodic sampling, and necessary repairs. The  
31 spent media or membranes will require disposal. This alternative relies on a great deal of  
32 cooperation and action from the customers in order to be effective.

33 This alternative does not present options for a regional solution.

34 The estimated capital cost for this alternative includes purchasing and installing the  
35 treatment system to be used for the drinking water dispenser. The estimated O&M cost for this  
36 alternative includes purchasing and replacing filters and media or membranes, as well as

1 periodic sampling and record keeping. The estimated capital cost for this alternative is  
2 \$35,700, and the estimated annual O&M cost for this alternative is \$69,200.

3 The reliability of adequate amounts of compliant water under this alternative is fair,  
4 because of the large amount of effort required from the customers and the associated  
5 inconvenience. The City of Wilson PWS has not provided this type of service in the past.  
6 From City of Wilson’s perspective this alternative would be characterized as relatively easy to  
7 operate, since these types of treatment units are highly automated, and there is only two units.

8 The feasibility of this alternative is not dependent on the cooperation, willingness, or  
9 capability of other water supply entities.

#### 10 **4.5.10 Alternative WS-10: 100 Percent Bottled Water Delivery**

11 This alternative consists of the continued operation of the City of Wilson wells, but  
12 compliant drinking water will be delivered to customers in containers. This alternative  
13 involves setting up and operating a bottled water delivery program to serve all customers in the  
14 system. It is expected that the City of Wilson would find it most convenient and economical to  
15 contract a bottled water service. The bottle delivery program would have to be flexible enough  
16 to allow the delivery of smaller containers should customers be incapable of lifting and  
17 manipulating 5-gallon bottles. Blending is not an option in this case. It should be noted that  
18 this alternative would be considered an interim measure until a compliance alternative is  
19 implemented.

20 This alternative does not involve capital cost for construction, but would require some  
21 initial costs for system setup, and then ongoing costs to have the bottled water furnished. It is  
22 assumed for this alternative that bottled water is provided to 100 percent of the City of Wilson  
23 PWS customers.

24 This alternative does not present options for a regional solution.

25 The estimated initial capital cost is for setting up the program. The estimated O&M cost  
26 for this alternative includes program administration and purchase of the bottled water. The  
27 estimated capital cost for this alternative is \$27,000, and the estimated annual O&M cost for  
28 this alternative is \$268,900. For the cost estimate, it is assumed that each person requires one  
29 gallon of bottled water per day.

30 The reliability of adequate amounts of compliant water under this alternative is fair, since  
31 it relies on the active cooperation of customers to order and utilize the water. Management and  
32 administration of the bottled water delivery program will require attention from the City of  
33 Wilson.

34 The feasibility of this alternative is not dependent on the cooperation, willingness, or  
35 capability of other water supply entities.

#### 4.5.11 Alternative WS-11: Public Dispenser for Trucked Drinking Water

This alternative consists of continued operation of the City of Wilson wells, plus dispensing compliant water for drinking and cooking at a publicly accessible location. The compliant water would be purchased from the City of Slaton, and delivered by truck to a tank at a central location where customers would be able to fill their own containers. This alternative also includes notifying customers of the importance of obtaining drinking water from the dispenser. In this way, only a relatively small volume of water requires treatment, but customers are required to pick up and deliver their own water. Blending is not an option in this case. It should be noted that this alternative would be considered an interim measure until a compliance alternative is implemented.

The City of Wilson would purchase a truck suitable for hauling potable water, and install a storage tank. It is assumed the storage tank would be filled once a week, and that the chlorine residual would be tested for each truckload. The truck would have to meet requirements for potable water, and each load would be treated with bleach. This alternative relies on a great deal of cooperation and action from the customers for it to be effective.

This alternative presents limited options for a regional solution if two or more systems share the purchase and operation of the water truck.

The estimated capital cost for this alternative includes purchasing a water truck and construction of the storage tank to be used for the drinking water dispenser. The estimated O&M cost for this alternative includes O&M for the truck, maintenance for the tank, water quality testing, record keeping, and water purchase. The estimated capital cost for this alternative is \$127,700, and the estimated annual O&M cost for this alternative is \$33,000.

The reliability of adequate amounts of compliant water under this alternative is fair because of the large amount of effort required from the customers and the associated inconvenience. Current personnel have not provided this type of service in the past. From the perspective of the City of Wilson, this alternative would be characterized as relatively easy to operate, but the water hauling and storage would have to be done with care to ensure sanitary conditions.

The feasibility of this alternative is not dependent on the cooperation, willingness, or capability of other water supply entities.

#### 4.5.12 Summary of Alternatives

Table 4.3 provides a summary of the key features of each alternative for City of Wilson PWS.

1 **Table 4.3 Summary of Compliance Alternatives for City of Wilson**

Alt No.	Alternative Description	Major Components	Capital Cost <sup>1</sup>	Annual O&M Cost	Total Annualized Cost	Reliability	System Impact	Remarks
WS-1	Purchase Water from CRMWA Pipeline	- New Pump station / feed tank - 3.4-mile pipeline	\$652,700	\$36,700	\$93,600	Good	N	Agreement must be successfully negotiated with CRMWA. Blending may be possible. Costs could possibly be shared with small systems along pipeline route.
WS-2	Install new compliant well within 10 miles	- New well - Three Pump stations - 10-mile pipeline	\$2,012,500	\$77,500	\$253,000	Good	N	May be difficult to find well with good water quality and pipeline easements must be obtained. Costs could possibly be shared with small systems along pipeline route.
WS-3	Install new compliant well within 5 miles	- New well - Two Pump stations - 5-mile pipeline	\$1,069,300	\$51,200	\$144,400	Good	N	May be difficult to find well with good water quality and pipeline easements must be obtained. Costs could possibly be shared with small systems along pipeline route.
WS-4	Install new compliant well within 1 mile	- New well - 1-mile pipeline	\$234,300	\$1,200	\$21,600	Good	N	May be difficult to find well with good water quality and pipeline easements must be obtained.
WS-5	Continue operation of City of Wilson well field with central RO treatment	- Central RO treatment plant	\$730,900	\$93,400	\$157,100	Good	T	Costs could possibly be shared with nearby small systems.
WS-6	Continue operation of City of Wilson well field with central EDR treatment	-Central EDR treatment plant	\$803,000	\$91,000	\$161,000	Good	T	Costs could possibly be shared with nearby small systems.
WS-7	Continue operation of City of Wilson well field, and POU treatment	- POU treatment units	\$269,300	\$177,000	\$200,500	Fair	T, M	Only one compliant tap in home. Cooperation of residents required for installation, maintenance, and testing.
WS-8	Continue operation of City of Wilson well field, and POE treatment	- POE treatment units.	\$3,226,900	\$454,700	\$736,100	Fair (better than POU)	T, M	All home taps compliant and less resident cooperation required.
WS-9	Continue operation of City of Wilson well field, but furnish public dispenser for treated drinking water	- Water treatment and dispenser unit	\$35,700	\$69,200	\$72,300	Fair/interim measure	T	Does not provide compliant water to all taps, and requires a lot of effort by customers.
WS-10	Continue operation of City of Wilson well field, but furnish bottled drinking water for all customers	- Set up bottled water system	\$27,000	\$268,900	\$271,300	Fair/interim measure	M	Does not provide compliant water to all taps, and requires customers to order and use. Management of program may be significant.

Alt No.	Alternative Description	Major Components	Capital Cost <sup>1</sup>	Annual O&M Cost	Total Annualized Cost	Reliability	System Impact	Remarks
WS-11	Continue operation of City of Wilson well field, but furnish public dispenser for trucked drinking water	- Construct storage tank and dispenser - Purchase potable water truck	\$127,700	\$33,000	\$44,200	Fair/interim measure	M	Does not provide compliant water to all taps, and requires a lot of effort by customers.

- 1
- 2 Notes: N – No significant increase required in technical or management capability
- 3 T – Implementation of alternative will require increase in technical capability
- 4 M – Implementation of alternative will require increase in management capability
- 5 1 – See cost breakdown in Appendix C
- 6 2 – 20-year return period and 6 percent interest

## 4.6 DEVELOPMENT AND EVALUATION OF A REGIONAL SOLUTION

A concept for a regional solution to provide compliant drinking water to PWSs near Lubbock and surrounding counties was developed and evaluated to investigate whether a large-scale regional approach might be more cost-effective than each PWS seeking its own solution. The development and evaluation of the Lubbock Area Regional Solutions is described in Appendix E. It was found that a regional solution to serving non-compliant PWSs in the Lubbock area presents a potentially viable solution to an existing problem. A regional system could be implemented within a cost-per-connection range of \$61/month (\$738/year) to \$173/month (\$2,079/year), with the actual cost depending on the source and costs of capital funds needed to build a regional system.

## 4.7 COST OF SERVICE AND FUNDING ANALYSIS

To evaluate the financial impact of implementing the compliance alternatives, a 30-year financial planning model was developed. This model can be found in Appendix D. The financial model is based on estimated cash flows, with and without implementation of the compliance alternatives. Data for such models are typically derived from established budgets, audited financial reports, published water tariffs, and consumption data. The City of Wilson operates a PWS with 212 connections serving a population of 532. Information for the City of Wilson that was obtained for the financial analysis included fiscal year 2007 revenues and expenses, 2007 water usage records, and current water rates, as well as data from other similar sized systems.

This analysis will need to be performed in a more detailed fashion and applied to alternatives deemed attractive and worthy of more detailed evaluation. A more detailed analysis should include additional factors such as:

- Cost escalation,
- Price elasticity effects where increased rates may result in lower water consumption,
- Costs for other system upgrades and rehabilitation needed to maintain compliant operation.

### 4.7.1 Financial Plan Development

According to the City's financial statements for FY2007, a total of 18.25 million gallons of water were sold in fiscal year 2007. Combined revenue from water and wastewater services was \$113,066. Combined operating expenses for water and wastewater service were \$122,545 for the year ended March 31, 2008. The City of Wilson also obtained a grant for water system improvements in the amount of \$70,135, but this amount is not considered to be an operating revenue.

## 1 **4.7.2 Current Financial Condition**

### 2 **4.7.2.1 Cash Flow Needs**

3 Using the financial data for water and wastewater services and water usage rates as noted  
4 above, the current average annual bill for City of Wilson customers is estimated at \$533 or  
5 about 1.8 percent of the City of Wilson median household income of \$30,278, as given in the  
6 2000 Census.

7 A review of the operating revenues and operating expenses for the City of Wilson PWS  
8 suggest that the water and wastewater rates may not be adequate to sustain operations. The  
9 City of Wilson PWS may need to raise rates to meet current expenses, and additional increases  
10 could be necessary for implementation of compliance alternatives or other system  
11 improvements or emergencies.

### 12 **4.7.2.2 Ratio Analysis**

13 The City of Wilson financial reports provided assets and liabilities for the City as a whole,  
14 and did not break them down for the water or wastewater systems. As a result, the current ratio  
15 and the debt to net worth ratio were not calculated.

#### 16 *Current Ratio*

17 The Current Ratio is a measure of liquidity. It is defined as the ratio of Current Assets to  
18 current Liabilities. Current liabilities are defined as all debt due within 1 year.

#### 19 *Debt to Net Worth Ratio*

20  
21 A Debt to Net Worth ratio is another measure of financial liquidity and stability. Ratios  
22 less than 1.25 are indicative of financial stability, with lower ratios indicating greater financial  
23 stability and better credit risks for future borrowings.

$$24 \text{ Operating Ratio} = 0.92$$

25  
26 The Operating Ratio is a financial term defined as a company's revenues divided by the  
27 operating expenses. An operating ratio of 1.0 means that a utility is collecting just enough  
28 money to meet expenses. In general, an operating ratio of 1.25 or higher is desirable. An  
29 operating ratio of 0.93 indicates that the City of Wilson needs to raise its future water and/or  
30 wastewater rates to ensure revenues are adequate to sustain water and wastewater services.

## 31 **4.7.3 Financial Plan Results**

32 Each of the compliance alternatives for the City of Wilson was evaluated using the  
33 financial model to determine the overall increase in water rates that would be necessary to pay  
34 for the improvements. Operational and maintenance expenses in the model for the water

1 system were based on similar sized systems. Each alternative was examined under the various  
2 funding options described in Section 2.4.

3 Results of the financial impact analysis are provided in Table 4.4 and Figure 4.2.  
4 Table 4.4 and Figure 4.2 present rate impacts assuming that revenues match expenses, without  
5 funding reserve accounts, and that operations and implementation of compliance alternatives  
6 are funded with revenue and are not paid for from reserve accounts. Figure 4.2 provides a bar  
7 chart that, in terms of the yearly billing to an average customer, shows the following:

- 8 • Current annual average bill,
- 9 • Projected annual average bill including rate increase, if needed, to match existing  
10 expenditures, and
- 11 • Projected annual bill including rate increases needed to fund implementation of a  
12 compliance alternative (this does not include funding for reserve accounts).

13 The two bars shown for each compliance alternative represent the rate changes necessary  
14 for revenues to match total expenditures assuming 100 percent grant funding and 100 percent  
15 loan/bond funding. Most funding options will fall between 100 percent grant and 100 percent  
16 loan/bond funding, with the exception of 100 percent revenue financing. Establishing or  
17 increasing reserve accounts would require an increase in rates. If existing reserves are  
18 insufficient to fund a compliance alternative, rates would need to be raised before  
19 implementing the compliance alternative. This would allow for accumulation of sufficient  
20 reserves to avoid larger but temporary rate increases during the years the compliance  
21 alternative was being implemented.

#### 22 **4.7.4 Evaluation of Potential Funding Options**

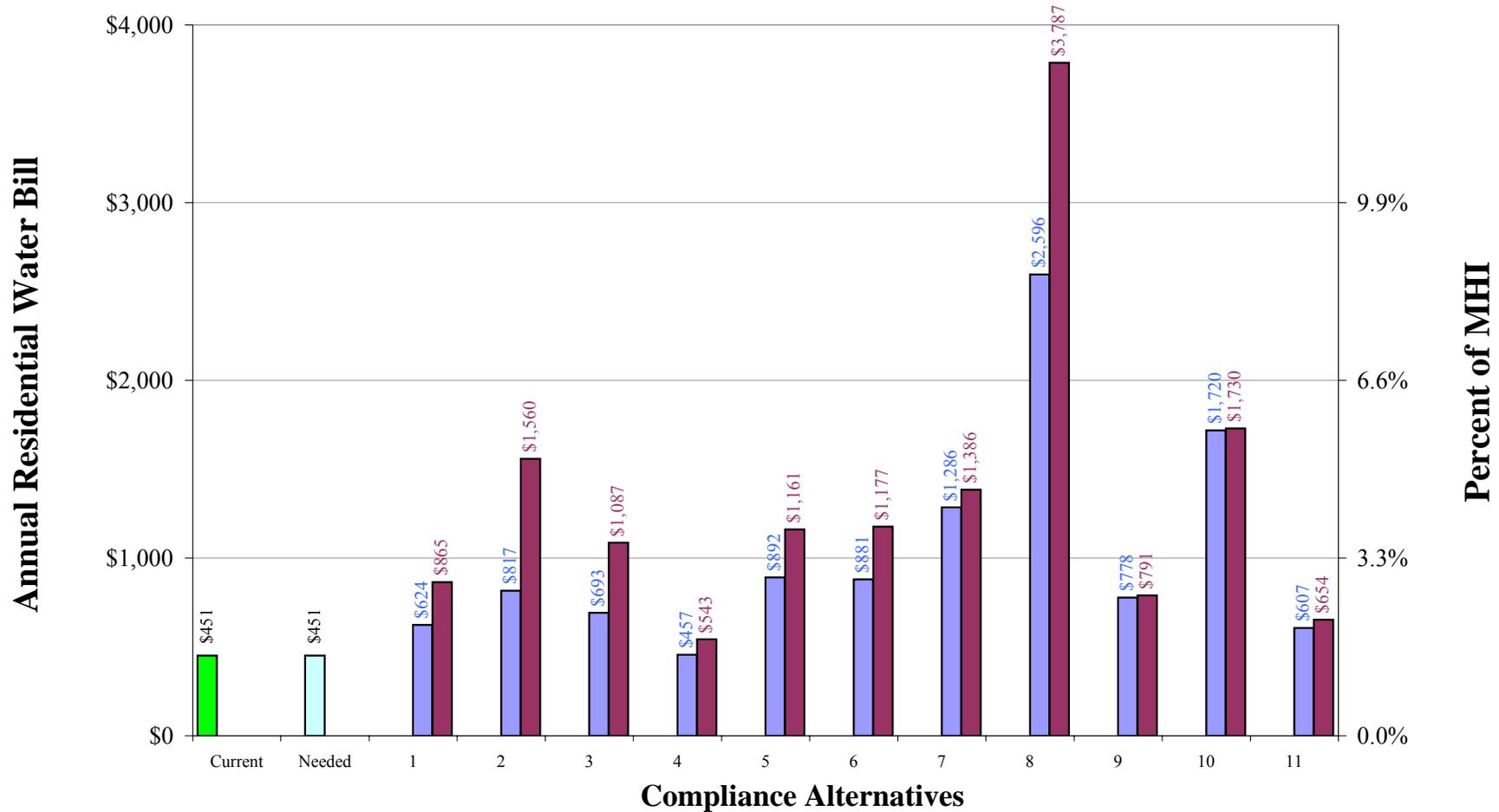
23 There are a variety of funding programs available to entities as described in Section 2.4.  
24 The City of Wilson PWS is most likely to obtain funding from programs administered by the  
25 TWDB, ORCA, and Rural Development. This report contains information that would be used  
26 for an application for funding. Information such as financial analyses, water supply  
27 assessment, and records demonstrating health concerns, failing infrastructure, and financial  
28 need, may be required by these agencies. This section describes the candidate funding agencies  
29 and their appropriate programs as well as information and steps needed to begin the application  
30 process.

31 This report should serve to document the existing water quality issues, infrastructure need  
32 and costs, and water system information needed to begin the application process. Although this  
33 report is at the conceptual level, it demonstrates that significant funding will be needed to meet  
34 Safe Drinking Water Standards. The information provided in this report may serve as the  
35 needed documentation to justify a project that may only be possible with significant financial  
36 assistance.

**City of Wilson**  
**Table 4.4 Financial Impact on Households**

Alternative	Description		All Revenue	100% Grant	75% Grant	50% Grant	SRF	Bond
1	Purchase Water from CRMWA Pipeline	Maximum % of MHI	11.7%	2.1%	2.3%	2.5%	2.7%	2.9%
		Percentage Rate Increase Compared to Current	682%	38%	52%	65%	84%	92%
		Average Annual Water Bill	\$3,530	\$624	\$685	\$745	\$829	\$865
2	New Well at 10 Miles	Maximum % of MHI	32.8%	2.7%	3.3%	3.9%	4.8%	5.2%
		Percentage Rate Increase Compared to Current	2104%	81%	122%	163%	221%	246%
		Average Annual Water Bill	\$9,944	\$817	\$1,003	\$1,188	\$1,449	\$1,560
3	New Well at 5 Miles	Maximum % of MHI	18.1%	2.3%	2.6%	2.9%	3.4%	3.6%
		Percentage Rate Increase Compared to Current	1118%	54%	75%	97%	128%	141%
		Average Annual Water Bill	\$5,495	\$693	\$791	\$890	\$1,029	\$1,087
4	New Well at 1 Mile	Maximum % of MHI	5.1%	1.5%	1.6%	1.7%	1.8%	1.8%
		Percentage Rate Increase Compared to Current	245%	1%	6%	11%	18%	20%
		Average Annual Water Bill	\$1,556	\$457	\$479	\$500	\$530	\$543
5	Central Treatment - RO	Maximum % of MHI	12.9%	2.9%	3.2%	3.4%	3.7%	3.8%
		Percentage Rate Increase Compared to Current	764%	98%	113%	128%	149%	157%
		Average Annual Water Bill	\$3,899	\$892	\$959	\$1,027	\$1,121	\$1,161
6	Central Treatment - EDR	Maximum % of MHI	14.0%	2.9%	3.2%	3.4%	3.7%	3.9%
		Percentage Rate Increase Compared to Current	840%	95%	112%	128%	151%	161%
		Average Annual Water Bill	\$4,239	\$881	\$955	\$1,029	\$1,133	\$1,177
7	Point-of-Use Treatment	Maximum % of MHI	5.7%	4.2%	4.3%	4.4%	4.5%	4.6%
		Percentage Rate Increase Compared to Current	282%	185%	191%	196%	204%	207%
		Average Annual Water Bill	\$1,722	\$1,286	\$1,311	\$1,336	\$1,371	\$1,386
8	Point-of-Entry Treatment	Maximum % of MHI	51.8%	8.6%	9.6%	10.5%	11.9%	12.5%
		Percentage Rate Increase Compared to Current	3374%	476%	542%	607%	700%	739%
		Average Annual Water Bill	\$15,672	\$2,596	\$2,894	\$3,192	\$3,610	\$3,787
9	Public Dispenser for Treated Drinking Water	Maximum % of MHI	2.6%	2.6%	2.6%	2.6%	2.6%	2.6%
		Percentage Rate Increase Compared to Current	72%	72%	73%	74%	75%	75%
		Average Annual Water Bill	\$778	\$778	\$781	\$784	\$789	\$791
10	Supply Bottled Water to 100% of Population	Maximum % of MHI	5.7%	5.7%	5.7%	5.7%	5.7%	5.7%
		Percentage Rate Increase Compared to Current	281%	281%	282%	282%	283%	283%
		Average Annual Water Bill	\$1,720	\$1,720	\$1,722	\$1,725	\$1,728	\$1,730
11	Central Trucked Drinking Water	Maximum % of MHI	3.5%	2.0%	2.0%	2.1%	2.1%	2.2%
		Percentage Rate Increase Compared to Current	134%	35%	37%	40%	43%	45%
		Average Annual Water Bill	\$1,054	\$607	\$619	\$631	\$647	\$654

**Figure 4.2**  
**Alternative Cost Summary: City of Wilson**



Current Average Monthly Bill = \$37.59  
 Median Household Income = \$30278  
 Average Monthly Residential Usage = 7174 gallons

- Current
- With 100% Grant Funding
- Needed
- With 100% Loan/Bond Funding

#### 1 **4.7.4.1 TWDB Funding Options**

2 The programs offered by the TWDB include the Drinking Water State Revolving Fund  
3 (DWSRF), Rural Water Assistance Fund (RWAF), State Loan Program (Development Fund  
4 II), and Economically Distressed Areas Program (EDAP).

#### 5 **Drinking Water State Revolving Fund**

6 The DWSRF offers net long-term interest lending rates below the rate the borrower would  
7 receive on the open market for a period of 20 years. A cost-recovery loan origination charge is  
8 imposed to cover the administrative costs of operating the DWSRF, but an additional interest  
9 rate subsidy is offered to offset the charge. The terms of the loan typically require a revenue or  
10 tax pledge. Depending on how the origination charge is handled, interest rates can be as low as  
11 0.95 percent below market rates with the possibility of additional federal subsidies for total  
12 interest rates 1.95 percent below market rates. Disadvantaged communities may obtain loans at  
13 interest rates between 0 percent and 1 percent.

14 The loan application process has several steps: pre-application, application and  
15 commitment, loan closing, funding and construction monitoring, and any other special  
16 requirements. In the pre-application phase, prospective loan applicants are asked to submit a  
17 brief DWSRF Information Form to the TWDB that describes the applicant’s existing water  
18 facilities, additional facility needs and the nature of projects being considered for meeting those  
19 needs, project cost estimates, and “disadvantaged community” status. The TCEQ assigns a  
20 priority rating that includes an applicant’s readiness to proceed. TWDB staff notify  
21 prospective applicants of their priority rating and encourage them to schedule a pre-planning  
22 conference for guidance in preparing the engineering, planning, environmental, financial, and  
23 water conservation portions of the DWSRF application.

24 Additional information can be found online at the TWDB website under the Assistance  
25 tab, Financial Assistance section, Public Works Infrastructure Construction subsection, and  
26 under the links “Clean Water State Revolving Fund Loan Program.”

#### 27 **State Loan Program (Development Fund II)**

28 The State Loan Program is a diverse lending program directly from state funding  
29 sources. As it does not receive federal subsidies, it is more streamlined. The loans can  
30 incorporate more than one project under the umbrella of one loan. Political subdivision of the  
31 state are eligible for tax exempt rates. Projects can include purchase of water rights, treatment  
32 plants, storage and pumping facilities, transmission lines, well development, and acquisitions.

33 The loan requires that the applicant pledge revenue or taxes. The maximum financing  
34 life is 50 years. The average financing period is 20 to 23 years. The lending rate scale varies  
35 according to several factors, but is set by the TWDB based on cost of funds to the board, risk  
36 factors of managing the board loan portfolio, and market rate scales. The TWDB seeks to  
37 make reasonable loans with minimal risk to the state. The TWDB post rates for comparison for

1 applicants and in August 2008, the TWDB showed their rates for a 22-year, taxable loan at  
2 5.5 percent where the market was at 7.84 percent.

3 The TWDB staff can discuss the terms of the loan and assist applicants during preparation  
4 of the application, and a preapplication conference is encouraged. The application materials  
5 must include an engineering feasibility report, environmental information, rates and customer  
6 base, operating budgets, financial statements, and project information. The TWDB considers  
7 the needs of the area; benefits of the project; the relationship of the project to the overall state  
8 water needs and the State Water Plan; and the availability of all sources of revenue to the rural  
9 utility for the ultimate repayment of the loan. The board considers applications monthly.

10 Additional information can be found online at the TWDB website under the Assistance  
11 tab, Financial Assistance section, Public Works Infrastructure Construction subsection, and  
12 under the link “Water and Wastewater Loan Program.”

### 13 **Economically Distressed Areas Program (EDAP)**

14 The EDAP Program was designed to assist areas along the U.S./Mexico border in areas that  
15 were economically distressed. In 2008, this program was extended to apply to the entire state  
16 so long as requirements are met. This program provides financial assistance through the  
17 provision of grants and loans to communities where present facilities are inadequate to meet  
18 residents minimal needs. Eligible communities are those that have median household income  
19 less than 75 percent of the state household income. Non-profit water supply corporations can  
20 apply, but they must be capable of maintaining and operating the completed system, and hold  
21 or be in the process of obtaining a Certificate of Convenience and Necessity. The county  
22 where the project is located must adopt model rules for the regulation of subdivisions prior to  
23 application for financial assistance. If the applicant is a city, the city must also adopt Model  
24 Subdivision Rules of TWDB (31 TAC Chapter 364). The program funds design, construction,  
25 improvements, and acquisition, and includes measures to prevent future substandard  
26 development. The TWDB works with the applicant to find ways to leverage other state and  
27 federal financial resources.

28 The loan requires that the applicant pledge revenue or taxes. The maximum financing  
29 life is 50 years. The average financing period is 20 to 23 years. The lending rate scale varies  
30 according to several factors but is set by the TWDB based on cost of funds to the board, risk  
31 factors of managing the board loan portfolio, and market rate scales. The TWDB seeks to  
32 make reasonable loans with minimal loss to the state. The TWDB posts rates for comparison  
33 for applicants and in August 2008 the TWDB showed its rates for a 22-year, tax exempt loan at  
34 5.11 percent where the market was at 5.60 percent. Most projects have a financial package  
35 with the majority of the project financed with grants. Many have received 100 percent grants.

36 The first step in the application process is to meet with TWDB staff to discuss the terms of  
37 the loan and assist applicants during preparation of the application. Major components of the  
38 application materials must include an engineering feasibility report, environmental information,  
39 rates and customer base, operating budgets, financial statements, community information,  
40 project information, and other legal information.

1 Additional information can be found online at the TWDB website under the Assistance  
2 tab, Financial Assistance section, Public Works Infrastructure Construction subsection, and  
3 under the link “Economically Distressed Area Program.”

#### 4 **4.7.4.2 ORCA Funding Options**

5 Created in 2001, ORCA seeks to strengthen rural communities and assist them with  
6 community and economic development and healthcare by providing a variety of rural  
7 programs, services, and activities. Of their many programs and funds, the most appropriate  
8 programs related to drinking water are the Community Development (CD) Fund, and Texas  
9 Small Towns Environment Program (STEP). These programs offer attractive funding packages  
10 to help make improvements to potable water systems to mitigate potential health concerns.

#### 11 **Community Development Fund**

12 The CD Fund is a competitive grant program for water system improvements as well as  
13 other utility services (wastewater, drainage improvements, and housing activities). Funds are  
14 distributed between 24 state planning regions where funds are allocated to address each  
15 region’s utility priorities. Funds can be used for various types of public works projects,  
16 including water system improvements. Cities with a population of less than 50,000 that are not  
17 eligible for direct CDBG funding from the U.S. Department of Housing and Urban  
18 Development are eligible. Funds are awarded on a competitive basis decided twice a year by  
19 regional review committees using a defined scoring system (past performance with CDBG is a  
20 factor). Awards are no less than \$75,000 and cannot exceed \$800,000. More information can  
21 be found at the Office of Community Affairs website under Community Development Fund.

#### 22 **Texas Small Towns Environment Program**

23 Under special occasions some communities are invited to participate in grant programs  
24 when self-help is a feasible method for completing a water project, the community is  
25 committed to self-help, and the community has the capacity to complete the project. The  
26 purpose is to significantly reduce the cost of the project by using the communities’ own human,  
27 material, and financial capital. Projects typically are repair, rehabilitation, improvements,  
28 service connections, and yard services. Reasonable associated administration and engineering  
29 cost can be funded. A letter of interest is first submitted, and after CDBG staff determine  
30 eligibility, an application may be submitted. Awards are only given twice per year on a priority  
31 basis so long as the project can be fully funded (\$350,000 maximum award). Ranking criteria  
32 are project impact, local effort, past performance, percent of savings, and benefit to low to  
33 medium-income persons.

#### 34 **4.7.4.3 Rural Development**

35 The RUS agency of Rural Development established a Revolving Fund Program (RFP)  
36 administered by the staff of the Water and Environment Program (WEP) to assist communities  
37 with water and wastewater systems. The purpose is to fund technical assistance and projects to  
38 help communities bring safe drinking water and sanitary, environmentally sound, waste

1 disposal facilities to rural Americans in greatest need. WEP provides loans, grants, and loan  
2 guarantees for drinking water, sanitary sewer, solid waste, and storm drainage facilities in rural  
3 areas and cities and towns with a population of 10,000 or less. Recipients must be public  
4 entities such as municipalities, counties, special purpose districts, Indian tribes, and  
5 corporations not operated for profit. Projects include all forms of infrastructure improvement,  
6 acquisition of land and water rights, and design fees. Rural Development attempts to provide  
7 some level of assistance to all communities that apply. Funds are provided on a first come, first  
8 serve basis; however, staff do evaluate need and assign priorities as funds are limited.  
9 Grant/loan mixes vary on a case by case basis and some communities may have to wait though  
10 several funding cycles until funds become available.

### 11 **Water and Wastewater Disposal Program**

12 The major components of the RFP are loan, loan guarantees, and grant funding for  
13 water and waste disposal systems. Entities must demonstrate that they cannot obtain  
14 reasonable loans at market rates, but have the capacity to repay loans, pledge security, and  
15 operate the facilities. Grants can be up to 75 percent of the project costs, and loan guarantees  
16 can be up to 90 percent of eligible loss. Loans are not to exceed a 40-year repayment period,  
17 require tax or revenue pledges, and are offered at three rates:

- 18 • Poverty Rate - The lowest rate is the poverty interest rate of 4.5 percent. Loans must be  
19 used to upgrade or construct new facilities to meet health standards, and the MHI in the  
20 service area must be below the poverty line for a family of four or below 80 percent of  
21 the statewide MHI for non-metropolitan communities.
- 22 • Market Rate – Where the MHI in the service exceeds the state MHI, the rate is based on  
23 the average of the “Bond Buyer” 11-Bond Index over a four week period.
- 24 • Intermediate Rate – the average of the Poverty Rate and the Market Rate, but not to  
25 exceed seven percent.

26

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**SECTION 5**  
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**APPENDIX A  
PWS INTERVIEW FORM**

# CAPACITY DEVELOPMENT ASSESSMENT FORM

Prepared By \_\_\_\_\_

Date \_\_\_\_\_

## **Section 1. Public Water System Information**

1. PWS ID #  2. Water System Name

3. County

4. Owner  Address

Tele.  E-mail

Fax  Message

5. Admin  Address

Tele.  E-mail

Fax  Message

6. Operator  Address

Tele.  E-mail

Fax  Message

7. Population Served  8. No. of Service Connections

9. Ownership Type  10. Metered (Yes or No)

11. Source Type

12. Total PWS Annual Water Used

13. Number of Water Quality Violations (Prior 36 months)

Total Coliform  Chemical/Radiological

Monitoring (CCR, Public Notification, etc.)  Treatment Technique, D/DBP

**A. Basic Information**

1. Name of Water System:
2. Name of Person Interviewed:
3. Position:
4. Number of years at job:
5. Number of years experience with drinking water systems:
6. Percent of time (day or week) on drinking water system activities, with current position (how much time is dedicated exclusively to the water system, not wastewater, solid waste or other activities):
7. Certified Water Operator (Yes or No):  
If Yes,  
7a. Certification Level (water):  
7b. How long have you been certified?
8. Describe your water system related duties on a typical day.

**B. Organization and Structure**

1. Describe the organizational structure of the Utility. Please provide an organizational chart. (Looking to find out the governance structure (who reports to whom), whether or not there is a utility board, if the water system answers to public works or city council, etc.)

2. If not already covered in Question 1, to whom do you report?
3. Do all of the positions have a written job description?

3a. If yes, is it available to employees?

3b. May we see a copy?

<b>C. Personnel</b>
---------------------

1. What is the current staffing level (include all personnel who spend more than 10% of their time working on the water system)?
  
2. Are there any vacant positions? How long have the positions been vacant?
  
3. In your opinion, is the current staffing level adequate? If not adequate, what are the issues or staffing needs (how many and what positions)?
  
4. What is the rate of employee turnover for management and operators? What are the major issues involved in the turnover (e.g., operator pay, working conditions, hours)?
  
5. Is the system staffed 24 hours a day? How is this handled (on-site or on-call)? Is there an alarm system to call an operator if an emergency occurs after hours?

<b>D. Communication</b>
-------------------------

1. Does the utility have a mission statement? If yes, what is it?
2. Does the utility have water quality goals? What are they?
3. How are your work priorities set?
4. How are work tasks delegated to staff?
5. Does the utility have regular staff meetings? How often? Who attends?
6. Are there separate management meetings? If so, describe.
7. Do management personnel ever visit the treatment facility? If yes, how often?
8. Is there effective communication between utility management and state regulators (e.g., NMED)?
9. Describe communication between utility and customers.

**E. Planning and Funding**

1. Describe the rate structure for the utility.
  
2. Is there a written rate structure, such as a rate ordinance? May we see it?
  - 2a. What is the average rate for 6,000 gallons of water?
  
3. How often are the rates reviewed?
  
4. What process is used to set or revise the rates?
  
5. In general, how often are the new rates set?
  
6. Is there an operating budget for the water utility? Is it separate from other activities, such as wastewater, other utilities, or general city funds?
  
7. Who develops the budget, how is it developed and how often is a new budget created or the old budget updated?
  
8. How is the budget approved or adopted?

9. In the last 5 years, how many budget shortfalls have there been (i.e., didn't collect enough money to cover expenses)? What caused the shortfall (e.g., unpaid bills, an emergency repair, weather conditions)?  
  
9a. How are budget shortfalls handled?
10. In the last 5 years how many years have there been budget surpluses (i.e., collected revenues exceeded expenses)?  
  
10a. How are budget surpluses handled (i.e., what is done with the money)?
11. Does the utility have a line-item in the budget for emergencies or some kind of emergency reserve account?
12. How do you plan and pay for short-term system needs?
13. How do you plan and pay for long- term system needs?
14. How are major water system capital improvements funded? Does the utility have a written capital improvements plan?
15. How is the facility planning for future growth (either new hook-ups or expansion into new areas)?
16. Does the utility have and maintain an annual financial report? Is it presented to policy makers?

17. Has an independent financial audit been conducted of the utility finances? If so, how often? When was the last one?
18. Will the system consider any type of regionalization with any other PWS, such as system interconnection, purchasing water, sharing operator, emergency water connection, sharing bookkeeper/billing or other?

<b>F. Policies, Procedures, and Programs</b>
--

1. Are there written operational procedures? Do the employees use them?
2. Who in the utility department has spending authorization? What is the process for obtaining needed equipment or supplies, including who approves expenditures?
3. Does the utility have a source water protection program? What are the major components of the program?
4. Are managers and operators familiar with current SDWA regulations?
5. How do the managers and operators hear about new or proposed regulations, such as arsenic, DBP, Groundwater Rule? Are there any new regulations that will be of particular concern to the utility?
6. What are the typical customer complaints that the utility receives?
7. Approximately how many complaints are there per month?

8. How are customer complaints handled? Are they recorded?
9. (If not specifically addressed in Question 7) If the complaint is of a water quality nature, how are these types of complaints handled?
10. Does the utility maintain an updated list of critical customers?
11. Is there a cross-connection control plan for the utility? Is it written? Who enforces the plan's requirements?
12. Does the utility have a written water conservation plan?
13. Has there been a water audit of the system? If yes, what were the results?
14. (If not specifically answered in 11 above) What is the estimated percentage for loss to leakage for the system?
15. Are you, or is the utility itself, a member of any trade organizations, such as AWWA or Rural Water Association? Are you an active member (i.e., attend regular meetings or participate in a leadership role)? Do you find this membership helpful? If yes, in what ways does it help you?

<b>G. Operations and Maintenance</b>
--------------------------------------

1. How is decision-making authority split between operations and management for the following items:
  - a. Process Control
  - b. Purchases of supplies or small equipment
  - c. Compliance sampling/reporting
  - d. Staff scheduling
  
2. Describe your utility's preventative maintenance program.
  
3. Do the operators have the ability to make changes or modify the preventative maintenance program?
  
4. How does management prioritize the repair or replacement of utility assets? Do the operators play a role in this prioritization process?
  
5. Does the utility keep an inventory of spare parts?
  
6. Where does staff have to go to buy supplies/minor equipment? How often?
  - 6a. How do you handle supplies that are critical, but not in close proximity (for example if chlorine is not available in the immediate area or if the components for a critical pump are not in the area)

7. Describe the system's disinfection process. Have you had any problems in the last few years with the disinfection system?

7a. Who has the ability to adjust the disinfection process?

8. How often is the disinfectant residual checked and where is it checked?

8a. Is there an official policy on checking residuals or is it up to the operators?

9. Does the utility have an O & M manual? Does the staff use it?

10. Are the operators trained on safety issues? How are they trained and how often?

11. Describe how on-going training is handled for operators and other staff. How do you hear about appropriate trainings? Who suggests the trainings – the managers or the operators? How often do operators, managers, or other staff go to training? Who are the typical trainers used and where are the trainings usually held?

12. In your opinion is the level of your on-going training adequate?

13. In your opinion is the level of on-going training for other staff members, particularly the operators, adequate?

14. Does the facility have mapping of the water utility components? Is it used on any routine basis by the operators or management? If so, how is it used? If not, what is the process used for locating utility components?
15. In the last sanitary survey, were any deficiencies noted? If yes, were they corrected?
16. How often are storage tanks inspected? Who does the inspection?
  - 16a. Have you experienced any problems with the storage tanks?

<b>H. SDWA Compliance</b>
---------------------------

1. Has the system had any violations (monitoring or MCL) in the past 3 years? If so, describe.
2. How were the violations handled?
3. Does the system properly publish public notifications when notified of a violation?
4. Is the system currently in violation of any SDWA or state regulatory requirements, including failure to pay fees, fines, or other administrative type requirements?
5. Does the utility prepare and distribute a Consumer Confidence Report (CCR)? Is it done every year? What type of response does the utility get to the CCR from customers?

<b>I. Emergency Planning</b>
------------------------------

1. Does the system have a written emergency plan to handle emergencies such as water outages, weather issues, loss of power, loss of major equipment, etc?
2. When was the last time the plan was updated?
3. Do all employees know where the plan is? Do they follow it?
4. Describe the last emergency the facility faced and how it was handled.



6. Has the system had a water supply outage in the prior 24 months?

YES  NO

What were the causes of the outage(s)? (Include number of outages for each cause.)

Drought \_\_\_\_\_ Limited Supply \_\_\_\_\_

System Failure \_\_\_\_\_ Other \_\_\_\_\_

7. Has the system ever had a water audit or a leak evaluation?

YES  NO  Don't Know

If YES, please complete the following table.

Type of Investigation	Date Done	Water Loss (%)	What approach or technology was used to complete the investigation?	Was any follow-up done? If so, describe

8. Have all drinking water projects received NMED review and approval? [20 NMAC 7.10.201]

YES  NO

If NO, what types of projects have not received NMED review and approval.

Source  Storage

Treatment  Distribution

Other  \_\_\_\_\_

9. What are the typical customer complaints that the utility receives?

10. Approximately how many complaints are there per month? \_\_\_\_\_

11. How are customer complaints handled? Are they recorded?

12. What is the age and composition of the distribution system? *(Collect this information from the Sanitary Survey)*

Pipe Material	Approximate Age	Percentage of the system	Comments
			Sanitary Survey Distribution System Records Attached

13. Are there any dead end lines in the system?  
 YES  NO

14. Does the system have a flushing program?  
 YES  NO   
 If YES, please describe.

15. Are there any pressure problems within the system?  
 YES  NO   
 If YES, please describe.

16. Does the system disinfect the finished water?  
 YES  NO   
 If yes, which disinfectant product is used? \_\_\_\_\_

Interviewer Comments on Technical Capacity:

**B. Managerial Capacity Assessment Questions**

17. Has the system completed a 5-year Infrastructure Capital Improvement Plan (ICIP) plan?  
 YES  NO

If YES, has the plan been submitted to Local Government Division?  
 YES  NO

18. Does the system have written operating procedures?  
 YES  NO

19. Does the system have written job descriptions for all staff?  
 YES  NO

20. Does the system have:
- A preventative maintenance plan?  
YES  NO
  - A source water protection plan?  
YES  NO  N/A
  - An emergency plan?  
YES  NO
  - A cross-connection control program?  
YES  NO
  - An emergency source?  
YES  NO
  - System security measures?  
YES  NO
21. Does the system report and maintain records in accordance with the drinking water regulations concerning:
- Water quality violations  
YES  NO
  - Public notification  
YES  NO
  - Sampling exemptions  
YES  NO
22. Please describe how the above records are maintained:
23. Describe the management structure for the water system, including board and operations staff. Please include examples of duties, if possible.
24. Please describe type and quantity of training or continuing education for staff identified above.
25. Describe last major project undertaken by the water system, including the following: project in detail, positive aspects, negative aspects, the way in which the project was funded, any necessary rate increases, the public response to the project, whether the project is complete or not, and any other pertinent information.

26. Does the system have any debt? YES  NO

If yes, is the system current with all debt payments?

YES  NO

If no, describe the applicable funding agency and the default.

27. Is the system currently contemplating or actively seeking funding for any project?

YES  NO

If yes, from which agency and how much?

Describe the project?

Is the system receiving assistance from any agency or organization in its efforts?

28. Will the system consider any type of regionalization with other PWS? (Check YES if the system has already regionalized.)

YES  NO

If YES, what type of regionalization has been implemented/considered/discussed? (Check all that apply.)

System interconnection

Sharing operator

Sharing bookkeeper

Purchasing water

Emergency water connection

Other: \_\_\_\_\_

29. Does the system have any of the following? (Check all that apply.)

Water Conservation Policy/Ordinance  Current Drought Plan

Water Use Restrictions  Water Supply Emergency Plan

Interviewer Comments on Managerial Capacity:

**C. Financial Capacity Assessment**

30. Does the system have a budget?  
 YES  NO   
 If YES, what type of budget?  
 Operating Budget   
 Capital Budget
31. Have the system revenues covered expenses and debt service for the past 5 years?  
 YES  NO   
 If NO, how many years has the system had a shortfall? \_\_\_\_\_
32. Does the system have a written/adopted rate structure?  
 YES  NO
33. What was the date of the last rate increase? \_\_\_\_\_
34. Are rates reviewed annually?  
 YES  NO   
 IF YES, what was the date of the last review? \_\_\_\_\_
35. Did the rate review show that the rates covered the following expenses? *(Check all that apply.)*
- |                                     |                          |
|-------------------------------------|--------------------------|
| Operation & Maintenance             | <input type="checkbox"/> |
| Infrastructure Repair & replacement | <input type="checkbox"/> |
| Staffing                            | <input type="checkbox"/> |
| Emergency/Reserve fund              | <input type="checkbox"/> |
| Debt payment                        | <input type="checkbox"/> |
36. Is the rate collection above 90% of the customers?  
 YES  NO
37. Is there a cut-off policy for customers who are in arrears with their bill or for illegal connections?  
 YES  NO   
 If yes, is this policy implemented?
38. What is the residential water rate for 6,000 gallons of usage in one month. \_\_\_\_\_
39. In the past 12 months, how many customers have had accounts frozen or dropped for non-payment? \_\_\_\_\_  
 [Convert to % of active connections  
 Less than 1%  1% - 3%  4% - 5%  6% - 10%   
 11% - 20%  21% - 50%  Greater than 50%  ]

40. The following questions refer to the process of obtaining needed equipment and supplies.

a. Can the water system operator buy or obtain supplies or equipment when they are needed?

YES  NO

b. Is the process simple or burdensome to the employees?

c. Can supplies or equipment be obtained quickly during an emergency?

YES  NO

d. Has the water system operator ever experienced a situation in which he/she couldn't purchase the needed supplies?

YES  NO

e. Does the system maintain some type of spare parts inventory?

YES  NO

If yes, please describe.

41. Has the system ever had a financial audit?

YES  NO

If YES, what is the date of the most recent audit? \_\_\_\_\_

42. Has the system ever had its electricity or phone turned off due to non-payment? Please describe.

Interviewer Comments on Financial Assessment:
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43. What do you think the system capabilities are now and what are the issues you feel your system will be facing in the future? In addition, are there any specific needs, such as types of training that you would like to see addressed by NMED or its contractors?

## APPENDIX B COST BASIS

This section presents the basis for unit costs used to develop the conceptual cost estimates for the compliance alternatives. Cost estimates are conceptual in nature (+50%/-30%), and are intended to make comparisons between compliance options and to provide a preliminary indication of possible rate impacts. Consequently, these costs are pre-planning level and should not be viewed as final estimated costs for alternative implementation. Capital cost includes an allowance for engineering and construction management. It is assumed that adequate electrical power is available near the site. The cost estimates specifically do not include costs for the following:

- Obtaining land or easements.
- Surveying.
- Mobilization/demobilization for construction.
- Insurance and bonds

In general, unit costs are based on recent construction bids for similar work in the area; when possible, consultations with vendors or other suppliers; published construction and O&M cost data; and USEPA cost guidance. Unit costs used for the cost estimates are summarized in Table B.1.

Unit costs for pipeline components are based on 2008 RS Means Site Work & Landscape Cost Data. The number of borings and encasements and open cuts and encasements is estimated by counting the road, highway, railroad, stream, and river crossings for a conceptual routing of the pipeline. The number of air release valves is estimated by examining the land surface profile along the conceptual pipeline route. It is assumed that gate valves and flush valves would be installed, on average, every 5,000 feet along the pipeline. Pipeline cost estimates are based on the use of C-900 PVC pipe. Other pipe materials could be considered for more detailed development of attractive alternatives.

Pump station unit costs are based on experience with similar installations. The cost estimate for the pump stations include two pumps, station piping and valves, station electrical and instrumentation, minor site improvement, installation of a concrete pad, fence and building, and tools. The number of pump stations is based on calculations of pressure losses in the proposed pipeline for each alternative. Back-flow prevention is required in cases where pressure losses are negligible, and pump stations are not needed. Construction cost of a storage tank is based on consultations with vendors and 2008 RS Means Site Work & Landscape Cost Data.

Labor costs are estimated based on 2008 RS Means Site Work & Landscape Cost Data specific to the Lubbock County region.

1 Electrical power cost is estimated to be \$0.04 per kWh, as supplied by Xcel Energy. The  
2 annual cost for power to a pump station is calculated based on the pumping head and volume,  
3 and includes 11,800 kWh for pump building heating, cooling, and lighting, as recommended in  
4 USEPA publication, *Standardized Costs for Water Supply Distribution Systems* (1992).

5 In addition to the cost of electricity, pump stations have other maintenance costs. These  
6 costs cover: materials for minor repairs to keep the pumps operating; purchase of a  
7 maintenance vehicle, fuel costs, and vehicle maintenance costs; utilities; office supplies, small  
8 tools and equipment; and miscellaneous materials such as safety, clothing, chemicals, and  
9 paint. The non-power O&M costs are estimated based on the USEPA publication,  
10 *Standardized Costs for Water Supply Distribution Systems* (1992), which provides cost curves  
11 for O&M components. Costs from the 1992 report are adjusted to 2008 dollars based on the  
12 ENR construction cost index.

13 Pipeline maintenance costs include routine cleaning and flushing, as well as minor repairs  
14 to lines. The unit rate for pipeline maintenance is calculated based on the USEPA technical  
15 report, *Innovative and Alternate Technology Assessment Manual MCD 53* (1978). Costs from  
16 the 1978 report are adjusted to 2008 dollars based on the ENR construction cost index.

17 Storage tank maintenance costs include cleaning and renewal of interior lining and exterior  
18 coating. Unit costs for storage tank O&M are based on USEPA publication *Standardized Costs  
19 for Water Supply Distribution Systems* (1992). Costs from the 1992 report are adjusted to 2008  
20 dollars based on the ENR construction cost index.

21 The purchase price for point-of-use (POU) water treatment units is based on vendor price  
22 lists for treatment units, plus installation. O&M costs for POU treatment units are also based  
23 on vendor price lists. It is assumed that a yearly water sample would be analyzed for the  
24 contaminant of concern.

25 The purchase price for point-of-entry (POE) water treatment units is based on vendor price  
26 lists for treatment units, plus an allowance for installation, including a concrete pad and shed,  
27 piping modifications, and electrical connection. O&M costs for POE treatment units are also  
28 based on vendor price lists. It is assumed that a yearly water sample would be analyzed for the  
29 contaminant of concern.

30 Central treatment plant costs include pricing for buildings, utilities, and site work. Costs  
31 are based on pricing given in the various R.S. Means Construction Cost Data References, as  
32 well as prices obtained from similar work on other projects. Pricing for treatment equipment  
33 was obtained from vendors.

34 Well installation costs are based on 2008 RS Means Site Work & Landscape Cost Data.  
35 Well installation costs include drilling, a well pump, electrical and instrumentation installation,  
36 well finishing, piping, and water quality testing. O&M costs for water wells include power,  
37 materials, and labor. It is assumed that new wells located more than 1 mile from the intake  
38 point of an existing system would require a storage tank and pump station.

1 Purchase price for the treatment unit dispenser is based on vendor price lists, plus an  
2 allowance for installation at a centralized public location. The O&M costs are also based on  
3 vendor price lists. It is assumed that weekly water samples would be analyzed for the  
4 contaminant of concern.

5 Costs for bottled water delivery alternatives are based on consultation with vendors that  
6 deliver residential bottled water. The cost estimate includes an initial allowance for set-up of  
7 the program, and a yearly allowance for program administration.

8 The cost estimate for a public dispenser for trucked water includes the purchase price for a  
9 water truck and construction of a storage tank. Annual costs include labor for purchasing the  
10 water, picking up and delivering the water, truck maintenance, and water sampling and testing.  
11 It is assumed the water truck would be required to make one trip each week, and that chlorine  
12 residual would be determined for each truck load.

13

**Table B.1**  
**Summary of General Data**  
**City Of Wilson**  
**1530003**  
**General PWS Information**

<b>Service Population</b>	532	<b>Number of Connections</b>	212
<b>Total PWS Daily Water Usage</b>	0.05 (mgd)	<b>Source</b>	Site visit list

**Unit Cost Data**

General Items	Unit	Unit Cost	Central Treatment Unit Costs	Unit	Unit Cost
Treated water purchase cost	<i>See alternative</i>		<b>General</b>		
Water purchase cost (trucked)	\$/1,000 gals	\$ 3.25	Site preparation	acre	\$ 4,000
Contingency	20%	n/a	Slab	CY	\$ 1,000
Engineering & Constr. Management	25%	n/a	Building	SF	\$ 60
Procurement/admin (POU/POE)	20%	n/a	Building electrical	SF	\$ 8.00
			Building plumbing	SF	\$ 8.00
			Heating and ventilation	SF	\$ 7.00
			Fence	LF	\$ 15
			Paving	SF	\$ 2.00
<b>Pipeline Unit Costs</b>	<b>Unit</b>	<b>Unit Cost</b>	<b>General O&amp;M</b>		
PVC water line, Class 200, 04"	LF	\$ 12	Building power	kwh/yr	\$ 0.038
Bore and encasement, 10"	LF	\$ 240	Equipment power	kwh/yr	\$ 0.038
Open cut and encasement, 10"	LF	\$ 130	Labor, O&M	hr	\$ 40
Gate valve and box, 04"	EA	\$ 710	Analyses	test	\$ 200
Air valve	EA	\$ 2,050			
Flush valve	EA	\$ 1,025	<b>Reject Pond</b>		
Metal detectable tape	LF	\$ 2.00	Reject pond, excavation	CYD	\$ 3
			Reject pond, compacted fill	CYD	\$ 7
Bore and encasement, length	Feet	200	Reject pond, lining	SF	\$ 1.50
Open cut and encasement, length	Feet	50	Reject pond, vegetation	SY	\$ 1.50
			Reject pond, access road	LF	\$ 30
			Reject water haulage truck	EA	\$ 100,000
<b>Pump Station Unit Costs</b>	<b>Unit</b>	<b>Unit Cost</b>	<b>Reverse Osmosis</b>		
Pump	EA	\$ 8,000	Electrical	JOB	\$ 40,000
Pump Station Piping, 04"	EA	\$ 550	Piping	JOB	\$ 20,000
Gate valve, 04"	EA	\$ 710	RO package plant	UNIT	\$ 210,000
Check valve, 04"	EA	\$ 755	Transfer pumps (5 hp)	EA	\$ 5,000
Electrical/Instrumentation	EA	\$ 10,250	Permeate tank	gal	\$ 3
Site work	EA	\$ 2,560	RO materials and chemicals	kgal	\$ 0.75
Building pad	EA	\$ 5,125	RO chemicals	year	\$ 2,000
Pump Building	EA	\$ 10,250	Backwash disposal mileage cost	miles	\$ 1.50
Fence	EA	\$ 6,150	Backwash disposal fee	1,000 gal/yr	\$ 5.00
Tools	EA	\$ 1,025			
5,000 gal feed tank	EA	\$ 10,000	<b>EDR</b>		
Backflow preventer, 4"	EA	\$ 2,295	Electrical	JOB	\$ 50,000
Backflow Testing/Certification	EA	\$ 105	Piping	JOB	\$ 20,000
			Product storage tank	gal	\$ 3.00
<b>Well Installation Unit Costs</b>	<b>Unit</b>	<b>Unit Cost</b>	EDR package plant	UNIT	\$ 270,000
Well installation	<i>See alternative</i>		EDR materials- maintenance	kgal	\$ 0.58
Water quality testing	EA	\$ 1,280	EDR chemicals	kgal	\$ 0.40
5HP Well Pump	EA	\$ 2,750	Backwash disposal mileage cost	miles	\$ 1.50
Well electrical/instrumentation	EA	\$ 5,635	Backwash disposal fee	1,000 gal/yr	\$ 5.00
Well cover and base	EA	\$ 3,075	Transfer pumps (5 hp)	EA	\$ 5,000
Piping	EA	\$ 3,075			
30,000 gal ground storage tank	EA	\$ 40,000			
Electrical Power	\$/kWH	\$ 0.038			
Building Power	kWH	11,800			
Labor	\$/hr	\$ 60			
Materials	EA	\$ 1,540			
Transmission main O&M	\$/mile	\$ 275			
Tank O&M	EA	\$ 1,025			
<b>POU/POE Unit Costs</b>					
POU treatment unit purchase	EA	\$ 615			
POU treatment unit installation	EA	\$ 155			
POE treatment unit purchase	EA	\$ 5,125			
POE - pad and shed, per unit	EA	\$ 2,050			
POE - piping connection, per unit	EA	\$ 1,025			
POE - electrical hook-up, per unit	EA	\$ 1,025			
POU Treatment O&M, per unit	\$/year	\$ 230			
POE Treatment O&M, per unit	\$/year	\$ 1,540			
Treatment analysis	\$/year	\$ 205			
POU/POE labor support	\$/hr	\$ 40			
<b>Dispenser/Bottled Water Unit Costs</b>					
POE-Treatment unit purchase	EA	\$ 7,175			
POE-Treatment unit installation	EA	\$ 5,125			
Treatment unit O&M	EA	\$ 2,050			
Administrative labor	hr	\$ 45			
Bottled water cost (inc. delivery)	gallon	\$ 1.25			
Water use, per capita per day	gpcd	1.0			
Bottled water program materials	EA	\$ 5,125			
5,000 gal ground storage tank	EA	\$ 10,000			
Site improvements	EA	\$ 3,075			
Potable water truck	EA	\$ 75,000			
Water analysis, per sample	EA	\$ 205			
Potable water truck O&M costs	\$/mile	\$ 3.00			

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## **APPENDIX C COMPLIANCE ALTERNATIVE CONCEPTUAL COST ESTIMATES**

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This appendix presents the conceptual cost estimates developed for the compliance alternatives. The conceptual cost estimates are given in Tables C.1 through C.11. The cost estimates are conceptual in nature (+50%/-30%), and are intended for making comparisons between compliance options and to provide a preliminary indication of possible water rate impacts. Consequently, these costs are pre-planning level and should not be viewed as final estimated costs for alternative implementation.

**Table C.1**

**PWS Name** *City Of Wilson*  
**Alternative Name** *Purchase Water from CRMWA Pipeline*  
**Alternative Number** *WS-1*

**Distance from Alternative to PWS (along pipe)** 3.4 miles  
**Total PWS annual water usage** 18,250 MG  
**Treated water purchase cost** \$ 1.32 per 1,000 gals  
**Pump Stations needed w/ 1 feed tank each** 1  
**On site storage tanks / pump sets needed** 0

**Capital Costs**

Cost Item	Quantity	Unit	Unit Cost	Total Cost
<i>Pipeline Construction</i>				
Number of Crossings, bore	1	n/a	n/a	n/a
Number of Crossings, open cut	10	n/a	n/a	n/a
PVC water line, Class 200, 04"	18,021	LF	\$ 12	\$ 216,252
Bore and encasement, 10"	200	LF	\$ 240	\$ 48,000
Open cut and encasement, 10"	500	LF	\$ 130	\$ 65,000
Gate valve and box, 04"	4	EA	\$ 710	\$ 2,559
Air valve	6	EA	\$ 2,050	\$ 12,300
Flush valve	4	EA	\$ 1,025	\$ 3,694
Metal detectable tape	18,021	LF	\$ 2	\$ 36,042
<b>Subtotal</b>				<b>\$ 383,847</b>

*Pump Station(s) Installation*

Pump	2	EA	\$ 8,000	\$ 16,000
Pump Station Piping, 04"	1	EA	\$ 550	\$ 550
Gate valve, 04"	4	EA	\$ 710	\$ 2,840
Check valve, 04"	2	EA	\$ 755	\$ 1,510
Electrical/Instrumentation	1	EA	\$ 10,250	\$ 10,250
Site work	1	EA	\$ 2,560	\$ 2,560
Building pad	1	EA	\$ 5,125	\$ 5,125
Pump Building	1	EA	\$ 10,250	\$ 10,250
Fence	1	EA	\$ 6,150	\$ 6,150
Tools	1	EA	\$ 1,025	\$ 1,025
5,000 gal feed tank	1	EA	\$ 10,000	\$ 10,000
30,000 gal ground storage tank	-	EA	\$ 40,000	\$ -
Backflow Preventor	0	EA	\$ 2,295	\$ -
<b>Subtotal</b>				<b>\$ 66,260</b>

**Subtotal of Component Costs** \$ 450,107

Contingency 20% \$ 90,021  
 Design & Constr Management 25% \$ 112,527

**TOTAL CAPITAL COSTS** **\$ 652,656**

**Annual Operations and Maintenance Costs**

Cost Item	Quantity	Unit	Unit Cost	Total Cost
<i>Pipeline O&amp;M</i>				
Pipeline O&M	3.4	mile	\$ 275	\$ 939
<b>Subtotal</b>				<b>\$ 939</b>
<i>Water Purchase Cost</i>				
From PWS	18,250	1,000 gal	\$ 1.32	\$ 24,090
<b>Subtotal</b>				<b>\$ 24,090</b>

*Pump Station(s) O&M*

Building Power	11,800	kWH	\$ 0.038	\$ 448
Pump Power	19,727	kWH	\$ 0.038	\$ 750
Materials	1	EA	\$ 1,540	\$ 1,540
Labor	365	Hrs	\$ 60.00	\$ 21,900
Tank O&M	-	EA	\$ 1,025	\$ -
Backflow Test/Cert	0	EA	\$ 105	\$ -
<b>Subtotal</b>				<b>\$ 24,638</b>

*O&M Credit for Existing Well Closure*

Pump power	15,801	kWH	\$ 0.038	\$ (600)
Well O&M matl	1	EA	\$ 1,540	\$ (1,540)
Well O&M labor	180	Hrs	\$ 60	\$ (10,800)
<b>Subtotal</b>				<b>\$ (12,940)</b>

**TOTAL ANNUAL O&M COSTS** **\$ 36,726**

**Table C.2**

**PWS Name** *City Of Wilson*  
**Alternative Name** *New Well at 10 Miles*  
**Alternative Number** *WS-2*

**Distance from PWS to new well location** 10.0 miles  
**Estimated well depth** 300 feet  
**Number of wells required** 1  
**Well installation cost (location specific)** \$150.5 per foot  
**Pump Stations needed w/ 1 feed tank each** 3  
**On site storage tanks / pump sets needed** 0

**Capital Costs**

Cost Item	Quantity	Unit	Unit Cost	Total Cost
<i>Pipeline Construction</i>				
Number of Crossings, bore	3	n/a	n/a	n/a
Number of Crossings, open cut	29	n/a	n/a	n/a
PVC water line, Class 200, 04"	52,800	LF	\$ 12	\$ 633,600
Bore and encasement, 10"	600	LF	\$ 240	\$ 144,000
Open cut and encasement, 10"	1,450	LF	\$ 130	\$ 188,500
Gate valve and box, 04"	11	EA	\$ 710	\$ 7,498
Air valve	18	EA	\$ 2,050	\$ 36,900
Flush valve	11	EA	\$ 1,025	\$ 10,824
Metal detectable tape	52,800	LF	\$ 2	\$ 105,600
<b>Subtotal</b>				<b>\$ 1,126,922</b>

*Pump Station(s) Installation*

Pump	6	EA	\$ 8,000	\$ 48,000
Pump Station Piping, 04"	3	EA	\$ 550	\$ 1,650
Gate valve, 04"	12	EA	\$ 710	\$ 8,520
Check valve, 04"	6	EA	\$ 755	\$ 4,530
Electrical/Instrumentation	3	EA	\$ 10,250	\$ 30,750
Site work	3	EA	\$ 2,560	\$ 7,680
Building pad	3	EA	\$ 5,125	\$ 15,375
Pump Building	3	EA	\$ 10,250	\$ 30,750
Fence	3	EA	\$ 6,150	\$ 18,450
Tools	3	EA	\$ 1,025	\$ 3,075
5,000 gal feed tank	3	EA	\$ 10,000	\$ 30,000
30,000 gal ground storage tank	-	EA	\$ 40,000	\$ -
<b>Subtotal</b>				<b>\$ 198,780</b>

*Well Installation*

Well installation	300	LF	\$ 150.5	\$ 45,150
Water quality testing	2	EA	\$ 1,280	\$ 2,560
Well pump	1	EA	\$ 2,750	\$ 2,750
Well electrical/instrumentation	1	EA	\$ 5,635	\$ 5,635
Well cover and base	1	EA	\$ 3,075	\$ 3,075
Piping	1	EA	\$ 3,075	\$ 3,075
<b>Subtotal</b>				<b>\$ 62,245</b>

**Subtotal of Component Costs** **\$ 1,387,947**

Contingency 20% \$ 277,589  
 Design & Constr Management 25% \$ 346,987

**TOTAL CAPITAL COSTS** **\$ 2,012,523**

**Annual Operations and Maintenance Costs**

Cost Item	Quantity	Unit	Unit Cost	Total Cost
<i>Pipeline O&amp;M</i>				
Pipeline O&M	10.0	mile	\$ 275	\$ 2,750
<b>Subtotal</b>				<b>\$ 2,750</b>

*Pump Station(s) O&M*

Building Power	35,400	kWH	\$ 0.038	\$ 1,345
Pump Power	57,798	kWH	\$ 0.038	\$ 2,196
Materials	3	EA	\$ 1,540	\$ 4,620
Labor	1,095	Hrs	\$ 60.00	\$ 65,700
Tank O&M	-	EA	\$ 1,025	\$ -
<b>Subtotal</b>				<b>\$ 73,862</b>

*Well O&M*

Pump power	40,447	kWH	\$ 0.038	\$ 1,537
Well O&M matl	1	EA	\$ 1,540	\$ 1,540
Well O&M labor	180	Hrs	\$ 60	\$ 10,800
<b>Subtotal</b>				<b>\$ 13,877</b>

*O&M Credit for Existing Well Closure*

Pump power	15,801	kWH	\$ 0.038	\$ (600)
Well O&M matl	1	EA	\$ 1,540	\$ (1,540)
Well O&M labor	180	Hrs	\$ 60	\$ (10,800)
<b>Subtotal</b>				<b>\$ (12,940)</b>

**TOTAL ANNUAL O&M COSTS** **\$ 77,548**

**Table C.3**

**PWS Name** *City Of Wilson*  
**Alternative Name** *New Well at 5 Miles*  
**Alternative Number** *WS-3*

**Distance from PWS to new well location** 5.0 miles  
**Estimated well depth** 300 feet  
**Number of wells required** 1  
**Well installation cost (location specific)** \$150.5 per foot  
**Pump Stations needed w/ 1 feed tank each** 2  
**On site storage tanks / pump sets needed** 0

**Capital Costs**

Cost Item	Quantity	Unit	Unit Cost	Total Cost
<i>Pipeline Construction</i>				
Number of Crossings, bore	1	n/a	n/a	n/a
Number of Crossings, open cut	15	n/a	n/a	n/a
PVC water line, Class 200, 04"	26,400	LF	\$ 12	\$ 316,800
Bore and encasement, 10"	200	LF	\$ 240	\$ 48,000
Open cut and encasement, 10"	750	LF	\$ 130	\$ 97,500
Gate valve and box, 04"	5	EA	\$ 710	\$ 3,749
Air valve	9	EA	\$ 2,050	\$ 18,450
Flush valve	5	EA	\$ 1,025	\$ 5,412
Metal detectable tape	26,400	LF	\$ 2	\$ 52,800
<b>Subtotal</b>				<b>\$ 542,711</b>

*Pump Station(s) Installation*

Pump	4	EA	\$ 8,000	\$ 32,000
Pump Station Piping, 04"	2	EA	\$ 550	\$ 1,100
Gate valve, 04"	8	EA	\$ 710	\$ 5,680
Check valve, 04"	4	EA	\$ 755	\$ 3,020
Electrical/Instrumentation	2	EA	\$ 10,250	\$ 20,500
Site work	2	EA	\$ 2,560	\$ 5,120
Building pad	2	EA	\$ 5,125	\$ 10,250
Pump Building	2	EA	\$ 10,250	\$ 20,500
Fence	2	EA	\$ 6,150	\$ 12,300
Tools	2	EA	\$ 1,025	\$ 2,050
5,000 gal feed tank	2	EA	\$ 10,000	\$ 20,000
30,000 gal ground storage tank	-	EA	\$ 40,000	\$ -
<b>Subtotal</b>				<b>\$ 132,520</b>

*Well Installation*

Well installation	300	LF	\$ 150.5	\$ 45,150
Water quality testing	2	EA	\$ 1,280	\$ 2,560
Well pump	1	EA	\$ 2,750	\$ 2,750
Well electrical/instrumentation	1	EA	\$ 5,635	\$ 5,635
Well cover and base	1	EA	\$ 3,075	\$ 3,075
Piping	1	EA	\$ 3,075	\$ 3,075
<b>Subtotal</b>				<b>\$ 62,245</b>

**Subtotal of Component Costs** **\$ 737,476**

Contingency 20% \$ 147,495  
 Design & Constr Management 25% \$ 184,369

**TOTAL CAPITAL COSTS** **\$ 1,069,340**

**Annual Operations and Maintenance Costs**

Cost Item	Quantity	Unit	Unit Cost	Total Cost
<i>Pipeline O&amp;M</i>				
Pipeline O&M	5.0	mile	\$ 275	\$ 1,375
<b>Subtotal</b>				<b>\$ 1,375</b>

*Pump Station(s) O&M*

Building Power	23,600	kWH	\$ 0.038	\$ 897
Pump Power	28,899	kWH	\$ 0.038	\$ 1,098
Materials	2	EA	\$ 1,540	\$ 3,080
Labor	730	Hrs	\$ 60.00	\$ 43,800
Tank O&M	-	EA	\$ 1,025	\$ -
<b>Subtotal</b>				<b>\$ 48,875</b>

*Well O&M*

Pump power	40,447	kWH	\$ 0.038	\$ 1,537
Well O&M matl	1	EA	\$ 1,540	\$ 1,540
Well O&M labor	180	Hrs	\$ 60	\$ 10,800
<b>Subtotal</b>				<b>\$ 13,877</b>

*O&M Credit for Existing Well Closure*

Pump power	15,801	kWH	\$ 0.038	\$ (600)
Well O&M matl	1	EA	\$ 1,540	\$ (1,540)
Well O&M labor	180	Hrs	\$ 60	\$ (10,800)
<b>Subtotal</b>				<b>\$ (12,940)</b>

**TOTAL ANNUAL O&M COSTS** **\$ 51,187**

**Table C.4**

**PWS Name** *City Of Wilson*  
**Alternative Name** *New Well at 1 Mile*  
**Alternative Number** *WS-4*

**Distance from PWS to new well location** 1.0 miles  
**Estimated well depth** 300 feet  
**Number of wells required** 1  
**Well installation cost (location specific)** \$150.5 per foot  
**Pump Stations needed w/ 1 feed tank each** 0  
**On site storage tanks / pump sets needed** 0

**Capital Costs**

Cost Item	Quantity	Unit	Unit Cost	Total Cost
<i>Pipeline Construction</i>				
Number of Crossings, bore	-	n/a	n/a	n/a
Number of Crossings, open cut	3	n/a	n/a	n/a
PVC water line, Class 200, 04"	5,280	LF	\$ 12	\$ 63,360
Bore and encasement, 10"	-	LF	\$ 240	\$ -
Open cut and encasement, 10"	150	LF	\$ 130	\$ 19,500
Gate valve and box, 04"	1	EA	\$ 710	\$ 750
Air valve	2	EA	\$ 2,050	\$ 4,100
Flush valve	1	EA	\$ 1,025	\$ 1,082
Metal detectable tape	5,280	LF	\$ 2	\$ 10,560
<b>Subtotal</b>				<b>\$ 99,352</b>

*Pump Station(s) Installation*

Pump	-	EA	\$ 8,000	\$ -
Pump Station Piping, 04"	-	EA	\$ 550	\$ -
Gate valve, 04"	-	EA	\$ 710	\$ -
Check valve, 04"	-	EA	\$ 755	\$ -
Electrical/Instrumentation	-	EA	\$ 10,250	\$ -
Site work	-	EA	\$ 2,560	\$ -
Building pad	-	EA	\$ 5,125	\$ -
Pump Building	-	EA	\$ 10,250	\$ -
Fence	-	EA	\$ 6,150	\$ -
Tools	-	EA	\$ 1,025	\$ -
5,000 gal feed tank	-	EA	\$ 10,000	\$ -
30,000 gal ground storage tank	-	EA	\$ 40,000	\$ -
<b>Subtotal</b>				<b>\$ -</b>

*Well Installation*

Well installation	300	LF	\$ 150.5	\$ 45,150
Water quality testing	2	EA	\$ 1,280	\$ 2,560
Well pump	1	EA	\$ 2,750	\$ 2,750
Well electrical/instrumentation	1	EA	\$ 5,635	\$ 5,635
Well cover and base	1	EA	\$ 3,075	\$ 3,075
Piping	1	EA	\$ 3,075	\$ 3,075
<b>Subtotal</b>				<b>\$ 62,245</b>

**Subtotal of Component Costs** **\$ 161,597**

Contingency 20% \$ 32,319  
 Design & Constr Management 25% \$ 40,399

**TOTAL CAPITAL COSTS** **\$ 234,316**

**Annual Operations and Maintenance Costs**

Cost Item	Quantity	Unit	Unit Cost	Total Cost
<i>Pipeline O&amp;M</i>				
Pipeline O&M	1.0	mile	\$ 275	\$ 275
<b>Subtotal</b>				<b>\$ 275</b>

*Pump Station(s) O&M*

Building Power	-	kWH	\$ 0.038	\$ -
Pump Power	-	kWH	\$ 0.038	\$ -
Materials	-	EA	\$ 1,540	\$ -
Labor	-	Hrs	\$ 60.00	\$ -
Tank O&M	-	EA	\$ 1,025	\$ -
<b>Subtotal</b>				<b>\$ -</b>

*Well O&M*

Pump power	40,447	kWH	\$ 0.038	\$ 1,537
Well O&M matl	1	EA	\$ 1,540	\$ 1,540
Well O&M labor	180	Hrs	\$ 60	\$ 10,800
<b>Subtotal</b>				<b>\$ 13,877</b>

*O&M Credit for Existing Well Closure*

Pump power	15,801	kWH	\$ 0.038	\$ (600)
Well O&M matl	1	EA	\$ 1,540	\$ (1,540)
Well O&M labor	180	Hrs	\$ 60	\$ (10,800)
<b>Subtotal</b>				<b>\$ (12,940)</b>

**TOTAL ANNUAL O&M COSTS** **\$ 1,212**

**Table C.5**

**PWS Name** *City Of Wilson*  
**Alternative Name** *Central Treatment - Reverse Osmosis*  
**Alternative Number** *WS-5*

**Capital Costs**

Cost Item	Quantity	Unit	Unit Cost	Total Cost
<i>Reverse Osmosis Unit Purchase/Installation</i>				
Site preparation	0.80	acre	\$ 4,000	\$ 3,200
Slab	47	CY	\$ 1,000	\$ 47,000
Building	938	SF	\$ 60	\$ 56,280
Building electrical	938	SF	\$ 8	\$ 7,504
Building plumbing	938	SF	\$ 8	\$ 7,504
Heating and ventilation	938	SF	\$ 7	\$ 6,566
Fence	600	LF	\$ 15	\$ 9,000
Paving	3,500	SF	\$ 2	\$ 7,000
Electrical	1	JOB	\$ 40,000	\$ 40,000
Piping	1	JOB	\$ 20,000	\$ 20,000
Reverse osmosis package including:				
High pressure pumps - 20 hp				
Cartridge filters and vessels				
RO membranes and vessels				
Control system				
Chemical feed systems				
Freight cost				
Vendor start-up services	1	UNIT	\$ 210,000	\$ 210,000
Transfer pumps	2	EA	\$ 5,000	\$ 10,000
Permeate tank	-	gal	\$ 3	\$ -
Feed Tank	15,000	gal	\$ 3	\$ 45,000
Brine Pipeline to Sewer	1	EA	\$ 35,000	\$ 35,000
<b>Subtotal of Design/Construction Costs</b>				<b>\$ 504,054</b>
Contingency	20%		\$	100,811
Design & Constr Management	25%		\$	126,014

**TOTAL CAPITAL COSTS** **\$ 730,878**

**Annual Operations and Maintenance Costs**

Cost Item	Quantity	Unit	Unit Cost	Total Cost
<i>Reverse Osmosis Unit O&amp;M</i>				
Building Power	8,500	kwh/yr	\$ 0.038	\$ 323
Equipment power	111,000	kwh/yr	\$ 0.038	\$ 4,218
Labor	1,000	hrs/yr	\$ 40	\$ 40,000
RO materials and Chemicals	18,200	kgal	\$ 0.75	\$ 13,650
Analyses	24	test	\$ 200	\$ 4,800
<b>Subtotal</b>				<b>\$ 62,991</b>
<i>Backwash Disposal</i>				
Backwash disposal fee	6,079	kgal/yr	\$ 5.00	\$ 30,397
<b>Subtotal</b>				<b>\$ 30,397</b>

**TOTAL ANNUAL O&M COSTS** **\$ 93,388**

**Table C.6**

**PWS Name** *City Of Wilson*  
**Alternative Name** *Central Treatment - Electro-dialysis Reversal*  
**Alternative Number** *WS-6*

**Capital Costs**

Cost Item	Quantity	Unit	Unit Cost	Total Cost
<i>Reverse Osmosis Unit Purchase/Installation</i>				
Site preparation	0.60	acre	\$ 4,000	\$ 2,400
Slab	40	CY	\$ 1,000	\$ 40,000
Building	800	SF	\$ 60	\$ 48,000
Building electrical	800	SF	\$ 8	\$ 6,400
Building plumbing	800	SF	\$ 8	\$ 6,400
Heating and ventilation	800	SF	\$ 7	\$ 5,600
Fence	600	LF	\$ 15	\$ 9,000
Paving	3,000	SF	\$ 2	\$ 6,000
Electrical	1	JOB	\$ 50,000	\$ 50,000
Piping	1	JOB	\$ 20,000	\$ 20,000
EDR package including:				
Feed and concentrate pumps				
Cartridge filters and vessels				
EDR membrane stacks				
Electrical module				
Chemical feed systems				
Freight cost				
Vendor start-up services	1	UNIT	\$ 270,000	\$ 270,000
Transfer pumps	2	EA	\$ 5,000	\$ 10,000
Permeate tank	-	gal	\$ 3.00	\$ -
Feed Tank	15,000	gal	\$ 3.00	\$ 45,000
Brine Pipeline to Sewer	1	EA	\$ 35,000	\$ 35,000
<b>Subtotal of Design/Construction Costs</b>				<b>\$ 553,800</b>
Contingency	20%		\$	110,760
Design & Constr Management	25%		\$	138,450

**TOTAL CAPITAL COSTS** **\$ 803,010**

**Annual Operations and Maintenance Costs**

Cost Item	Quantity	Unit	Unit Cost	Total Cost
<i>EDR Unit O&amp;M</i>				
Building Power	7,500	kwh/yr	\$ 0.038	\$ 285
Equipment power	140,000	kwh/yr	\$ 0.038	\$ 5,320
Labor	1,000	hrs/yr	\$ 40	\$ 40,000
Materials - maintenance	18,200	kgal	\$ 0.58	\$ 10,556
Chemicals	18,200	kgal	\$ 0.40	\$ 7,280
Analyses	24	test	\$ 200	\$ 4,800
<b>Subtotal</b>				<b>\$ 68,241</b>
<i>Backwash Disposal</i>				
Backwash disposal fee	4,560	kgal/yr	\$ 5.00	\$ 22,798
<b>Subtotal</b>				<b>\$ 22,798</b>

**TOTAL ANNUAL O&M COSTS** **\$ 91,039**

## Table C.7

**PWS Name** *City Of Wilson*  
**Alternative Name** *Point-of-Use Treatment*  
**Alternative Number** *WS-7*

**Number of Connections for POU Unit Installation** 212 connections

### Capital Costs

Cost Item	Quantity	Unit	Unit Cost	Total Cost
<i>POU-Treatment - Purchase/Installation</i>				
POU treatment unit purchase	212	EA	\$ 615	\$ 130,380
POU treatment unit installation	212	EA	\$ 155	\$ 32,860
<b>Subtotal</b>				<b>\$ 163,240</b>
<b>Subtotal of Component Costs</b>				<b>\$ 163,240</b>
Contingency	20%		\$	32,648
Design & Constr Management	25%		\$	40,810
Procurement & Administration	20%		\$	32,648
<b>TOTAL CAPITAL COSTS</b>				<b>\$ 269,346</b>

### Annual Operations and Maintenance Costs

Cost Item	Quantity	Unit	Unit Cost	Total Cost
<i>O&amp;M</i>				
POU materials, per unit	212	EA	\$ 230	\$ 48,760
Contaminant analysis, 1/yr per unit	212	EA	\$ 205	\$ 43,460
Program labor, 10 hrs/unit	2,120	hrs	\$ 40	\$ 84,800
<b>Subtotal</b>				<b>\$ 177,020</b>
<b>TOTAL ANNUAL O&amp;M COSTS</b>				<b>\$ 177,020</b>

## Table C.8

**PWS Name** *City Of Wilson*  
**Alternative Name** *Point-of-Entry Treatment*  
**Alternative Number** *WS-8*

Number of Connections for POE Unit Installation 212 connections

### Capital Costs

Cost Item	Quantity	Unit	Unit Cost	Total Cost
<i>POE-Treatment - Purchase/Installat</i>				
POE treatment unit purchase	212	EA	\$ 5,125	\$ 1,086,500
Pad and shed, per unit	212	EA	\$ 2,050	\$ 434,600
Piping connection, per unit	212	EA	\$ 1,025	\$ 217,300
Electrical hook-up, per unit	212	EA	\$ 1,025	\$ 217,300
<b>Subtotal</b>				<b>\$ 1,955,700</b>

**Subtotal of Component Costs \$ 1,955,700**

Contingency	20%	\$ 391,140
Design & Constr Management	25%	\$ 488,925
Procurement & Administration	20%	\$ 391,140

**TOTAL CAPITAL COSTS \$ 3,226,905**

### Annual Operations and Maintenance Costs

Cost Item	Quantity	Unit	Unit Cost	Total Cost
<i>O&amp;M</i>				
POE materials, per unit	212	EA	\$ 1,540	\$ 326,480
Contaminant analysis, 1/yr per unit	212	EA	\$ 205	\$ 43,460
Program labor, 10 hrs/unit	2,120	hrs	\$ 40	\$ 84,800
<b>Subtotal</b>				<b>\$ 454,740</b>

**TOTAL ANNUAL O&M COSTS \$ 454,740**

## Table C.9

**PWS Name** *City Of Wilson*  
**Alternative Name** *Public Dispenser for Treated Drinking Water*  
**Alternative Number** *WS-9*

Number of Treatment Units Recommended 2

### Capital Costs

Cost Item	Quantity	Unit	Unit Cost	Total Cost
<i>Public Dispenser Unit Installation</i>				
POE-Treatment unit(s)	2	EA	\$ 7,175	\$ 14,350
Unit installation costs	2	EA	\$ 5,125	\$ 10,250
<b>Subtotal</b>				<b>\$ 24,600</b>
<b>Subtotal of Component Costs</b>				<b>\$ 24,600</b>
Contingency	20%		\$	4,920
Design & Constr Management	25%		\$	6,150
<b>TOTAL CAPITAL COSTS</b>				<b>35,670</b>

### Annual Operations and Maintenance Costs

Cost Item	Quantity	Unit	Unit Cost	Total Cost
<i>Program Operation</i>				
Treatment unit O&M, 1 per unit	2	EA	\$ 2,050	\$ 4,100
Contaminant analysis, 1/wk per u	104	EA	\$ 205	\$ 21,320
Sampling/reporting, 1 hr/day	730	HRS	\$ 60	\$ 43,800
<b>Subtotal</b>				<b>\$ 69,220</b>
<b>TOTAL ANNUAL O&amp;M COSTS</b>				<b>\$ 69,220</b>

## Table C.10

**PWS Name** *City Of Wilson*  
**Alternative Name** *Supply Bottled Water to 100% of Population*  
**Alternative Number** *WS-10*

**Service Population** 532  
**Percentage of population requiring supply** 100%  
**Water consumption per person** 1.00 gpcd  
**Calculated annual potable water needs** 194,180 gallons

### Capital Costs

Cost Item	Quantity	Unit	Unit Cost	Total Cost
<i>Program Implementation</i>				
Initial program set-up	500	hours	\$ 45	\$ 22,500
<b>Subtotal</b>				<b>\$ 22,500</b>
<b>Subtotal of Component Costs</b>				<b>\$ 22,500</b>
Contingency	20%			\$ 4,500
<b>TOTAL CAPITAL COSTS</b>				<b>\$ 27,000</b>

### Annual Operations and Maintenance Costs

Cost Item	Quantity	Unit	Unit Cost	Total Cost
<i>Program Operation</i>				
Water purchase costs	194,180	gals	\$ 1.25	\$ 242,725
Program admin, 9 hrs/wk	468	hours	\$ 45	\$ 21,060
Program materials	1	EA	\$ 5,125	\$ 5,125
<b>Subtotal</b>				<b>\$ 268,910</b>
<b>TOTAL ANNUAL O&amp;M COSTS</b>				<b>\$ 268,910</b>

### Table C.11

**PWS Name** *City Of Wilson*  
**Alternative Name** *Central Trucked Drinking Water*  
**Alternative Number** *WS-11*

**Service Population** 532  
**Percentage of population requiring supply** 100%  
**Water consumption per person** 1.00 gpcd  
**Calculated annual potable water needs** 194,180 gallons  
**Travel distance to compliant water source** 10 miles

#### Capital Costs

Cost Item	Quantity	Unit	Unit Cost	Total Cost
<i>Storage Tank Installation</i>				
5,000 gal ground storage tank	1	EA	\$ 10,000	\$ 10,000
Site improvements	1	EA	\$ 3,075	\$ 3,075
Potable water truck	1	EA	\$ 75,000	\$ 75,000
<b>Subtotal</b>				<b>\$ 88,075</b>
<b>Subtotal of Component Costs</b>				<b>\$ 88,075</b>
Contingency	20%		\$	17,615
Design & Constr Management	25%		\$	22,019
<b>TOTAL CAPITAL COSTS</b>				<b>\$ 127,709</b>

#### Annual Operations and Maintenance Costs

Cost Item	Quantity	Unit	Unit Cost	Total Cost
<i>Program Operation</i>				
Water delivery labor, 4 hrs/wk	208	hrs	\$ 60	\$ 12,480
Truck operation, 1 round trip/wk	1,009	miles	\$ 3.00	\$ 3,026
Water purchase	194	1,000 gals	\$ 3.25	\$ 631
Water testing, 1 test/wk	52	EA	\$ 205	\$ 10,660
Sampling/reporting, 2 hrs/wk	104	hrs	\$ 60	\$ 6,240
<b>Subtotal</b>				<b>\$ 33,037</b>
<b>TOTAL ANNUAL O&amp;M COSTS</b>				<b>\$ 33,037</b>

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**APPENDIX D  
EXAMPLE FINANCIAL MODEL**

Appendix D  
General Inputs

City of Wilson

Number of Alternatives 11 Selected from Results Sheet

Input Fields are Indicated by:

<b>General Inputs</b>		
Implementation Year	2009	
Months of Working Capital	0	
Depreciation	\$ -	
Percent of Depreciation for Replacement Fund	0%	
Allow Negative Cash Balance (yes or no)	No	
Median Household Income	\$ 30,278	City of Wilson
Median HH Income -- Texas	\$ 39,927	
Grant Funded Percentage	0%	Selected from Results
Capital Funded from Revenues	\$ -	
	Base Year	2007
	Growth/Escalation	
<b>Accounts &amp; Consumption</b>		
<b>Metered Residential Accounts</b>		
Number of Accounts	0.0%	212
Number of Bills Per Year		12
Annual Billed Consumption		18,250,000
Consumption per Account Per Pay Period	0.0%	7,174
Consumption Allowance in Rates		-
Total Allowance		-
Net Consumption Billed		18,250,000
Percentage Collected		100.0%
<b>Unmetered Residential Accounts</b>		
Number of Accounts	0.0%	0
Number of Bills Per Year		12
Percentage Collected		100.0%
<b>Metered Non-Residential Accounts</b>		
Number of Accounts	0.0%	0
Number of Bills Per Year		12
Non-Residential Consumption		-
Consumption per Account	0.0%	-
Consumption Allowance in Rates		-
Total Allowance		-
Net Consumption Billed		-
Percentage Collected		0.0%
<b>Unmetered Non-Residential Accounts</b>		
Number of Accounts	0.0%	0
Number of Bills Per Year		12
Percentage Collected		100.0%
<b>Water Purchase &amp; Production</b>		
Water Purchased (gallons)	0.0%	-
Average Cost Per Unit Purchased	0.0%	\$ -
Bulk Water Purchases	0.0%	\$ -
Water Production	0.0%	18,250,000
Unaccounted for Water		-
Percentage Unaccounted for Water		0.0%

Appendix D  
General Inputs

City of Wilson

Number of Alternatives

11

Selected from Results Sheet

Input Fields are Indicated by:

<b>Residential Rate Structure</b>	Allowance within Tier	
Estimated Average Water Rate (\$/1000gallons)	-	\$ 5.24
<b>Non-Residential Rate Structure</b>		
Estimated Average Water Rate (\$/1000gallons)	-	\$ -
<b>INITIAL YEAR EXPENDITURES</b>	Inflation	Initial Year
<b>Operating Expenditures:</b>		
Salaries & Benefits	0.0%	-
Contract Labor	0.0%	-
Water Purchases	0.0%	-
Chemicals, Treatment	0.0%	-
Utilities	0.0%	-
Repairs, Maintenance, Supplies	0.0%	-
Repairs	0.0%	-
Maintenance	0.0%	-
Supplies	0.0%	-
Administrative Expenses	0.0%	-
Accounting and Legal Fees	0.0%	-
Insurance	0.0%	-
Automotive and Travel	0.0%	-
Professional and Directors Fees	0.0%	-
Bad Debts	0.0%	-
Garbage Pick-up	0.0%	-
Miscellaneous	0.0%	-
Other 3	0.0%	95,649
Other 4	0.0%	-
Incremental O&M for Alternative	0.0%	-
<b>Total Operating Expenses</b>		<b>95,649</b>
<b>Non-Operating Income/Expenditures</b>		
Interest Income	0.0%	-
Other Income	0.0%	-
Other Expense	0.0%	-
Transfers In (Out)	0.0%	-
<b>Net Non-Operating</b>		<b>-</b>
<b>Esisting Debt Service</b>		
Bonds Payable, Less Current Maturities		\$ -
Bonds Payable, Current		\$ -
Interest Expense		\$ -







1 systems listed as “inactive” were also excluded because it was not easy to determine whether  
2 they were listed as inactive because of small size, or are truly inactive.

3       Once the active residential PWSs were identified, they were screened for the common  
4 contaminants in the area: arsenic, selenium, fluoride, nitrate, and uranium. Systems with  
5 concentrations of the identified contaminants greater than MCLs were deemed to have  
6 noncompliant water. It is important to note that this screening was not an official compliance  
7 determination, and a system’s compliance status determined from the screening may not  
8 coincide with a system’s actual compliance status. Discrepancies may result from the data  
9 available not being current, the use of simplified algorithms to give an indication of  
10 compliance, *etc.*

11       The PWSs identified with potential water quality compliance issues are shown in  
12 Table E.1, along with numbers of connections, the population served, and average daily  
13 consumption. For the LARS, the area has been divided into three separate subareas named  
14 LARS–Lubbock, LARS-Lamesa, and LARS-Brownfield. The PWSs, population, connections,  
15 and average daily consumptions for these subareas are shown in Tables E.2, E.3, and E.4.  
16 These systems are also shown in Figure E.1. As can be seen on the figure, these systems are  
17 generally located near Lubbock and south of Lubbock.

### 18 **E.1.3 Existing Drinking Water Supplies and Infrastructure**

19       PWSs in the area typically obtain drinking water from wells, purchase water from the City  
20 of Lubbock, or obtain water from the CRMWA, either as one of the 11 member cities or as  
21 customers of a member city. The City of Lubbock is a member city of the CRMWA and has  
22 the largest water system in the area. As well as getting water from the CRMWA, Lubbock  
23 obtains water from its own well field in Bailey County. The CRMWA provides surface water  
24 and groundwater via a pipeline from the north to a water treatment plant located at and  
25 operated by Lubbock, from which point the treated water is distributed via transmission mains  
26 to the seven member cities west and south of Lubbock. There are existing CRMWA pipelines  
27 that extend to the southeast and west and southwest from Lubbock. The approximate location  
28 and extent of these lines are shown in Figure E.1.

29       The CRMWA production is fully committed to the 11 member cities. In addition, the  
30 transmission mains from Lubbock to the other seven member cities are at capacity during the  
31 summer months. Therefore, the LARS scenario proposed here uses new wells for the water  
32 source and if existing pipeline infrastructure is used for water transmission, allowances are  
33 made to account for any pipeline capacity used.

## 34 **E.2 Description of the LARS**

35       Since existing water supplies and infrastructure do not have sufficient capacity available,  
36 and the existing infrastructure does not cover the entire area projected to be served by the  
37 LARS, the LARS needs to provide both a water source and a means of conveyance. To  
38 accomplish this, the LARS includes several groundwater treatment plants located near clusters  
39 of PWSs with water quality problems. The locations of these treatment plants include one near

1 the existing water treatment plant in Lubbock, one at Lamesa, and one at Brownfield  
2 (Figure E.2).

3 In addition to the groundwater treatment plants, new well fields would also be required to  
4 feed the groundwater treatment plants. The assumed water quality used to design each  
5 groundwater treatment plant is based on water quality data for PWSs near the proposed plant  
6 location. Groundwater treatment will be achieved using RO technology because, of the two  
7 technologies best suited for treating contaminants generally found in the water of the Ogallala-  
8 South aquifer (RO and EDR), RO is typically the most economical option.

9 The plant at Lubbock would tie into the Lubbock distribution system. The water would be  
10 passed through the Lubbock distribution system, and pipelines would be run from the Lubbock  
11 distribution system to the noncompliant PWSs around Lubbock. The location of the treatment  
12 plant, required new pipelines, and potential customers for the Lubbock component of the LARS  
13 are shown on Figure E.3.

14 The plant at Lamesa could tie into the Lubbock distribution system at Lamesa or could be  
15 independent. If tied into the Lamesa system, it could supplement Lamesa’s system to allow the  
16 non-compliant PWSs upstream of Lamesa to withdraw water without impacting existing  
17 customers between Lamesa and Lubbock. If not tied in, the system could serve PWSs outside  
18 the Lamesa area. The location of the treatment plant, required new pipelines, and potential  
19 customers for the Lamesa component of the LARS are shown on Figure E.4.

20 The plant at Brownfield could tie into the Brownfield distribution system at Brownfield or  
21 could be independent. If tied into the Brownfield system, it could supplement Lubbock’s  
22 system to allow the non-compliant PWSs upstream of Brownfield to withdraw water without  
23 impacting existing customers between Brownfield and Lubbock. If not tied in, the system  
24 could serve PWSs outside the Brownfield area. The location of the treatment plant, required  
25 new pipelines, and potential customers for the Brownfield component of the LARS are shown  
26 on Figure E.5.

27 Pipelines could be built to connect the CRMWA lines to the other noncompliant PWSs. In  
28 this way, the Lamesa and Brownfield groundwater treatment plants could provide enough  
29 drinking water to meet the demands of the systems at the ends of the CRMWA lines to offset  
30 water that would be taken out by noncompliant PWSs along the existing CRMWA lines.  
31 Connecting pipelines for the groundwater treatment plants and noncompliant PWSs to the  
32 existing City of Lubbock and CRMWA pipe systems reduces the need for added infrastructure  
33 to implement the regional solution, and would provide operational flexibility.

### 34 **E.3 Estimated Costs**

35 Costs to implement the LARS were estimated. This includes costs for new wells,  
36 pipelines, pump stations, and treatment plants. A conceptual design was developed for the  
37 main infrastructure components, and was used as the basis for estimating capital and O&M  
38 costs. The estimated capital and O&M costs for the major infrastructure components are  
39 summarized in Table E.5. The annualized costs of these components are also shown in

1 Table E.5, using a 6 percent discount rate and a 20-year period. Details of the capital costs for  
2 the three subareas are included in Tables E.6, E.7, and E.8.

3 Table E-9 presents an estimate of the cost of service to the LARS customers. If the  
4 customers were to bear the total capital and operating costs of the systems for their subarea or  
5 the system as a whole, the approximate monthly cost per connection would be as follows:

LARS-Lubbock:	\$97/month	\$1,163/year	3% of MHI
LARS-Lamesa:	\$233/month	\$2,794/year	7% of MHI
LARS-Brownfield:	\$190/month	\$2,281/year	6% of MHI
Combined:	\$173/month	\$2,079/year	5% of MHI

6 If the systems would be able to get 100 percent grant funding for the capital costs of  
7 constructing the system, the approximate monthly cost per connection would be as follows:

LARS-Lubbock:	\$43/month	\$519/year	1% of MHI
LARS-Lamesa:	\$61/month	\$732/year	2% of MHI
LARS-Brownfield:	\$80/month	\$962/year	3% of MHI
Combined:	\$61/month	\$738/year	2% of MHI

8 This then forms the approximate range of the cost of service for the customers (per  
9 connection) of a regional solution.

10 Increasing the coverage of the regional solution to include populations served by inactive  
11 PWSs or those that have private wells could have the effect of reducing treatment costs on a per  
12 gallon basis, but increasing the cost for distribution piping. Likewise, other sources of water  
13 with associated quality aspects would affect the cost, including surface water sources, better  
14 groundwater sources, and the use of reclaimed water, either for supplemental potable or non-  
15 potable uses. A more detailed assessment would be required to determine whether the overall  
16 effect would be an increase or decrease on the cost to the customers.

#### 17 **E.4 Conclusion**

18 A regional solution to serving non-compliant PWSs in the Lubbock area presents a  
19 potentially viable solution to an existing problem. If suitable groundwater can be found, a  
20 regional system could be implemented within a cost per connection range of \$61/month to  
21 \$173/month, with the actual cost depending on the source and costs of capital funds needed to  
22 build a regional system.

1        A Community Development Block Grant is one possible source of funding the capital  
2 costs for the regional solution. Community Development Block Grants are discussed further in  
3 Attachment E1.

4    **E.5   Tables and Figures**

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**Table E.1**  
**Active Residential Public Water Systems with Potential Water Quality Problems**  
**Lubbock Area Regional Solution**

<b>PWS ID #</b>	<b>PWS Name</b>	<b>Population</b>	<b>Connections</b>	<b>Avg. Daily Consumption (mgd)</b>	<b>County</b>
0170010	BORDEN COUNTY WATER SYSTEM	150	98	0.012	BORDEN
0580011	CITY OF ACKERLY	230	126	0.004	DAWSON
0580013	WELCH WATER SUPPLY CORP	354	115	0.035	DAWSON
0580025	KLONDIKE ISD	207	11	0.025	DAWSON
0830001	SEAGRAVES CITY OF	2396	931	0.344	GAINES
0830011	LOOP WATER SUPPLY CORP	300	113	0.040	GAINES
0830012	SEMINOLE CITY OF	5916	2540	1.410	GAINES
0850002	SOUTHLAND ISD	190	4	0.019	GARZA
1100004	ROPESVILLE CITY OF	517	196	0.094	HOCKLEY
1100010	SMYER CITY OF	480	180	0.051	HOCKLEY
1100011	WHITHARRAL WATER SUPPLY CORP	275	82	0.043	HOCKLEY
1100030	OPDYKE WEST WATER SUPPLY	140	63	0.018	HOCKLEY
1520005	WOLFFORTH CITY OF	3000	1150	0.439	LUBBOCK
1520009	BIG Q MOBILE HOME ESTATES	200	70	0.013	LUBBOCK
1520025	BUSTERS MOBILE HOME PARK	20	8	0.002	LUBBOCK
1520026	FAMILY COMMUNITY CENTER MHP	88	40	0.011	LUBBOCK
1520027	WAGON WHEEL MOBILE VILLAGE HOME PR	30	21	0.003	LUBBOCK
1520036	GREEN MOBILE HOME PARK	50	28	0.004	LUBBOCK
1520039	PECAN GROVE MOBILE HOME PARK	100	50	0.008	LUBBOCK
1520062	PLOTT ACRES	201	63	0.019	LUBBOCK
1520067	114TH STREET MOBILE HOME PARK	96	43	0.009	LUBBOCK
1520080	FRANKLIN WATER SERVICE COMPANY	152	64	0.011	LUBBOCK
1520094	TOWN NORTH VILLAGE WATER SYSTEM	330	117	0.031	LUBBOCK
1520106	COX ADDITION WATER SYSTEM	133	40	0.014	LUBBOCK
1520122	LUBBOCK COOPER ISD	1900	14	0.190	LUBBOCK
1520123	ROOSEVELT ISD	1600	11	0.048	LUBBOCK
1520149	WHORTON MOBILE HOME PARK	75	26	0.008	LUBBOCK
1520152	TOWN NORTH ESTATES	227	67	0.015	LUBBOCK
1520154	CHARLIE BROWNS LEARNING CENTER	47	3	0.005	LUBBOCK
1520155	COUNTRY SQUIRE MHP 2	75	16	0.008	LUBBOCK
1520156	ELM GROVE MOBILE HOME PARK	24	20	0.002	LUBBOCK
1520158	MILLER MOBILE HOME PARK	60	33	0.005	LUBBOCK
1520185	LUBBOCK RV PARK	133	100	0.009	LUBBOCK
1520188	CASEY ESTATES WATER	312	104	0.026	LUBBOCK
1520192	TERRELLS MOBILE HOME PARK	50	22	0.005	LUBBOCK
1520198	VALLEY ESTATES	70	36	0.007	LUBBOCK
1520199	WOLFFORTH PLACE	411	137	0.041	LUBBOCK
1520211	TEXIN ENTERPRISES	26	7	0.008	LUBBOCK
1520217	SOUTHWEST GARDEN WATER	375	125	0.028	LUBBOCK
1520223	PAUL COBB WATER SYSTEM	11	10	0.003	LUBBOCK
1520225	FAY BEN MOBILE HOME PARK	90	44	0.007	LUBBOCK
1520241	MANAGED CARE CENTER	40	5	0.003	LUBBOCK
1520247	COUNTRY VIEW MHP	76	23	0.004	LUBBOCK
1530001	ODONNELL CITY OF	1011	364	0.257	LYNN
1530003	WILSON CITY OF	532	212	0.050	LYNN
1530004	NEW HOME CITY OF	375	180	0.044	LYNN
1530005	GRASSLAND WATER SUPPLY CORP	85	27	0.008	LYNN
2230002	MEADOW CITY OF	547	230	0.138	TERRY
2230003	WELLMAN PUBLIC WATER SYSTEM	225	97	0.010	TERRY
<b>TOTALS</b>		<b>23,932</b>	<b>8,066</b>	<b>3.586</b>	

**Table E.2  
Public Water Systems associated with LARS-Lubbock Treatment Plant**

PWS ID #	PWS Name	Population	Connections	Avg. Daily Consumption (mgd)	County
0850002	SOUTHLAND ISD	190	4	0.019	GARZA
1100010	SMYER CITY OF	480	180	0.051	HOCKLEY
1100011	WHITHARRAL WATER SUPPLY CORP	275	82	0.043	HOCKLEY
1100030	OPDYKE WEST WATER SUPPLY	140	63	0.018	HOCKLEY
1520005	WOLFFORTH CITY OF	3000	1150	0.439	LUBBOCK
1520009	BIG Q MOBILE HOME ESTATES	200	70	0.013	LUBBOCK
1520025	BUSTERS MOBILE HOME PARK	20	8	0.002	LUBBOCK
1520026	FAMILY COMMUNITY CENTER MHP	88	40	0.011	LUBBOCK
1520027	WAGON WHEEL MOBILE VILLAGE HOME PR	30	21	0.003	LUBBOCK
1520036	GREEN MOBILE HOME PARK	50	28	0.004	LUBBOCK
1520039	PECAN GROVE MOBILE HOME PARK	100	50	0.008	LUBBOCK
1520062	PLOTT ACRES	201	63	0.019	LUBBOCK
1520067	114TH STREET MOBILE HOME PARK	96	43	0.009	LUBBOCK
1520080	FRANKLIN WATER SERVICE COMPANY	152	64	0.011	LUBBOCK
1520094	TOWN NORTH VILLAGE WATER SYSTEM	330	117	0.031	LUBBOCK
1520106	COX ADDITION WATER SYSTEM	133	40	0.014	LUBBOCK
1520122	LUBBOCK COOPER ISD	1900	14	0.190	LUBBOCK
1520123	ROOSEVELT ISD	1600	11	0.048	LUBBOCK
1520149	WHORTON MOBILE HOME PARK	75	26	0.008	LUBBOCK
1520152	TOWN NORTH ESTATES	227	67	0.015	LUBBOCK
1520154	CHARLIE BROWNS LEARNING CENTER	47	3	0.005	LUBBOCK
1520155	COUNTRY SQUIRE MHP 2	75	16	0.008	LUBBOCK
1520156	ELM GROVE MOBILE HOME PARK	24	20	0.002	LUBBOCK
1520158	MILLER MOBILE HOME PARK	60	33	0.005	LUBBOCK
1520185	LUBBOCK RV PARK	133	100	0.009	LUBBOCK
1520188	CASEY ESTATES WATER	312	104	0.026	LUBBOCK
1520192	TERRELLS MOBILE HOME PARK	50	22	0.005	LUBBOCK
1520198	VALLEY ESTATES	70	36	0.007	LUBBOCK
1520199	WOLFFORTH PLACE	411	137	0.041	LUBBOCK
1520211	TEXIN ENTERPRISES	26	7	0.008	LUBBOCK
1520217	SOUTHWEST GARDEN WATER	375	125	0.028	LUBBOCK
1520223	PAUL COBB WATER SYSTEM	11	10	0.003	LUBBOCK
1520225	FAY BEN MOBILE HOME PARK	90	44	0.007	LUBBOCK
1520241	MANAGED CARE CENTER	40	5	0.003	LUBBOCK
1520247	COUNTRY VIEW MHP	76	23	0.004	LUBBOCK
1530003	WILSON CITY OF	532	212	0.050	LYNN
1530004	NEW HOME CITY OF	375	180	0.044	LYNN
<b>TOTALS</b>		<b>11,994</b>	<b>3,218</b>	<b>1.209</b>	

**Table E.3  
Public Water Systems associated with LARS-Lamesa Treatment Plant**

PWS ID #	PWS Name	Population	Connections	Avg. Daily Consumption (mgd)	County
0170010	BORDEN COUNTY WATER SYSTEM	150	98	0.012	BORDEN
0580011	CITY OF ACKERLY	230	126	0.004	DAWSON
0580013	WELCH WATER SUPPLY CORP	354	115	0.035	DAWSON
0580025	KLONDIKE ISD	207	11	0.025	DAWSON
1530001	ODONNELL CITY OF	1011	364	0.257	LYNN
1530005	GRASSLAND WATER SUPPLY CORP	85	27	0.008	LYNN
<b>TOTALS</b>		<b>2,037</b>	<b>741</b>	<b>0.341</b>	

**Table E.4  
Public Water Systems associated with LARS-Brownfield Treatment Plant**

PWS ID #	PWS Name	Population	Connections	Avg. Daily Consumption (mgd)	County
0830001	SEAGRAVES CITY OF	2396	931	0.344	GAINES
0830011	LOOP WATER SUPPLY CORP	300	113	0.040	GAINES
0830012	SEMINOLE CITY OF	5916	2540	1.410	GAINES
1100004	ROPEVILLE CITY OF	517	196	0.094	HOCKLEY
2230002	MEADOW CITY OF	547	230	0.138	TERRY
2230003	WELLMAN PUBLIC WATER SYSTEM	225	97	0.010	TERRY
<b>TOTALS</b>		<b>9,901</b>	<b>4,107</b>	<b>2.036</b>	

**Table E.5**  
**Summary of Cost Components**  
**Lubbock Area Regional Solution (LARS)**

<b>Cost Item</b>	<b>Capital</b>	<b>O&amp;M</b>	<b>Annualized 20yr, 6%</b>
<b><i>LARS - Lamesa</i></b>			
Wells	\$ 783,000	\$ 96,638	\$ 164,904
Treatment Plant	\$ 3,126,200	\$ 318,331	\$ 590,887
Pipeline and Pump Stations	\$ 13,615,339	\$ 127,211	\$ 1,314,258
<b>Subtotal</b>	<b>\$ 17,524,539</b>	<b>\$ 542,180</b>	<b>\$ 2,070,049</b>
<b><i>LARS - Brownfield</i></b>			
Wells	\$ 4,698,000	\$ 579,281	\$ 988,874
Treatment Plant	\$ 14,227,400	\$ 1,677,715	\$ 2,918,125
Pipeline and Pump Stations	\$ 43,189,155	\$ 1,694,814	\$ 5,460,241
<b>Subtotal</b>	<b>\$ 62,114,555</b>	<b>\$ 3,951,810</b>	<b>\$ 9,367,240</b>
<b><i>LARS - Lubbock</i></b>			
Wells	\$ 2,740,500	\$ 339,603	\$ 578,533
Treatment Plant	\$ 7,252,900	\$ 871,540	\$ 1,503,881
Pipeline and Pump Stations	\$ 13,778,461	\$ 460,173	\$ 1,661,442
<b>Subtotal</b>	<b>\$ 23,771,861</b>	<b>\$ 1,671,317</b>	<b>\$ 3,743,856</b>
<b>TOTAL</b>	<b>\$ 103,410,955</b>	<b>\$ 6,165,307</b>	<b>\$ 15,181,146</b>

**Table E.6**  
**Lubbock Area Regional Solution - Treatment Plant at Lubbock**  
**Summary of Cost Components**

Item	Quantity	Unit	Capital	O&M
<i>Wells</i>				
New wells	28	EA	\$ 1,890,000	\$ 339,603
Contingency	20%		\$ 378,000	
Design & Constr Management	25%		\$ 472,500	
<b>Subtotal</b>			<b>\$ 2,740,500</b>	<b>\$ 339,603</b>
<i>Treatment</i>				
RO Treatment Plant	1	EA	\$ 5,002,000	\$ 871,540
Contingency	20%		\$ 1,000,400	
Design & Constr Management	25%		\$ 1,250,500	
<b>Subtotal</b>			<b>\$ 7,252,900</b>	<b>\$ 871,540</b>
<i>Pipeline</i>				
4" Pipeline w/complete installation	49.07	Miles	\$ 5,916,959	\$ 12,385
6" Pipeline w/complete installation	3.66	Miles	\$ 622,107	\$ 856
10" Pipeline w/complete installation	2.17	Miles	\$ 612,761	\$ 542
Contingency	20%		\$ 1,430,365	
Design & Constr Management	25%		\$ 1,787,957	
<b>Subtotal</b>			<b>\$ 10,370,149</b>	<b>\$ 13,783</b>
<i>Pump Stations</i>				
Pump Stations	13	EA	\$ 2,350,560	\$ 446,390
Contingency	20%		\$ 470,112	
Design & Constr Management	25%		\$ 587,640	
<b>Subtotal</b>			<b>\$ 3,408,312</b>	<b>\$ 446,390</b>
<b>TOTAL COSTS</b>			<b>\$ 23,771,861</b>	<b>\$ 1,671,317</b>

**Table E.7**

**Lubbock Area Regional Solution - Treatment Plant at Lamesa  
Summary of Cost Components**

Item	Quantity	Unit	Capital	O&M
<i>Wells</i>				
New wells	8	EA	\$ 540,000	\$ 96,638
Contingency	20%		\$ 108,000	
Design & Constr Management	25%		\$ 135,000	
<b>Subtotal</b>			<b>\$ 783,000</b>	<b>\$ 96,638</b>
<i>Treatment</i>				
RO Treatment Plant	1	EA	\$ 2,156,000	\$ 318,331
Contingency	20%		\$ 431,200	
Design & Constr Management	25%		\$ 539,000	
<b>Subtotal</b>			<b>\$ 3,126,200</b>	<b>\$ 318,331</b>
<i>Pipeline</i>				
4" Pipeline w/complete installation	33.30	Miles	\$ 3,097,199	\$ 9,159
6" Pipeline w/complete installation	15.15	Miles	\$ 1,878,740	\$ 4,166
8" Pipeline w/complete installation	22.89	Miles	\$ 4,064,030	\$ 6,294
Contingency	20%		\$ 1,807,994	
Design & Constr Management	25%		\$ 2,259,992	
<b>Subtotal</b>			<b>\$ 13,107,955</b>	<b>\$ 19,618</b>
<i>Pump Stations</i>				
Pump Stations	5	EA	\$ 349,920	\$ 107,592
Contingency	20%		\$ 69,984	
Design & Constr Management	25%		\$ 87,480	
<b>Subtotal</b>			<b>\$ 507,384</b>	<b>\$ 107,592</b>
<b>TOTAL COSTS</b>			<b>\$ 17,524,539</b>	<b>\$ 542,180</b>

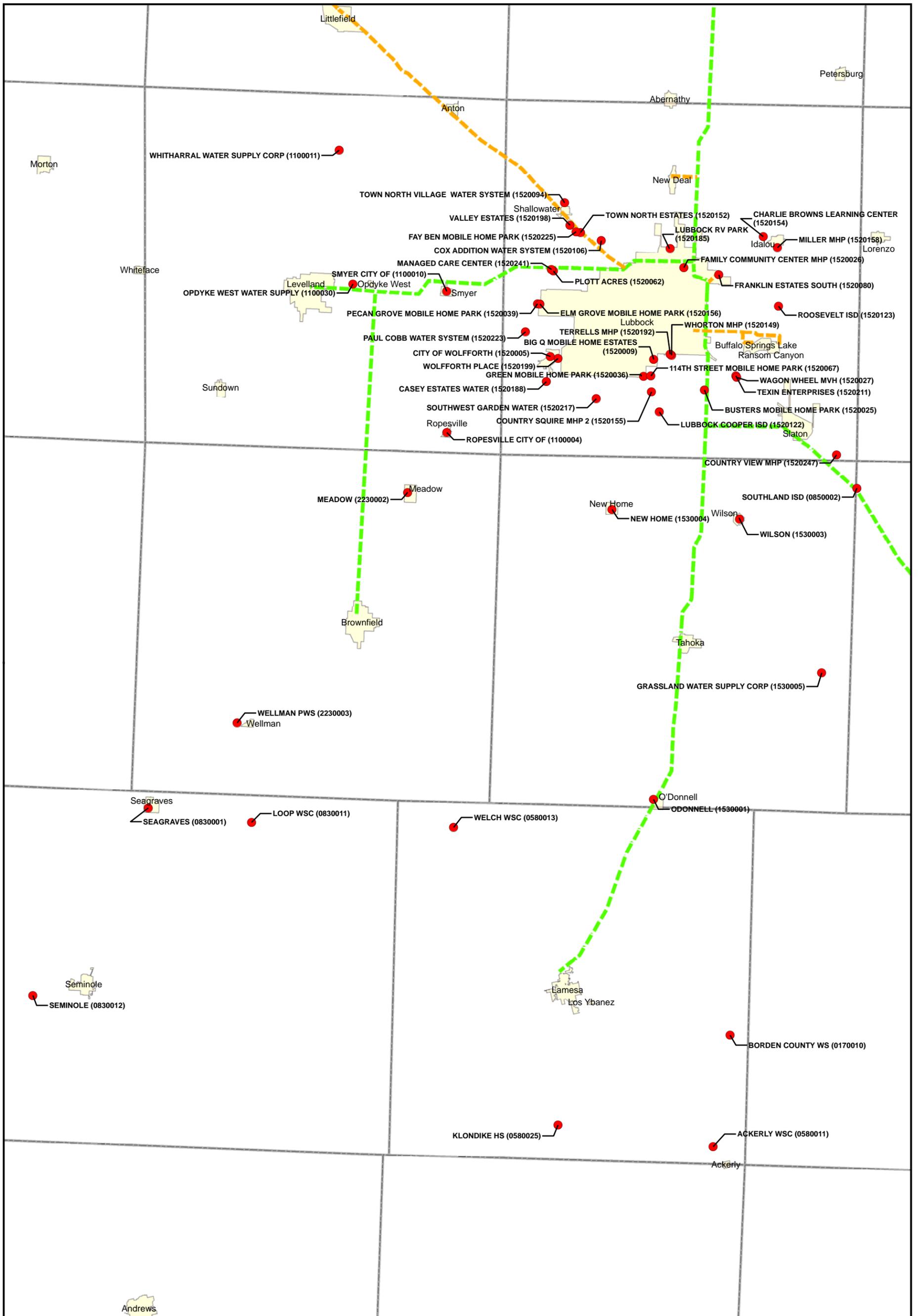
**Table E.8**  
**Lubbock Area Regional Solution - Treatment Plant at Brownfield**  
**Summary of Cost Components**

Item	Quantity	Unit	Capital	O&M
<i>Wells</i>				
New wells	48	EA	\$ 3,240,000	\$ 579,281
Contingency	20%		\$ 648,000	
Design & Constr Management	25%		\$ 810,000	
<b>Subtotal</b>			<b>\$ 4,698,000</b>	<b>\$ 579,281</b>
<i>Treatment</i>				
RO Treatment Plant	1	EA	\$ 9,812,000	\$ 1,677,715
Contingency	20%		\$ 1,962,400	
Design & Constr Management	25%		\$ 2,453,000	
<b>Subtotal</b>			<b>\$ 14,227,400</b>	<b>\$ 1,677,715</b>
<i>Pipeline</i>				
4" Pipeline w/complete installation	3.43	Miles	\$ 294,666	\$ 943
6" Pipeline w/complete installation	16.36	Miles	\$ 2,032,204	\$ 4,499
8" Pipeline w/complete installation	1.01	Miles	\$ 209,900	\$ 276
24" Pipeline w/complete installation	16.66	Miles	\$ 9,251,686	\$ 4,583
30" Pipeline w/complete installation	24.72	Miles	\$ 17,298,093	\$ 6,798
Contingency	20%		\$ 5,817,310	
Design & Constr Management	25%		\$ 7,271,637	
<b>Subtotal</b>			<b>\$ 42,175,496</b>	<b>\$ 17,099</b>
<i>Pump Stations</i>				
Pump Stations	6	EA	\$ 699,075	\$ 192,017
Contingency	20%		\$ 139,815	
Design & Constr Management	25%		\$ 174,769	
<b>Subtotal</b>			<b>\$ 1,013,659</b>	<b>\$ 192,017</b>
<b>TOTAL COSTS</b>			<b>\$ 62,114,555</b>	<b>\$ 2,466,112</b>

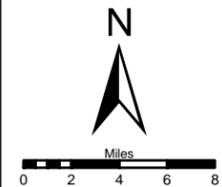
**Table E.9**  
**Lubbock Area Regional Solution (LARS)**  
**Cost of Service**

Component	Lubbock	Lamesa	Brownfield	Combined
Capital Cost	\$ 23,771,860.83	\$ 17,524,538.78	\$ 62,114,554.96	\$ 103,410,954.58
Annual O&M	\$ 1,671,316.90	\$ 542,180.24	\$ 3,951,810.23	\$ 6,165,307.37
Annualized 20 yr., 6%	\$ 3,743,856.06	\$ 2,070,049.39	\$ 9,367,240.19	\$ 15,181,145.64
Population	11,994	2,037	9,901	\$ 23,932.00
Connections	3,218	741	4,107	\$ 8,066.00
Annualized/Population	\$ 312.14	\$ 1,016.22	\$ 946.09	\$ 758.15
Annualized/Connection	\$ 1,163.41	\$ 2,793.59	\$ 2,280.80	\$ 2,079.27
Annualized/Connection as % of MHI*	3.05%	7.36%	6.00%	5.47%
<b>Annualized/Connection/Month</b>	<b>\$ 96.95</b>	<b>\$ 232.80</b>	<b>\$ 190.07</b>	<b>\$ 173.27</b>
Annual O&M/Population	\$ 139.35	\$ 266.17	\$ 399.13	\$ 268.21
Annual O&M/Connection	\$ 519.37	\$ 731.69	\$ 962.21	\$ 737.76
Annual O&M/Connection as % of MHI*	1.35%	1.91%	2.52%	1.93%
<b>Annual O&amp;M/Connection/Month</b>	<b>\$ 43.28</b>	<b>\$ 60.97</b>	<b>\$ 80.18</b>	<b>\$ 61.48</b>

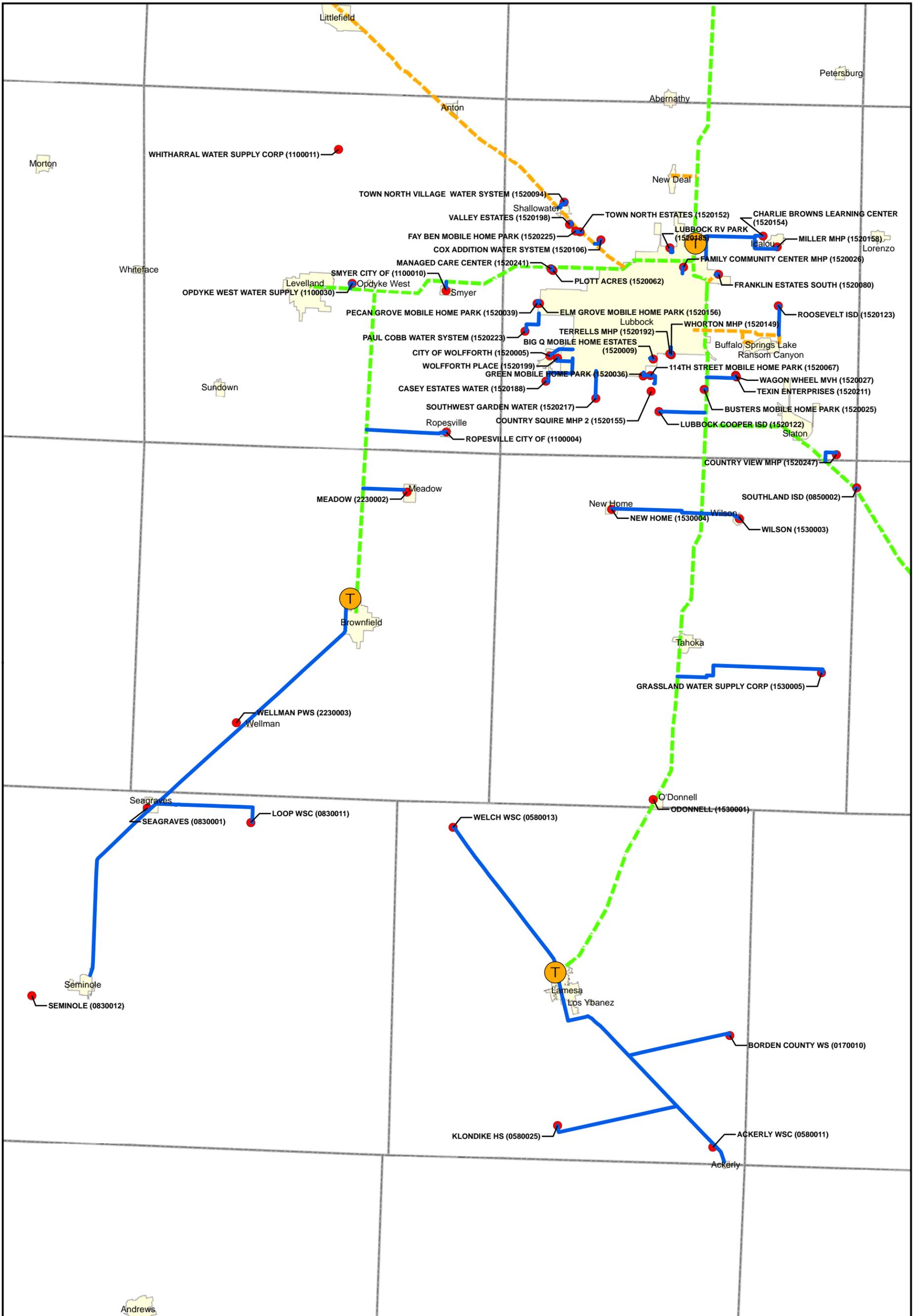
\* The "percentage of MHI" is based on the MHI from the 2000 Census for Lubbock County and the census value has been marked up to reflect 2006 inflation adjusted dollars at \$37,863.



**Figure E.1**  
**EXISTING INFRASTRUCTURE & ACTIVE RESIDENTIAL PWS's WITH POTENTIAL WATER QUALITY PROBLEMS**



- Legend**
- PWS
  - — — CRMWA Pipeline
  - — — Lubbock Pipeline
  - Major Road
  - City Limits
  - Counties

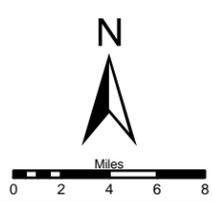


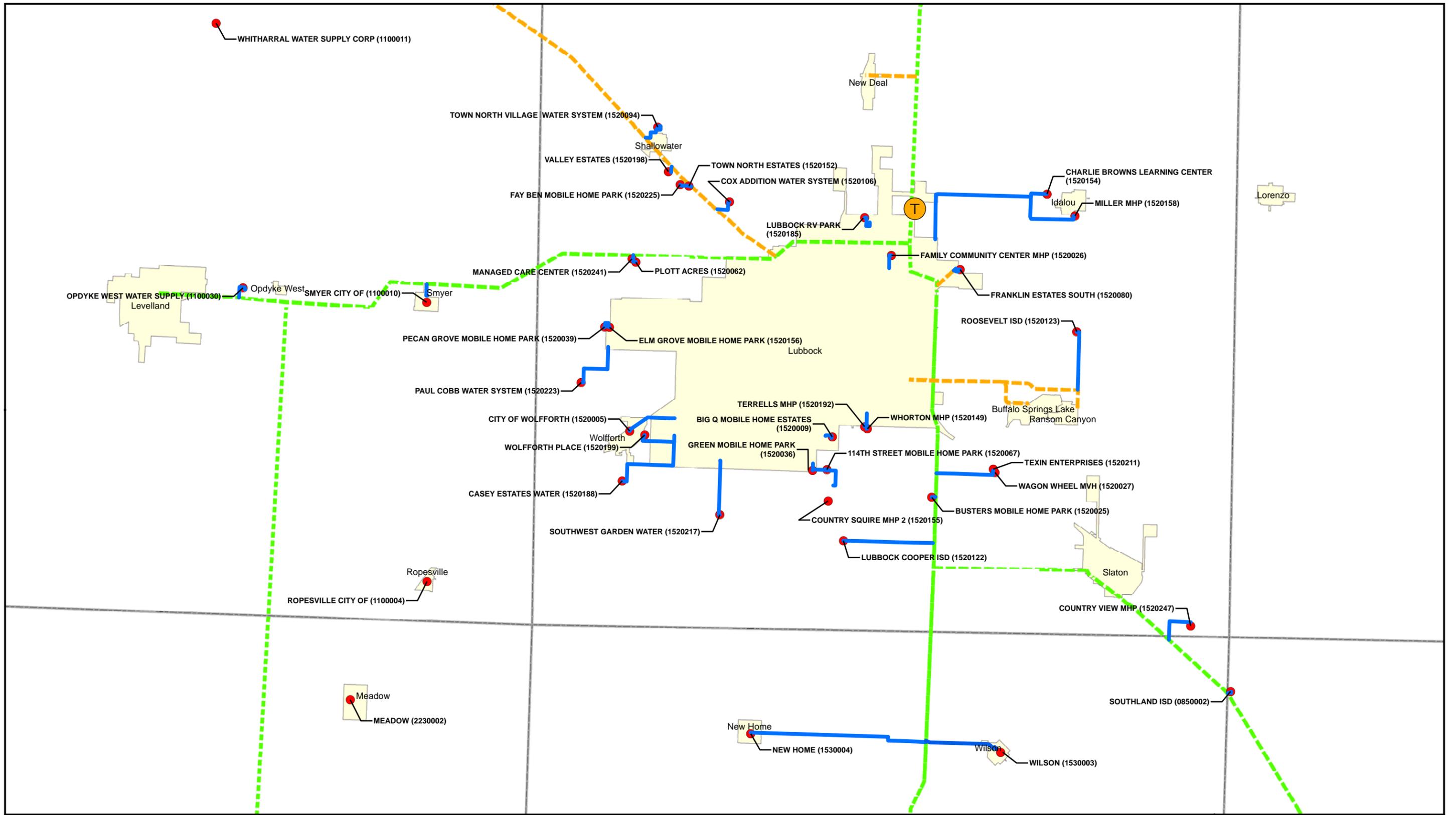
**Figure E.2**

**PROPOSED LUBBOCK AREA REGIONAL SOLUTION**

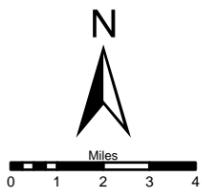
**Legend**

- PWS
- - - CRMWA Pipeline
- - - Lubbock Pipeline
- Major Road
- City Limits
- Counties
- Proposed LARS Pipeline
- T Proposed LARS Treatment Plant

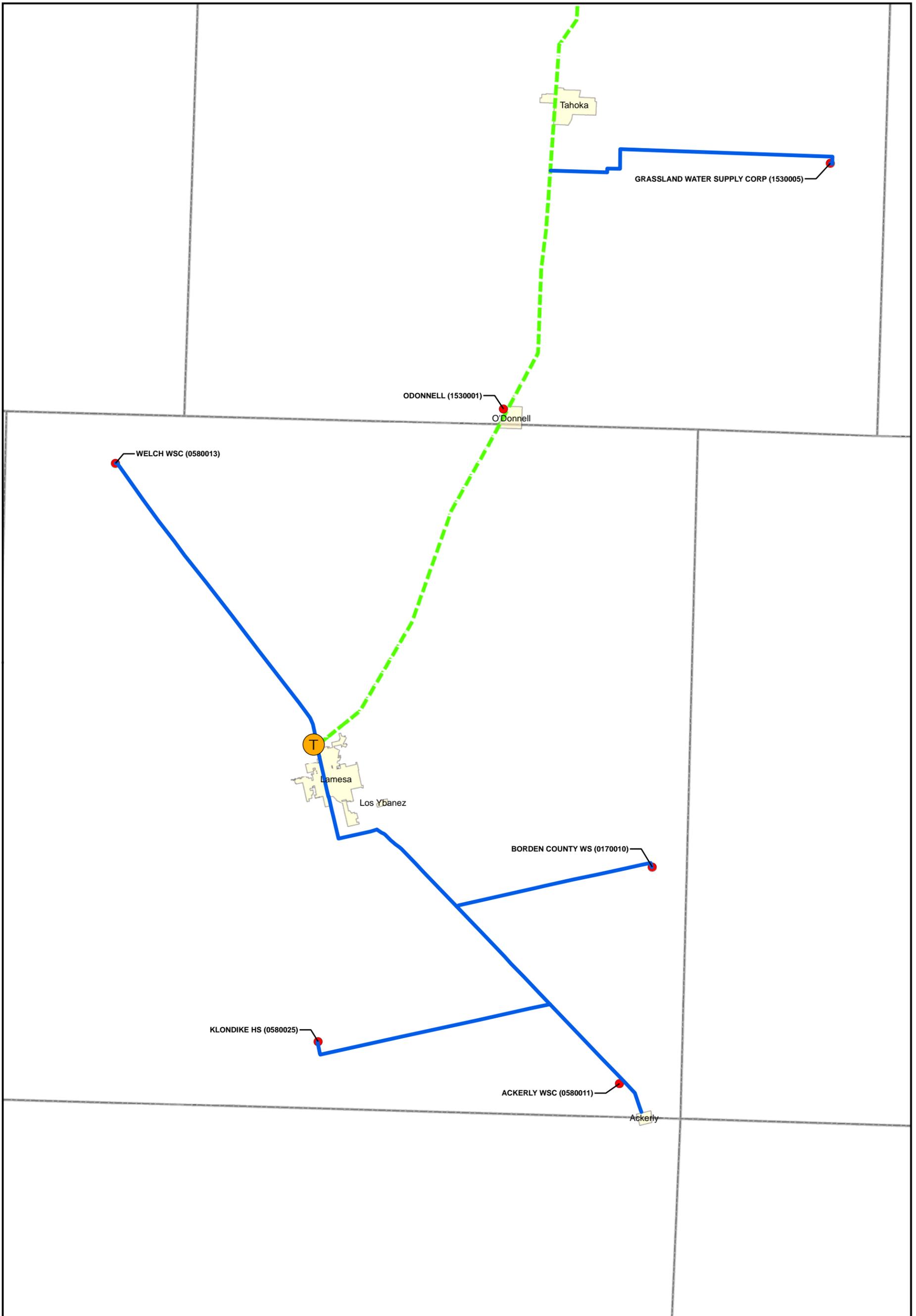




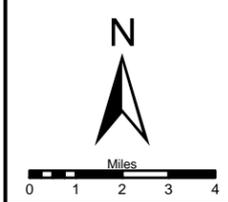
**Figure E.3**  
**LUBBOCK PLANT & ASSOCIATED PWS's**  
 Lubbock Area Regional Solution



- Legend**
- PWS
  - - - CRMWA Pipeline
  - - - Lubbock Pipeline
  - Major Road
  - City Limits
  - Counties
  - Proposed LARS Pipeline
  - T Proposed LARS Treatment Plant



**Figure E.4**  
**LAMESA PLANT & ASSOCIATED PWS's**  
 Lubbock Area Regional Solution



- Legend**
- PWS
  - - - CRMWA Pipeline
  - Lubbock Pipeline
  - Major Road
  - City Limits
  - Counties
  - T Proposed LARS Treatment Plant
  - Proposed LARS Pipeline

Sundown

Ropesville

ROPESVILLE CITY OF (1100004)

Meadow

MEADOW (2230002)

T

Brownfield

Wellman

WELLMAN PWS (2230003)

Seagraves

SEAGRAVES (0830001)

LOOP WSC (0830011)

Seminole

SEMINOLE (0830012)

Figure E.5

BROWNFIELD PLANT & ASSOCIATED PWS's  
Lubbock Area Regional Solution

Legend

- PWS
- CRMWA Pipeline
- Lubbock Pipeline
- Major Road
- City Limits
- Counties
- Proposed LARS Pipeline
- T Proposed LARS Treatment Plant



1 **Attachment E1**  
2 **Texas Community Development Block Grants**

3 **Introduction**

4 Every year, the U.S. Department of Housing and Urban Development (HUD) provides  
5 federal Community Development Block Grant (CDBG) funds directly to states, which, in turn,  
6 provide the funds to small, rural cities with populations of less than 50,000, and to counties that  
7 have a non-metropolitan population under 200,000 and are not eligible for direct funding from  
8 HUD. These small communities are called “non-entitlement” areas because they must apply  
9 for CDBG dollars through state agencies. The grants may be used for community and  
10 economic development activities, but are primarily used for housing rehabilitation, wastewater  
11 and drinking water facilities, public works facilities, and economic development. Seventy  
12 percent of grant funds must be used for activities that principally benefit low to moderate-  
13 income persons.

14 CDBG funds are administered through the Office of Rural Community Affairs (ORCA)  
15 and the Texas Department of Agriculture (TDA). ORCA administers the Texas Community  
16 Development Block Grant Program (Texas CDBG) and TDA administers the Texas Capital  
17 Fund through an interagency agreement between ORCA and TDA. ORCA was created not  
18 only to focus on rural issues, but to monitor government performance, research problems and  
19 find solutions, and to coordinate rural programs among state agencies. TDA offers the  
20 infrastructure development program as part of the Texas Capital Fund which provides  
21 assistance with public infrastructure projects needed to by businesses to create or retain jobs for  
22 low and moderate income persons.

23 ORCA’s CDBG program of Texas is the largest in the nation. The rural-focused program  
24 serves approximately 1,017 eligible rural communities, 245 rural counties, and provides  
25 services to over 375,000 low- to moderate-income beneficiaries each year. Of the  
26 1,017 communities eligible for CDBG funds, 740 have a population of less than 3,000, and  
27 424 have a population of less than 1,000. The demographics and rural characteristics of Texas  
28 have shaped a program that focuses on providing basic human needs and sanitary infrastructure  
29 to small rural communities in outlying areas.

30 **Eligible Applicants**

31 Eligible applicants are nonentitlement general purpose units of local government,  
32 including cities and counties that are not participating or designated as eligible to participate in  
33 the entitlement portion of the federal CDBG. Nonentitlement cities that are not participating in  
34 urban county programs through existing participation agreements are eligible applicants (unless  
35 the city’s population is counted toward the urban county CDBG allocation).

36 Nonentitlement cities are located predominately in rural areas and are cities with  
37 populations less than 50,000 thousand persons; cities that are not designated as a central city of  
38 a metropolitan statistical area; and cities that are not participating in urban county programs.  
39 Nonentitlement counties are also predominately rural in nature and are counties that generally

1 have fewer than 200,000 persons in the nonentitlement communities and unincorporated areas  
2 located in the county.

### 3 **Eligible Activities**

4 Eligible activities under the Texas CDBG Program are listed in 42 United States Code  
5 (USC) Section 5305. The Texas CDBG staff reviews all proposed project activities included in  
6 applications for all fund categories. The Texas Department of Agriculture determines the  
7 eligibility of activities included in Texas Capital Fund (TCF) applications.

8 All proposed activities must meet one of the following three National Program Objectives:

- 9 1. Benefit principally low- and moderate-income persons; or
- 10 2. Aid in the elimination of slums or blight; or
- 11 3. Meet other community development needs of particular urgency that represent  
12 an immediate threat to the health and safety of residents of the community.

### 13 **Ineligible Activities**

14 In general, any type of activity not described or referred to in 42 USC Section 5305 is  
15 ineligible. Specific activities ineligible under the Texas CDBG Program are:

- 16 1. Construction of buildings and facilities used for the general conduct of government  
17 (*e.g.*, city halls, courthouses, *etc.*);
- 18 2. Construction of new housing, except as last resort housing under 49 CFR Part 24 or  
19 affordable housing through eligible subrecipients in accordance with 24 CFR  
20 570.204;
- 21 3. Financing of political activities;
- 22 4. Purchases of construction equipment (except in limited circumstances under the  
23 STEP Program);
- 24 5. Income payments, such as housing allowances; and
- 25 6. Most O&M expenses (including smoke testing, televising/video taping line work, or  
26 any other investigative method to determine the overall scope and location of the  
27 project work activities)

28 The TCF will not accept applications in support of public or private prisons, racetracks,  
29 and projects that address job creation/retention through a government supported facility. The  
30 TCF Program may be used to financially assist/facilitate the relocation of a business when  
31 certain requirements, as defined in the application guidelines, are met.

1 **Primary Beneficiaries**

2 The primary beneficiaries of the Texas CDBG Program are low to moderate income  
3 persons as defined under HUD, Section 8 Assisted Housing Program (Section 102(c)). Low  
4 income families are defined as those earning less than 50 percent of the area MHI. Moderate  
5 income families are defined as those earning less than 80 percent of the area MHI. The area  
6 median family can be based on a metropolitan statistical area, a non-metropolitan county, or the  
7 statewide non-metropolitan MHI figure.

8 **Section 108 Loan Guarantee Program**

9 Section 108 is the loan guarantee provision of the Texas CDBG Program. Section 108  
10 provides communities with a source of financing for economic development, housing  
11 rehabilitation, public facilities, and large-scale physical development projects. This makes it  
12 one of the most potent and important public investment tools that HUD offers to local  
13 governments. It allows these local governments to transform a small portion of their CDBG  
14 funds into federally guaranteed loans large enough to pursue physical and economic  
15 revitalization projects that can renew entire neighborhoods. Such public investment is often  
16 needed to inspire private economic activity, providing the initial resources, or simply the  
17 confidence that private firms and individuals may need to invest in distressed areas.  
18 Section 108 loans are not risk-free; however, local governments borrowing funds guaranteed by  
19 Section 108 must pledge their current and future CDBG allocations to cover the loan amount as  
20 security for the loan.

21 The loan is made by a private lender to an eligible nonentitlement city or county. HUD  
22 guarantees the loan; however, Texas CDBG must pledge the state’s current and future CDBG  
23 nonentitlement area funds to cover any losses. To provide eligible nonentitlement communities  
24 an additional funding source, the State is authorizing a loan guarantee pilot program for 2008  
25 consisting of one application up to a maximum of \$500,000 for a particular project. An  
26 application guide containing the submission date and qualifications will be available for  
27 applicants interested in being selected as the pilot project under this program.